DIVISION OF PUBLIC UTILITIES & CARRIERS
JOINT PRE-FILED DIRECT TESTIMONY

DIRECT TESTIMONY OF:

JOEL MUNOZ, DIVISION OF PUBLIC UTILITIES & CARRIERS

JENNIFER KALLAY, SYNAPSE ENERGY ECONOMICS, INC.

TIM WOOLF, SYNAPSE ENERGY ECONOMICS, INC.

On the Topic of the 2023 Annual Energy Efficiency Plan

November 4, 2022

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Exhibit JM-JK-TW-1: Resume of Jennifer Kallay Exhibit JM-JK-TW-2: Resume of Tim Woolf

1 1. INTRODUCTION

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2	Joel]	<u>Munoz</u>
3	Q.	MR. MUNOZ, PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
4	A.	My name is Joel Munoz. My business address is 89 Jefferson Boulevard, Warwick, Rhode
5		Island 02888.
6	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT POSITION?
7	A.	I am employed by the Rhode Island Division of Public Utilities and Carriers (Division). I
8		am a Rate Analyst assigned to energy-efficiency-related filings.
9	Q.	PLEASE DESCRIBE YOUR EDUCATION AND PROFESSIONAL
10		BACKGROUND.
11	A.	I received a Bachelor of Arts in History and a Master of History Degree from Providence
12		College. I received a Juris Doctorate from Suffolk University School of Law. Prior to
13		joining the Division of Public Utilities, I worked for the Law Offices of Edward G. Lawson,
14		the City of Pawtucket, Legal Department, and the Rhode Island Attorney General's Office,
15		Civil Division.
16	Q.	HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE RHODE ISLAND PUBLIC
17		UTILITIES COMMISSION?
18	A.	Yes, I have testified before the Rhode Island Public Utilities Commission (Commission)

in energy-efficiency-related matters. Most recently, I testified before the Commission

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regarding the 2021–2023 EE Plan and 2021 EE Plan in Docket 5076 and 2022 EE Plan in

2 Docket 5189.

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Jennifer Kallay

- 4 Q. MS. KALLAY, PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
- 5 A. My name is Jennifer Kallay. My business address is 485 Massachusetts Avenue,
- 6 Cambridge, Massachusetts, 02139. I am employed by Synapse Energy Economic Inc.
- 7 (Synapse) as a Senior Associate.

8 Q. PLEASE DESCRIBE SYNAPSE ENERGY ECONOMICS.

9 A. Synapse is a research and consulting firm specializing in electricity and gas industry 10 regulation, planning, and analysis. Our work covers a range of issues, including economic 11 and technical assessments of demand-side and supply-side energy resources; energy 12 efficiency policies and programs; power sector transformation; integrated resource planning; electricity market modeling and assessment; renewable resource technologies 13 14 and policies; and climate change strategies. Synapse works for a wide range of clients, 15 including state attorneys general, offices of consumer advocates, trade associations, public 16 utility commissions, environmental advocates, the U.S. Environmental Protection Agency, 17 U.S. Department of Energy, U.S. Department of Justice, the Federal Trade Commission, 18 and the National Association of Regulatory Utility Commissioners. Synapse has over 40 19 professional staff with extensive experience in the electricity industry.

1 Q. PLEASE DESCRIBE YOUR EDUCATION AND PROFESSIONAL BACKGROUND.

I have 15 years of professional experience analyzing the benefits and costs of energy 3 A. 4 efficiency efforts for jurisdictions in the United States and Canada including 5 Massachusetts, Rhode Island, Hawaii, Vermont, New Jersey, Arkansas, Minnesota, 6 Virginia, Prince Edward's Island, Ontario, and Nova Scotia. Since 2012, I have supported 7 the Rhode Island Division of Ratepayer Advocate in assessing the impacts of utility energy 8 efficiency plans and delivery strategies on customers. My work entails reviewing different 9 regulatory approaches to spur energy efficiency; assessing the ability of utility energy 10 efficiency plans to tap into cost-effective potential; researching best practice program 11 designs and policies; understanding and accounting for the full benefits of energy 12 efficiency; and conducting rate and bill impact, participant, and cost-effectiveness analyses. I received a Bachelor of Arts in Journalism from the University of Maryland and 13 a Master of Energy and Environmental Analysis Degree from Boston University. My 14 15 resume is attached as Exhibit JM/JK/TW-1.

Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE RHODE ISLAND PUBLIC UTILITIES COMMISSION?

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18 A. Yes, I have testified before the Commission in energy-efficiency-related matters. Most 19 recently, I testified before the Commission regarding the 2021–2023 EE Plan and 2021 EE 20 Plan in Docket 5076 and 2022 EE Plan in Docket 5189.

Tim Woolf

- 2 Q. MR. WOOLF, PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
- 3 A. My name is Tim Woolf. My business address is 485 Massachusetts Avenue, Cambridge,
- 4 Massachusetts, 02139. I am employed by Synapse as a Senior Vice President.
- 5 Q. PLEASE DESCRIBE YOUR EDUCATION AND PROFESSIONAL
- 6 **BACKGROUND.**
- 7 A. Before joining Synapse, I was a commissioner at the Massachusetts Department of Public
- 8 Utilities (DPU) from 2007 through 2011. In that capacity, I was responsible for overseeing
- 9 a substantial expansion of clean energy policies, including significantly increased
- ratepayer-funded energy efficiency programs; an update of the DPU energy efficiency
- guidelines; the implementation of decoupled rates for electric and gas companies; the
- promulgation of net metering regulations; review and approval of smart grid pilot
- programs; and review and approval of long-term contracts for renewable power. I was also
- responsible for overseeing a variety of other dockets before the Commission, including
- several electric and gas utility rate cases.
- Prior to being a commissioner at the Massachusetts DPU, I was employed as the Vice
- 17 President at Synapse Energy Economics; a Manager at Tellus Institute; the Research
- Director at the Association for the Conservation of Energy; a Staff Economist at the
- Massachusetts Department of Public Utilities; and a Policy Analyst at the Massachusetts
- 20 Executive Office of Energy Resources. I hold a Masters in Business Administration from

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Witnesses: Joel Munoz, Jennifer Kallay, and Tim Woolf

- Boston University, a Diploma in Economics from the London School of Economics, a BS
- in Mechanical Engineering and a BA in English from Tufts University. My resume is
- 3 attached as Exhibit JM/JK/TW-2.

4 Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE RHODE ISLAND PUBLIC

5 UTILITIES COMMISSION?

- 6 A. Yes, I have testified before the Commission in energy-efficiency-related matters. Most
- 7 recently, I testified before the Commission regarding the 2021–2023 EE Plan and 2021 EE
- 8 Plan in Docket 5076 and 2022 EE Plan in Docket 5189.

9 **2. PURPOSE OF THIS TESTIMONY**

10 Q. ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS CASE?

11 A. We are testifying on behalf of the Division of Public Utilities and Carriers.

12 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

- 13 A. The purpose of this testimony is to provide a review of some key elements of the filed plan
- for the Commission's deliberations. The Division reviewed the Narragansett Electric
- 15 Company d/b/a Rhode Island Energy's (RIE or the Company) 2023 Annual EE Plan filed
- on September 30, 2022 referred to herein as the 2023 EE Plan, to ensure: (1) compliance
- with R.I. Gen. Laws § 39-1-27.1 (Least Cost Procurement Statute); (2) adherence to the
- PUC's Least Cost Procurement (LCP) Standards; (3) advancement of the State of Rhode
- Island's energy policies and the goals of R.I. Gen. Laws § 42-6.2-2 (Act on Climate); and

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1 (4) promotion of the general interest and welfare of Rhode Island ratepayers. The Division 2 hired Synapse as its expert consultant to assist in its review of RIE's 2023 EE Plan.

3 Q. WHAT IS THE ROLE OF THE DIVISION OF PUBLIC UTILITIES AND CARRIERS IN THE DEVELOPMENT OF THE *2023 EE PLAN*?

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As the Ratepayer Advocate for Rhode Island, the Division monitors the energy efficiency plans on a year-round basis by: (1) observing monthly Technical Working Group (TWG) meetings for both residential programs, and commercial and industrial programs; (2) monitoring and reviewing presentations and documents shared within the TWG meetings; (3) examining programs and conducting informal data requests; (4) reviewing informal monthly status reports issued to the Energy Efficiency & Resource Management Council's (EERMC) consultants; (5) attending Best Practices meetings when invited by the Company; (6) monitoring the EERMC's meetings, presentations, and budgets; (7) reviewing drafts of the proposed energy efficiency plans and commenting, as necessary; and (8) reviewing the annual and three-year plans, as filed, for consistency with the LCP Statute and Standards, as well as for affordability for Rhode Island ratepayers. The Division is neither a "stakeholder" per se of the TWG, nor a signatory or settling party to the 2023 EE Plan. While the Division may agree with certain concepts or approaches in an energy efficiency plan, the Division always reserves its full rights to thoroughly examine all aspects of the plan to ensure that the plan is the best it can be for Rhode Island ratepayers.

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1 3. SUMMARY OF KEY ELEMENTS, CONCLUSIONS, AND RECOMMENDATIONS

2 **REGARDING THE 2023 EE PLAN**

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3 Q. PLEASE SUMMARIZE THE KEY ELEMENTS OF THE 2023 EE PLAN.

- 4 A. The key elements of the 2023 EE Plan are as follows:
 - The 2023 EE Plan is the third annual plan within the overarching 2021–2023 EE Plan, the second annual plan since the State passed the Act on Climate in 2021, and the first annual plan since the State passed the 100 percent Renewable Energy Standard by 2033 in 2022.
 - The Company proposes to change the methodology for valuing greenhouse gas emissions (GHG) reductions, resulting in a much higher value for avoided GHG emissions. This change significantly impacts the cost-effectiveness analysis results for the 2023 EE Plan, specifically the RI Test benefit-cost analysis and cost of supply. The Company's 2023 EE Plan also proposes to change its calculation of the cost of supply to include only those non-energy impact benefits associated with income-eligible rate discounts and reductions in arrearage and utility carrying costs.
 - The Company inflated program costs to reflect increases in equipment costs, but it did not make corresponding adjustments to the avoided cost calculations.
 - The 2023 EE Plan proposes a budget decrease of \$3.11 million or 2.1 percent. This includes a budget decrease of \$3.15 million for the electric portfolio which is slightly offset by a budget increase of \$43,000 for the gas portfolio. The electric budget

non-embedded GHG emissions should be rejected for the 2023 EE Plan.

Instead, the Company should complete the three-year plan cycle using the

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same methodology used in 2022. The Company should update the RI Test and
TRC test benefit-cost ratios and the cost of supply in the 2023 EE Plan
accordingly.

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- Discussions of a proposed new methodology for calculating the value of GHG
 emissions should be deferred until early 2023, to allow for a thorough vetting
 and analysis by all parties, with a goal of resolving for implementation in the
 next three-year plan.
- The Company's application of inflationary impacts to costs and not to benefits (as described on Bates Page 91) is an imbalance that should be reviewed in the next three-year plan.
- The Company has not satisfactorily demonstrated with clear and convincing evidence how its proposed budget is realistically aligned with historical spending in 2020, 2021, and 2022.
- As set forth in the 2023 EE Plan on Bates pages 87 through 89, the Company's proposal to include only those non-energy impact benefits associated with income-eligible rate discounts and reductions in arrearage and utility carrying costs in its calculation of the cost of supply is sound, because these are utility system costs.
- The 2023 EE Plan PIM put forth by the Company is consistent with the guidance laid out in Order No. 24225 as part of Docket 5076 and Order No.

The Narragansett Electric Company d/b/a Rhode Island Energy Docket 22-33-EE: 2023 Annual Plan

ocket 22-33-EE: 2023 Annual Plan Division Direct Testimony

Witnesses: Joel Munoz, Jennifer Kallay, and Tim Woolf

I		24440 as part of Docket 5189 and presents updates to the target incentive pools
2		and the service quality adjustments to reflect changes in projected net benefits
3		in the plan. The Division supports the Company's proposal to remove the
4		RIIB, OER, and EERMC budgets from the PIM-eligible costs.
5		• The Division's full review of the 2023 EE Plan is incomplete at this time and
6		will continue with the Company's responses to data requests.
7	Q.	PLEASE SUMMARIZE THE DIVISION'S RECOMMENDATIONS
8	A.	The Division recommends:
9		 The Commission reject the social cost of carbon (SCC) methodology proposed by
10		the Company for the 2023 EE Plan year and order the Company to use the New
11		England marginal abatement cost (MAC) method for this final year of the three-
12		year energy efficiency plan.
13		o The Commission open a docket or conduct a technical session early in 2023 to
14		examine methodologies for valuing GHG emissions reductions, with a goal of
15		completing in sufficient time for inclusion in the next three-year energy efficiency
16		plan.
17		o The Company investigate adjustment factors to account for the inflationary impacts
18		on avoided costs. These adjustment factors should be applied to the avoided costs
19		used in the energy efficiency potential study and next three-year energy efficiency
20		plan.
21		o The Commission consider reducing the overall budget for 2023 to be aligned with
22		historical spending in 2020, 2021, and 2022.

Witnesses: Joel Munoz, Jennifer Kallay, and Tim Woolf

1 2		 The Commission permit the Division to issue further recommendations upon completion of discovery.
3	4. A	ACT ON CLIMATE
4 5	Q.	DOES THE 2023 EE PLAN SUPPORT EFFORTS TO ADDRESS CLIMATE ISSUES IN THE STATE?
	A	
6	A.	Yes, the 2023 EE Plan supports the Act on Climate, particularly in meeting GHG reduction
7		goals. The Company's 2023 EE Plan will avoid more than 75,000 short tons of carbon in
8		2023, making it a tool in reaching the ambitious and accelerated GHG reduction goals set
9		out in the Act on Climate.
10	5. T	THE VALUE OF GREENHOUSE GAS EMISSIONS
11	Q.	WHAT METHOD HAS THE COMPANY USED IN THE PAST TO ESTIMATE
12		THE VALUE OF GHG EMISSIONS?
13	A.	In the 2021 and 2022 EE Plans the Company used an estimate of GHG emissions from the
14		2021 Avoided Energy Supply Costs in New England (AESC) study that employs the New

England MAC method of estimating these values. This method results in GHG emissions

values of \$124 per short ton of carbon dioxide (in 15 year levelized terms, in 2021 dollars),

which is equal to 4.7¢/kWh (in 15 year levelized terms, in 2021 dollars).

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1 Q. HOW IS THE COMPANY ESTIMATING THE VALUE OF GREENHOUSE GAS 2 EMISSIONS IN THE 2023 EE PLAN?

The Company is proposing a new method for estimating the value of GHG emissions. It is proposing to use an updated SCC value that was determined in a Supplemental Study to the 2021 AESC (Supplemental 2021 AESC). This updated SCC value is equal to \$393 per short ton of carbon dioxide (in 15 year levelized terms, in 2021 dollars), which is equal to roughly 15¢/kWh (in 15 year levelized terms, in 2021 dollars). The Company claims that this method for estimating the value of GHG emissions is consistent with the *Act on Climate* and reflects a more recent, and therefore more accurate, assessment of the value of GHG emissions.²

For comparison purposes, Table 1 presents a summary of the GHG values provided by the 2021 AESC and the AESC Supplemental Study. The first three rows present the GHG values estimated using the MAC method, and the last two rows present the GHG values estimated using the SCC method. As indicated in this table, the value of GHG emissions can vary significantly depending upon the method used to estimate the value.

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Synapse Energy Economics, AESC 2021 Supplemental Study: Update to Social Cost of Carbon Recommendation, prepared for the AESC Supplemental Study Group, October 12, 2021 (Supplemental 2021 AESC). This study was overseen by a Massachusetts stakeholder group that included all Massachusetts energy efficiency program administrators, as well as the Massachusetts Department of Energy Resources, the Massachusetts Department of Environmental Protection, the Office of the Massachusetts Attorney General, and the Massachusetts Energy Efficiency Advisory Council.

² 2023 EEP, Attachment 4, pages 12-13.

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Table 1. GHG Emission Values from the 2021 AESC and Supplemental Study

Method for Estimating GHG Values	Value (\$/short ton)	Value (¢/kWh)
Global MAC	92	3.41
New England MAC: electric	125	4.74
New England MAC: multiple sectors	493	19.72
SCC from 2021 AESC	128	4.87
SCC from AESC Supplemental Study	393	15.0

Sources: 2021 AESC Study, page 17. Supplemental AESC Study, pages 18 and 20.

3 *Values are in 15 year levelized terms, in 2021 dollars.*

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4 Q. HOW DOES THE COMPANY APPLY THIS NEW VALUE OF GHG EMISSIONS 5 IN THE *2023 EE PLAN*?

A. The Company, for the first time in Rhode Island, uses a hybrid approach which applies the historically utilized New England MAC for some end-uses and the SCC for others. The Company employs the New England MAC for measures that involve new fossil fuel process heating, space heating, or water heating equipment regardless of the customer's prior heating source and employs the SCC method for all other measures. This hybrid approach is based on the approach used in Massachusetts.³

12 Q. WHAT IS THE DIVISION'S POSITION ON THIS NEW METHOD FOR ESTIMATING THE VALUE OF GHG EMISSIONS?

14 A. The Division opposes this approach, both for the use of a new methodology, as well as the
15 hybrid nature of the methodology. The Division is highly cognizant of the importance of
16 addressing the requirements of the Rhode Island *Act on Climate* and the role of energy

³ 2023 EEP, Attachment 4, page 12.

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1		efficiency in meeting those requirements. The Division also recognizes the value of using
2		GHG emission value estimates that are up-to-date and reflect the specific conditions and
3		policy goals in Rhode Island.
4		However, the Division has concerns with the methodology proposed by the Company.
5		Calculations used to estimate the value of GHG emissions are highly complex. There are
6		multiple calculation methods that can be used for these calculations leading to very
7		different results and the results can vary dramatically depending upon several key
8		assumptions. The Division submits that this is a complex issue which will significantly
9		affect the cost-effectiveness analysis of energy efficiency programs. Therefore, a change
10		in methodology requires considerably more discussion and vetting by stakeholders before
11		being applied to an energy efficiency plan. Further, we do not agree with the Company's
12		hybrid approach for using different GHG values for emissions from different of end-uses.
13 14	Q.	WHAT GHG VALUE AND METHODOLOGY DOES THE DIVISION RECOMMEND FOR THE 2023 EE PLAN?
15	A.	The Division recommends that the Company continue to use the New England MAC
16		methodology.
17 18	Q.	WOULD USING THE GHG VALUE FROM THE 2022 EE PLAN HAVE ANY PRACTICAL IMPACTS ON THE 2023 EE PLAN?
19	A.	According to the Company, using the former GHG value is likely to have no practical
20		impact on the programs in the 2023 EE Plan because the programs continue to be cost-
21		effective even with the former number. The Company represents that it examined the cost-

Witnesses: Joel Munoz, Jennifer Kallay, and Tim Woolf

effectiveness of its proposed 2023 programs using the previous GHG value assumption and found that all programs would still be cost-effective.⁴ The Division issued data requests on this topic which remain outstanding at the time of this submission. As such, the Division would request the opportunity to provide further comment after its receipt of discovery.

5 Q. HOW DO YOU RECOMMEND THAT THE COMMISSION ADDRESS THIS 6 ISSUE AFTER THE 2023 EE PLAN?

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The Division recommends that the Commission address this issue in more detail in early 2023, to provide an opportunity to discuss advantages and disadvantages of different options and to provide more complete evidence for the Commission to decide on this important input. It is imperative that this process be completed prior to the assessment of energy efficiency potential and initiation of the three-year planning process. The resulting methodology should then be applied in developing the assessment of energy efficiency potential and as key inputs into the cost-effectiveness analysis for the next three-year energy efficiency plan.

⁴ Direct Testimony of Moreira, Feldman, Li, Kessler, and Crayne, in Docket 22-33-EE, page 33.

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6. COST-EFFECTIVENESS

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2	0.	HOW WILL	THE DIVISION'S	TESTIMONY IN TH	IS SECTION BE	AFFECTED
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- BY UDPATES TO THE VALUE OF GREENHOUSE GAS EMISSIONS
- 4 REDUCTION METHODOLOGY?
- 5 A. The testimony in this section is based on the information contained in the 2023 EE Plan
- 6 filed on September 30, 2022 and corrected on October 13, 2022. This information includes
- 7 the calculation of carbon benefits using a new methodology proposed by the Company,
- 8 which the Division requests that the Commission reject. The Division has also asked
- 9 discovery questions that, once received, will provide new values for this section of the
- testimony. The Division plans to submit supplemental testimony on the topic of cost-
- effectiveness based on the Company's responses to this discovery.
- 12 Q. PLEASE SUMMARIZE THE COST-EFFECTIVENESS OF THE 2023 EE PLAN
- 13 PROPOSED BY THE COMPANY BASED UPON THE RI TEST BENEFIT-COST
- 14 **RATIOS.**
- 15 A. The electric and gas benefit-cost ratios are increasing in 2023 as compared to 2022, due to
- an increase in carbon benefits. Table 2 shows the increase in electric portfolio RI Test
- benefit-cost ratios by sector and overall, for 2023 versus 2022.

Table 2. Electric RI Test Benefit-Cost Ratios

Electric	2022 Plan	2023 Plan	Difference	% Difference
Electric	2022 Pidii	2025 Plati	(2023 vs. 2022)	(2023 vs. 2022)
Non-Income Eligible Residential	1.57	2.43	0.86	54.8%
Income Eligible Residential	2.03	2.15	0.12	5.9%
Commercial & Industrial	1.98	2.86	0.88	44.4%
Total	1.77	2.51	0.74	41.8%

Sources:

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- 1) 2022 Plan from Docket 5189, 2022 Annual Energy Efficiency Program Plan Compliance, Second Revised Electric and Gas Tables, January, 27, 2022.
- 2) 2023 Electric Plan from Docket No. 22-33-EE, The Narragansett Electric Company's d/b/a Rhode Island Energy's Annual Energy Efficiency Plan for 2023, September 30, 2022.
- Table 3 shows the increase in gas portfolio RI Test benefit-cost ratios in the Non-Income-Eligible Residential sector and overall, for 2023 versus 2022, and a decrease for the Income-Eligible Residential and Commercial & Industrial sectors. The increase in the Non-Income-Eligible Residential sector is offsetting the decreases in the Income-Eligible Residential and Commercial & Industrial sectors.

8 Table 3. Gas RI Test Benefit-Cost Ratios

Cas	2022 Plan	2023 Plan	Difference	% Difference
Gas	2022 Pidii	2023 Plati	(2023 vs. 2022)	(2023 vs. 2022)
Non-Income Eligible Residential	1.36	2.24	0.88	64.7%
Income Eligible Residential	3.28	2.66	(0.62)	-18.9%
Commercial & Industrial	4.79	4.76	(0.03)	-0.6%
Total	2.72	2.95	0.23	8.5%

Sources:

- 1) 2022 Plan from Docket 5189, 2022 Annual Energy Efficiency Program Plan Compliance, Second Revised Electric and Gas Tables, January, 27, 2022.
- 2) 2023 Gas Plan from Docket No. 22-33-EE, 2023 Annual Energy Efficiency Plan Corrections to Gas Performance Incentive Earnings Opportunity and Benefits for Home Energy Reports, October 13, 2022.

Table 4 shows the change in RI Test benefits and costs for 2023 versus 2022 for the electric portfolio. Electric portfolio costs increased by \$1.1 million from 2022 to 2023, due to increases in customer contributions and the performance incentive. Electric portfolio benefits increased by \$90.6 million due to a tripling of the carbon benefits.

Table 4. Electric RI Test Benefits and Costs

Electric		20	22	20	23		rence
Electric		1 1 2 2 2 2 2 2 2				·	s. 2022)
		\$	% Distribution	\$	% Distribution	\$	% Distribution
	Summer Generation	\$ 6,555,000	3%	\$ 5,670,000	2%	\$ (885,000)	-1%
	Capacity DRIPE	\$ 12,794,000	6%	\$ 13,605,000	4%	\$ 811,000	-1%
Capacity	Transmission	\$ 15,917,000	7%	\$ 15,453,000	5%	\$ (464,000)	-2%
	Distribution	\$ 15,770,000	7%	\$ 17,542,000	6%	\$ 1,772,000	-1%
	Reliability	\$ 1,270,000	1%	\$ 1,667,000	1%	\$ 397,000	0%
	Winter Peak	\$ 19,785,000	9%	\$ 16,131,000	5%	\$ (3,654,000)	-4%
	Winter Off Peak	\$ 16,456,000	7%	\$ 13,812,000	4%	\$ (2,644,000)	-3%
Electric Energy	Summer Peak	\$ 10,491,000	5%	\$ 9,321,000	3%	\$ (1,170,000)	-2%
	Summer Off Peak	\$ 6,894,000	3%	\$ 6,494,000	2%	\$ (400,000)	-1%
	Electric Energy DRIPE	\$ 22,659,000	10%	\$ 18,366,000	6%	\$ (4,293,000)	-4%
	Natural Gas	\$ (2,397,000)	-1%	\$ (698,000)	0%	\$ 1,699,000	1%
Non-Electric	Oil	\$ 17,547,000	8%	\$ 22,872,000	7%	\$ 5,325,000	-1%
Benefits	Other-Resource	\$ 2,083,000	1%	\$ 3,877,000	1%	\$ 1,794,000	0%
	Non-Resource	\$ 32,688,000	15%	\$ 29,828,000	9%	\$ (2,860,000)	-5%
Cosistal	Carbon Benefits	\$ 44,432,000	20%	\$ 139,316,000	44%	\$94,884,000	24%
Societal	Nox Benefits	\$ 1,241,000	1%	\$ 1,521,000	0%	\$ 280,000	0%
Total Benefits (excl	uding Econ)	\$ 224,185,000	100%	\$ 314,777,000	100%	\$90,592,000	0%
Program Implementation		\$105,281,000	85%	\$ 102,018,000	81%	\$ (3,263,000)	-3%
Customer Contribution		\$ 15,795,000	13%	\$ 20,064,000	16%	\$ 4,269,000	3%
Performance Incentive		\$ 3,390,000	3%	\$ 3,501,000	3%	\$ 111,000	0%
Total Costs		\$ 124,466,000	100%	\$ 125,583,400	100%	\$ 1,117,400	0%

Sources

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Table 5 shows the change in RI Test benefits and costs for 2023 versus 2022 for the gas portfolio. Gas portfolio costs decreased by \$0.9 million from 2022 to 2023, due to decreases in customer contributions and the performance incentive. Gas portfolio benefits

^{1) 2022} Plan from Docket 5189, 2022 Annual Energy Efficiency Program Plan Compliance, Second Revised Electric and Gas Tables, January, 27, 2022.

^{2) 2023} Electric Plan from Docket No. 22-33-EE, The Narragansett Electric Company's d/b/a Rhode Island Energy's Annual Energy Efficiency Plan for 2023, September 30, 2022.

- increased by \$7.8 million. Carbon benefits increased by \$34.2 million, but \$24.9 million
- 2 of this increase was offset by a reduction in non-resource benefits.

3 Table 5. Gas RI Test Benefits and Costs

Gas		20	22	2023			Difference		
		\$	% Distribution		\$	% Distribution		\$	% Distribution
Natural Gas	Natural Gas	\$ 32,674,000	26%	\$	29,750,000	23%	\$	(2,924,000)	-4%
Benefits	Natural Gas DRIPE	\$ 462,000	0%	\$	313,000	0%	\$	(149,000)	0%
	Summer Generation	\$ 106,000	0%	\$	347,000	0%	\$	241,000	0%
	Capacity DRIPE	\$ 214,000	0%	\$	808,000	1%	\$	594,000	0%
Capacity	Transmission	\$ 139,000	0%	\$	477,000	0%	\$	338,000	0%
	Distribution	\$ 138,000	0%	\$	586,000	0%	\$	448,000	0%
	Reliability	\$ 11,000	0%	\$	41,000	0%	\$	30,000	0%
	Winter Peak	\$ 71,000	0%	\$	94,000	0%	\$	23,000	0%
	Winter Off Peak	\$ 82,000	0%	\$	92,000	0%	\$	10,000	0%
Electric Energy	Summer Peak	\$ 83,000	0%	\$	212,000	0%	\$	129,000	0%
	Summer Off Peak	\$ 72,000	0%	\$	179,000	0%	\$	107,000	0%
	Electric Energy DRIPE	\$ 64,000	0%	\$	138,000	0%	\$	74,000	0%
Non-Electric	Oil and Oil DRIPE	\$ -	0%	\$	-	0%	\$	-	0%
and Non-Gas	Other-Resource	\$ 747,000	1%	\$	662,000	1%	\$	(85,000)	0%
Benefits	Non-Resource	\$ 59,170,000	48%	\$	34,233,000	26%	\$(24,937,000)	-22%
Societal	Carbon Benefits	\$ 27,205,000	22%	\$	61,446,000	47%	\$	34,241,000	25%
Societai	Nox Benefits	\$ 2,811,000	2%	\$	2,514,000	2%	\$	(297,000)	0%
Total Benefits (excluding Econ)	\$ 124,049,000	100%	\$:	131,892,000	100%	\$	7,843,000	0%
Program Implementation		\$ 36,081,500	79%	\$	36,154,000	81%	\$	72,500	2%
Customer Contribution		\$ 8,562,700	19%	\$	7,815,700	17%	\$	(747,000)	-1%
Performance In	centive	\$ 1,000,000	2%	\$	795,200	2%	\$	(204,800)	0%
Total Costs		\$ 45,644,200	100%	\$	44,764,900	100%	\$	(879,300)	0%

Sources:

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5 Q. PLEASE SUMMARIZE THE COST-EFFECTIVENESS OF THE *2023 EE PLAN*6 PROPOSED BY THE COMPANY BASED UPON THE COST OF SUPPLY.

The electric and gas portfolios are cost-effective because the cost of the energy efficiency programs is lower than the cost of supply. Table 6 depicts the cost of the energy efficiency

^{1) 2022} Plan from Docket 5189, 2022 Annual Energy Efficiency Program Plan Compliance, Second Revised Electric and Gas Tables, January, 27, 2022.

^{2) 2023} Gas Plan from Docket No. 22-33-EE, 2023 Annual Energy Efficiency Plan Corrections to Gas Performance Incentive Earnings Opportunity and Benefits for Home Energy Reports, October 13, 2022.

programs, cost of supply, and the difference between the two costs for the electric and gas portfolios.

Table 6. Electric and Gas Cost of Energy Efficiency Programs vs. Cost of Supply

	Electric	Gas
Cost of EE Programs (\$M)	\$125.6	\$44.7
Cost of Supply (\$M)	\$284.6	\$97.5
Difference (\$M, EE Programs-Supply)	(\$159.0)	(\$52.8)

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Source: Docket No. 22-33-EE, The Narragansett Electric Company's d/b/a Rhode Island Energy's Annual Energy Efficiency Plan for 2023, Table 16. Costs of Energy Efficiency and Costs of Energy Supply, Bates Page 89, September 30, 2022.

The Company proposes to include only those non-energy impacts that are utility system costs in its calculation of the cost of supply. These include: (1) costs associated with energy being sold at the income-eligible rate and (2) costs associated with arrearage and utility carrying from unpaid energy bills. Together, these costs represent \$260,000 of the electric cost of supply (0.1 percent) and \$535,000 of the gas cost of supply (0.5 percent).⁵

Q. WHAT IS THE DIVISION'S POSITION ON THE COST-EFFECTIVENESS OF THE 2023 EE PLAN PROPOSED BY THE COMPANY BASED UPON THE COST OF SUPPLY.

The Division supports the proposed updates to the cost of supply because the non-energy impact benefits associated with income-eligible rate discounts and reductions in arrearage and utility carrying costs are utility system costs.

⁵ 2023 EE Plan. Table 16. Costs of Energy Efficiency and Costs of Energy Supply. Bates page 89.

1 Q. DOES THE DIVISION HAVE ANY FURTHER COMMENTS ON COST-

2 EFFECTIVENESS?

- 3 A. Yes. The Division understands that the Company inflated program costs to reflect increases
- 4 in equipment costs, but without corresponding adjustments to the avoided cost calculations.
- 5 The Company did not adjust avoided costs to reflect increases in equipment costs because
- 6 it applied the avoided cost values from the 2021 AESC. The Division submits that these
- 7 unaccounted-for impacts are significant enough to warrant further adjustments and
- 8 application of these adjustments to the energy efficiency potential study and next three-
- 9 year energy efficiency plan.

10 **7. BUDGETS**

11 Q. PLEASE SUMMARIZE THE 2023 EE PLAN BUDGETS PROPOSED BY THE

- 12 **COMPANY.**
- 13 A. The proposed 2023 EE Plan electric and gas budgets represent a combined 2.1 percent
- decrease from the 2022 EE Plan electric and gas budgets and is in conformance with the
- 15 Commission's guidance in Order 24225. The proposed electric budget is decreasing from
- \$108.7 million in 2022 to \$105.5 million in 2023, a decrease of \$3.1 million dollars or 2.9
- percent. The proposed gas budget is increasing from \$36.91 million in 2022 to \$36.95
- million in 2023, an increase of \$43,000 dollars or 0.1 percent. Table 7 provides this budget
- summary.

Division Direct Testimony

Witnesses: Joel Munoz, Jennifer Kallay, and Tim Woolf

Table 7. Budget Summary

	2022 Plan	2022 Blan	[Difference	% Difference
	2022 Plan	2023 Plan		23 vs. 2022)	(2023 vs. 2022)
Electric	\$ 108,671,300	\$ 105,519,200	\$	(3,152,100)	-2.9%
Gas	\$ 36,906,000	\$ 36,948,800	\$	42,800	0.1%
Total Budget	\$ 145,577,300	\$ 142,468,000	\$	(3,109,300)	-2.1%

Sources:

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- 1) 2022 Plan from Docket 5189, 2022 Annual Energy Efficiency Program Plan Compliance, Second Revised Electric and Gas Tables, January, 27, 2022.
- 2) 2023 Electric Plan from Docket No. 22-33-EE, The Narragansett Electric Company's d/b/a Rhode Island Energy's Annual Energy Efficiency Plan for 2023, September 30, 2022.
- 3) 2023 Gas Plan from Docket No. 22-33-EE, 2023 Annual Energy Efficiency Plan Corrections to Gas Performance Incentive Earnings Opportunity and Benefits for Home Energy Reports, October 13, 2022.
- In the proposed electric budget, the Company Incentive is increasing by 3 percent and the Non-Income-Eligible Residential, Income-Eligible Residential, Commercial & Industrial and Regulatory budgets are decreasing by 1.9 to 5.9 percent. The Regulatory and Non-Income-Eligible Residential components are decreasing by a greater percentage than the Commercial & Industrial and Income-Eligible Residential components. Table 8 provides a more detailed budget breakout for the electric portfolio.

Table 8. Electric Budget Breakout

Floatric	2022 Blow	2022 Dlan	Difference	% Difference		
Electric	2022 Plan	2023 Plan	(2023 vs. 2022)	(2023 vs. 2022)		
Non-Income Eligible Residential	\$ 32,857,400	\$ 31,371,200	\$ (1,486,200)	-4.5%		
Income Eligible Residential	\$ 16,814,300	\$ 16,331,300	\$ (483,000)	-2.9%		
Commercial & Industrial	\$ 49,564,100	\$ 48,626,000	\$ (938,100)	-1.9%		
Regulatory	\$ 6,045,400	\$ 5,689,500	\$ (355,900)	-5.9%		
Company Incentive	\$ 3,390,200	\$ 3,501,200	\$ 111,000	3.3%		
Total Budget	\$ 108,671,400	\$ 105,519,200	\$ (3,152,200)	-2.9%		

Sources:

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- 1) 2022 Plan from Docket 5189, 2022 Annual Energy Efficiency Program Plan Compliance, Second Revised Electric and Gas Tables, January, 27, 2022.
- 2) 2023 Electric Plan from Docket No. 22-33-EE, The Narragansett Electric Company's d/b/a Rhode Island Energy's Annual Energy Efficiency Plan for 2023, September 30, 2022.
- In the proposed gas budget, the Company Incentive is decreasing 20 percent, the Income-Eligible Residential, Commercial & Industrial, and Regulatory budgets are decreasing by 2.9 to 7.1 percent, and the Non-Income-Eligible Residential budget is increasing by 8.7 percent. Table 9 provides a more detailed budget breakout for the gas portfolio.

Table 9. Gas Budget Breakout

Gas		2022 Plan	2023 Plan	[Difference	% Difference	
		ZUZZ PIdII	2023 Plati	(20	23 vs. 2022)	(2023 vs. 2022)	
Non-Income Eligible Residential	\$	14,875,000	\$ 16,171,400	\$	1,296,400	8.7%	
Income Eligible Residential	\$	9,317,600	\$ 8,658,600	\$	(659,000)	-7.1%	
Commercial & Industrial	\$	9,435,800	\$ 9,160,700	\$	(275,100)	-2.9%	
Regulatory	\$	2,277,600	\$ 2,162,900	\$	(114,700)	-5.0%	
Company Incentive	\$	1,000,000	\$ 795,200	\$	(204,800)	-20.5%	
Total Budget	\$	36,906,000	\$ 36,948,800	\$	42,800	0.1%	

Sources:

- 1) 2022 Plan from Docket 5189, 2022 Annual Energy Efficiency Program Plan Compliance, Second Revised Electric and Gas Tables, January, 27, 2022.
- 2) 2023 Gas Plan from Docket No. 22-33-EE, 2023 Annual Energy Efficiency Plan Corrections to Gas Performance Incentive Earnings Opportunity and Benefits for Home Energy Reports, October 13, 2022.

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Witnesses: Joel Munoz, Jennifer Kallay, and Tim Woolf

1 O. DOES THE DIVISION HAVE ANY CONCERNS RELATED TO THE ELECTRIC 2 BUDGET PROPOSED IN THE 2023 EE PLAN?

Yes. The Company's performance in recent years, summarized below, does not inspire confidence that the Company presently has the ability to utilize the proposed 2023 EE Plan budget. Table E-1 of the 2023 EE Plan projects an end-of-year balance for the 2022 EE Plan of \$32 million, coming exclusively from the Commercial & Industrial sector. The Company has not identified with any specificity what incremental steps or activities it will undertake to effectuate substantial and necessary course corrections to right-size its activities to match its proposed budget in 2023. This observation is not necessarily a criticism solely of the Company's efforts, but rather a combination of post-pandemic realities such as inflation, supply-chain delays, labor issues, and unrest across the globe affecting energy markets.

The Division submits that the Company has a responsibility to collect from its customers an amount commensurate with its ability to utilize in a calendar year. Right-sized budget funding is more critical now that Rhode Island ratepayers find themselves faced with historically high electricity and gas rates. The Division's review highlights the fact that there has been consistent and significant underspending relative to proposed budgets since the pandemic began.

Based on the Company's filed Year-End Reports, the 2020 EE Plan had a year-end balance of almost \$23 million, the 2021 EE Plan had a year-end balance of over \$20 million, and as mentioned above, the 2022 EE Plan has a projected year-end balance of over \$32

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Witnesses: Joel Munoz, Jennifer Kallay, and Tim Woolf

million. The Company spent 83 percent of its electric implementation budget of \$106 million or \$88 million in the 2020 EE Plan. The Company spent 85 percent of its electric implementation budget of \$111 million or \$94.5 million in the 2021 EE Plan. In the 2022 EE Plan, the Company submitted a Second Quarter Report projecting year-end forecast spend of 91 percent, or \$95.6 million, of its \$105 million electric implementation budget. However, based on informal 3rd quarter reporting, it appears that the second quarter projections were overly optimistic. The average spend on the electric energy efficiency plans over the course of the pandemic years is about \$92.7 million with the average percentage of actual budget spend to proposed budget at 86 percent. The average spend in the three years prior to the pandemic, in the 2017, 2018, and 2019 EE Plans, was about \$91.4 million with the average percentage of actual budget spend to proposed budget at 100 percent. Table 10 provides a summary of the actual spend as compared to the implementation budget for EE Plan years 2017 to 2022.

Table 10. Actual Spend vs. Budget Spend for EE Plan Years 2017 through 2022

		EE Plan Year (\$000s)									
	2017	2018	2019	2020	2021	2022					
Budget (without Company Incentive)	\$88,511	\$86,933	\$97,847	\$106,029	\$111,286	\$105,281					
Actual Spend	\$88,348	\$85,215	\$100,729	\$88,224	\$94,564	\$95,806					
Percentage of Budget Spent	100%	98%	103%	83%	85%	91%					
Year-End Balance	\$9,415	\$0	\$3,745	\$22,821	\$20,359	\$32,258					

The Company states that the recent acquisition has brought in new leadership with a renewed focus on executing on planned budgets and that its proposed budget is based on realistic expectations. However, the Company has not convinced the Division with any specifics that this coming year will be any different from previous pandemic years,

Docket 22-33-EE: 2023 Annual Plan Division Direct Testimony

Witnesses: Joel Munoz, Jennifer Kallay, and Tim Woolf

including the 2022 EE Plan. In the Division's opinion, the ripple effects of inflation, workforce shortages, and supply chain issues will likely have the same impact relative to budgetary spend on the 2023 EE Plan that it did on the 2020, 2021, and 2022 EE Plans.

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As such, the Division submits that this plan year may present an opportunity for the Commission to reset and right-size the budget for post-pandemic conditions to be aligned with realistic spending projections, based on the year-end results of 2020, 2021, and 2022.

Q. DOES THE DIVISION HAVE ANY OTHER CONCERNS REGARDING TRENDS IN THE 2023 EE PLAN OVERALL?

A. Yes, the Division is concerned with the dramatic decreases in MWh annual and lifetime savings for ratepayers and resulting increase in cost per dollar for kWh savings. Table 11 summarizes this trend over time.

Table 11. Cost per Annual and Lifetime Savings (\$/kWh) for EE Plan Years 2017 through 2023

		EE Plan Year (\$000s)												
		2017	2/	2018	,	2019	,	2020		2021		2022	2	2023
		.017		2016		1019	4	2020		2021		approved)	(as	filed)
Budget Spend	\$	91,087	\$	93,924	\$ 10	07,438	\$ 9	91,443	\$	97,987	\$	108,671	\$10	05,519
MWh Annual Savings	2	32,023	2	206,209	19	90,159	1!	57,356	1	31,365		111,983		99,358
MWh Lifetime Savings	2,3	27,916	1,8	848,845	1,62	24,417	1,2	99,159	1,0	046,790		833,808	68	35,209
Cost per kWh of Annual Savings	\$	0.39	\$	0.46	\$	0.56	\$	0.58	\$	0.75	\$	0.97	\$	1.06
Cost per kWh of Lifetime Savings	\$	0.04	\$	0.05	\$	0.07	\$	0.07	\$	0.09	\$	0.13	\$	0.15

While the Division acknowledges other benefits such as reduced carbon emissions and economic development, which continue to make these programs cost-effective as required by the LCP Statute and instrumental to the goals of the *Act on Climate*, the Division cannot

1 ignore the fact that ratepayers are spending more and more on energy efficiency while at 2 the same receiving less and less in the way of direct kWh savings benefits.

8. PERFORMANCE INCENTIVE MECHANISM

- 4 Q. PLEASE SUMMARIZE THE INCENTIVE MECHANISM PROPOSED BY THE 5 COMPANY FOR THE 2023 EE PLAN.
- 6 A. The Company has adopted the same incentive mechanism that was approved by the 7 Commission for the 2022 EE Plan, with one modification. In Order 24225, issued on 8 September 21, 2021 as part of Docket 5076, the Commission updated the energy efficiency 9 performance incentive framework to better incentivize the Company to meet Rhode 10 Island's goals while balancing ratepayer costs. Order 24440, issued on July 11, 2022 as 11 part of Docket 5189, the Commission, approved the incentive mechanism for the 2022 EE 12 Plan and updated the payout rates to reflect the updated PIM-eligible net benefits of the 13 2022 EE Plan. The 2023 EE Plan incentive put forth by the Company is consistent with 14 the guidance laid out in these two orders and presents updates to the target incentive pools 15 and the service quality adjustments to reflect changes in projected net benefits in the plan.
- 16 Q. WHAT MODIFICATIONS HAS THE COMPANY PROPOSED TO THE 17 INCENTIVE MECHANIM APPROVED BY THE COMMISSION FOR THE 2022 18 EE PLAN?
- 19 A. The Company proposes removing legislatively mandated transfers to the RIIB, OER, and 20 the EERMC from PIM-eligible costs.

- Q. WHAT IS THE DIVISION'S POSITION ON THE COMPANY'S PROPOSAL TO REMOVE THE RIIB, OER, AND EERMC BUDGETS FROM THE PIM-ELIGIBLE COSTS?
- A. The Division supports this modification. The Company has no control over these regulatory costs, and they do not directly influence the Company's implementation of the energy efficiency programs. Therefore, these costs should not be included in the incentive mechanism.

8 Q. PLEASE SUMMARIZE THE TARGET EARNINGS INCENTIVES IN THE *EE*9 *PLAN*.

10 A. The PIMs for the electric and gas programs for 2023 are summarized in Table 12 and Table
 11 13.

12 Table 12. Summary of Company Incentives - Electric (\$000)

	E	Eligible		Eligible	Elig	gible Net	Dayout Date	T	arget
		Costs	ı	Benefits	Benefits		Payout Rate	In	centive
Non-Income Eligible Residential	\$	29,683	\$	36,594	\$	6,911	10%	\$	698
Income Eligible Residential	\$	16,615	\$	8,431	\$	(8,184)	25%	\$	-
Commercial & Industrial	\$	43,174	\$	70,910	\$	27,736	10%	\$	2,803
Total	\$	89,472	\$	115,935	\$	26,463	13%	\$	3,501

Source:

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2023 Electric Plan from Docket No. 22-33-EE, The Narragansett Electric Company's d/b/a Rhode Island Energy's Annual Energy Efficiency Plan for 2023, September 30, 2022.

Witnesses: Joel Munoz, Jennifer Kallay, and Tim Woolf

Table 13. Summary of Company Incentives – Gas (\$000)

	Е	Eligible	Eligible	Eligible Net Benefits		Eligible Net		Eligible Net		Eligible Net		Eligible Net		Eligible Net		Eligible Net		Eligible Net		Dayout Date	Т	arget
		Costs	Benefits			Payout Rate	Ind	entive														
Non-Income Eligible Residential	\$	16,892	\$ 13,040	\$	(3,852)	25%	\$	-														
Income Eligible Residential	\$	9,379	\$ 3,390	\$	(5,990)	25%	\$	-														
Commercial & Industrial	\$	9,817	\$ 15,986	\$	6,170	12%	\$	722														
Total	\$	36,088	\$ 32,416	\$	(3,672)	0%	\$	722														

Source:

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2023 Gas Plan from Docket No. 22-33-EE, 2023 Annual Energy Efficiency Plan Corrections to Gas Performance Incentive Earnings Opportunity and Benefits for Home Energy Reports, October 13, 2022.

Q. HOW DO THE PROPOSED 2023 TARGET INCENTIVE POOLS COMPARE WITH THE 2022 TARGET INCENTIVE POOLS?

The proposed 2023 electric program target incentive pool equals \$3,501,153, which is \$110,988 greater than the incentive pool in 2022 due to an increase in projected net benefits. The 2023 gas program target incentive pool is set at \$721,940, which is \$278,060 less than the pool in 2022 due to a decrease in projected net benefits. The relevant metrics used to determine these incentive target pools are detailed in Table 12 and Table 13.

10 Q. WHAT IS THE DIVISION'S POSITION ON THE PROPOSED 2023 TARGET INCENTIVE POOLS.

12 A. The Division does not oppose the proposed target incentive pools. In Docket 5189, the
13 Division recommended that the target incentive pool should be revisited each year to ensure
14 that it reflects the conditions of the new plan. In Order No. 24445, the Commission was

^{6 2022} EE Plan, page 66.

The Narragansett Electric Company d/b/a Rhode Island Energy Docket 22-33-EE: 2023 Annual Plan

Division Direct Testimony

Witnesses: Joel Munoz, Jennifer Kallay, and Tim Woolf

1 clear that the target incentive pool should be modified each year to reflect changes to the 2 eligible net benefits of the program.⁷ 3 The payout rates set the proportion of the eligible PIM benefits that can be used for the 4 target incentive pool. If the payout rates are held constant from year to year, then the target 5 incentive pool will automatically adjust to reflect the same proportion of the eligible net 6 benefits.⁸ The Company has held the payout rates constant since the 2022 EE Plan and 7 therefore has complied with the Commission's directive to reflect changes in the net 8 benefits.9 9 Q. HOW DO THE PROPOSED 2023 SERVICE QUALITY ADJUSTMENTS (SQAS) 10 **COMPARE WITH THE 2022 SQAS?** 11 A. The Non-Income-Eligible Residential electric program is estimated to have positive PIMeligible net benefits. Consequently, the Non-Income-Eligible Residential program is not 12 13 subject to an SQA in the 2023 EE Plan. This is a change from the 2022 EE Plan, where 14 this program had negative PIM-eligible net benefits and therefore was subject to an SQA. 15 For the Income-Eligible Residential electric program, which still has negative PIM-eligible 16 net benefits, the Company proposes to reduce the maximum service adjustment from

For those sectors with negative eligible net benefits, the payout rates do not affect the target incentive pool. For these sectors, the service quality adjustments determine the ultimate target incentive pool, as described below.

⁷ Order 24445, page 25.

Further, this approach results in target incentive pools that are 3.9% of the electricity program budgets and 2.0% of the gas program budgets, which is a reasonable outcome for this benchmark. This approach provides the Company with incentives equal to roughly 70 basis points for the electric program and 20 basis points for the gas program, which should be sufficient to motivate the Company to optimize the eligible net benefits of these programs.

\$443,300 in 2022 to \$326,469 in 2023. This downward adjustment is based on the percentage reduction in PIM-eligible benefits for this sector, relative to the 2022 EE Plan. For the gas programs, the Company is proposing to reduce the maximum SQA for Income-Eligible Residential from \$171,275 in 2022 to \$123,176 in 2023 and increase the maximum SQA for Non-Income-Eligible Residential from \$290,063 in 2022 to \$344,262 in 2023. These adjustments are based on the percentage changes in the PIM-eligible benefits for these sectors, relative to the 2022 EE Plan. 11

8 Q. WHAT IS THE DIVISION'S POSITION ON THE PROPOSED 2023 SQAS?

9 A. The Division supports the proposed 2023 SQAs proposed by the Company. These adjustments are consistent with the Commission directives and reflect the changes to the PIM-eligible benefits relative to the 2022 EE Plan.

12 9. RECOMMENDATIONS

13 Q. PLEASE SUMMARIZE THE DIVISION'S RECOMMENDATIONS.

14 A. The Division recommends:

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The Commission reject the SCC methodology proposed by the Company for the 2023 EE Plan year and order the Company to use the New England MAC method for this final year of the three-year energy efficiency plan.

¹⁰ 2023 EE Plan, page 66.

¹¹ 2023 EE Plan, page 66.

Witnesses: Joel Munoz, Jennifer Kallay, and Tim Woolf

1		o The Commission open a docket or conduct a technical session early in 2023 to
2		examine methodologies for valuing GHG emissions reductions, with a goal of
3		completing in sufficient time for inclusion in the next three-year energy efficiency
4		plan.
5		 The Commission consider reducing the overall budget for 2023 to be aligned with
6		historical spending in 2020, 2021, and 2022.
7		 The Commission permit the Division to issue further recommendations upon completion of discovery.
0		completion of discovery.
9	Q.	DOES THIS CONCLUDE OF THE DIVISION'S DIRECT TESTIMONY?
10	A.	Yes, it does.



Jennifer Kallay, Senior Associate

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PROFESSIONAL EXPERIENCE

Synapse Energy Economics, Inc., Cambridge, MA. *Senior Associate*, June 2013 – present, *Associate*, July 2008 – June 2013, *Research Associate*, January 2007 – July 2008.

More than a decade of experience analyzing the benefits and costs of electric and natural gas energy efficiency efforts for jurisdictions in the United States and Canada. Most recently, Ms. Kallay is researching and analyzing policies and practices regarding transportation, utility transformation, resiliency and utility/community engagement on energy-related issues, and strategies that cities and towns can use to reduce emissions.

- Managing the Synapse project team responsible for reviewing Green Community Annual Reports, verifying whether municipalities have reached their 20 percent energy reduction goals, and developing a Progress Report for the program highlighting achievements to date. Identifies strategies that are effective across towns and makes recommendations to continue to advance and improve the program.
- Developing a City of Burlington net zero energy roadmap for the Burlington Electric
 Department. Includes assembling baseline emissions and a trajectory, setting a net zero
 energy trajectory and milestone goals, and assessing and selecting policies and practices
 to achieve net zero energy.
- Researching the safety benefits of CAFE Standards and future transportation developments like vehicle electrification, ride sharing, and autonomous vehicles.

Boston University's Center for Energy and Environmental Studies, Boston, MA. *Research Assistant for Professor Robert Kaufmann*, January 2006 – January 2007.

Modeled land use change in the Amazon using spatial, economic, climatic, and physical variables and GIS and regression techniques.

Digitas, Inc, Boston, MA. *Manager*, November 1999 – August 2005.

Researched, designed, and executed reporting solutions to assess the effectiveness of marketing strategies based on consumer behavior. Customized analyses to gain insight into environmental influences on marketing performance and designed and built models to predict sales/revenue and inform business economics using relational databases.

PROFESSIONAL ACTIVITIES

Wakefield Energy Conservation Committee. *Appointed Member*. 2007–2008. Assisted with issuing an RFP for energy service companies to perform energy efficiency upgrades to municipally-owned and operated buildings, reviewing responses and selecting a provider.

EDUCATION

Boston University, Boston, MA

Master of Arts in Energy and Environmental Analysis, Spring 2007. Graduate course work in multivariate statistical analysis, environmental economics, risk assessment, energy, GIS, climate change, and environmental policy.

University of Maryland, College Park, MD

Bachelor of Arts in Journalism, Spring 1999. Presidential Scholarship and Honors Program.

CONFERENCES AND MEETINGS

- *Presenter,* Synapse webinar discussing the many benefits from more stringent fuel economy standards and highlighting future transportation developments, 2018.
- Participant, Northeast Public Power Association Annual Conference, 2018.
- Project partner, Sandia National Laboratories Stakeholder Advisory Group to discuss a national path forward on resilience planning, 2018.
- Presenter, ACEEE Summer Study on EE in Buildings, 2016.
- *Presenter,* Synapse webinar on strategies to mitigate equity concerns of energy efficiency programs, 2015.
- Discussant, IEA Energy Efficiency Markets workshop, 2015.
- Presenter, ACI Chesapeake Regional Home Performance Conference, 2014.
- Panelist/Presenter, IEA Experts Roundtable on Energy Provider and Consumer Benefits of Energy Efficiency, 2013.
- Moderator, International Energy Program Evaluation Conference (IEPEC) Benchmarking Program Administrator and State Level Energy Efficiency Efforts Panel, 2011.

SELECTED PUBLICATIONS

Kallay, J., A. Napoleon, K. Takahashi, E. Sinclair, T. Woolf. 2021. *Opportunities for Evergy Kansas to Address Energy Equity Within its Integrated Resource Plan and Other Planning Processes*. Synapse Energy Economics for Union of Concerned Scientists.

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PROFESSIONAL EXPERIENCE

Synapse Energy Economics Inc., Cambridge, MA. *Senior Vice President*, 2019 – Present, *Vice President*, 2011 – 2019.

Provides expert consulting on the economic, regulatory, consumer, environmental, and public policy implications of the electricity and gas industries. The primary focus of work includes technical and economic analyses, electric power system planning, climate change strategies, energy efficiency programs and policies, renewable resources and related policies, power plant performance and economics, air quality, and many related aspects of consumer and environmental protection.

Massachusetts Department of Public Utilities, Boston, MA. Commissioner, 2007 – 2011.

Oversaw a significant expansion of clean energy policies as a consequence of the Massachusetts Green Communities Act, including an aggressive expansion of ratepayer-funded energy efficiency programs; the implementation of decoupled rates for electric and gas companies; an update of the DPU energy efficiency guidelines; the promulgation of net metering regulations; review of smart grid pilot programs; and review of long-term contracts for renewable power. Oversaw six rate case proceedings for Massachusetts electric and gas companies. Played an influential role in the development of price responsive demand proposals for the New England wholesale energy market. Served as President of the New England Conference of Public Utility Commissioners from 2009-2010. Served as board member on the Energy Facilities Siting Board from 2007-2010. Served as co-chair of the Steering Committee for the Northeast Energy Efficiency Partnership's Regional Evaluation, Measurement and Verification Forum.

Synapse Energy Economics Inc., Cambridge, MA. Vice President, 1997 – 2007.

Tellus Institute, Boston, MA. Senior Scientist, Manager of Electricity Program, 1992 – 1997.

Association for the Conservation of Energy, London, England. Research Director, 1991 – 1992.

Massachusetts Department of Public Utilities, Boston, MA. Staff Economist, 1989 – 1990.

Massachusetts Office of Energy Resources, Boston, MA. *Policy Analyst*, 1987 – 1989.

Energy Systems Research Group, Boston, MA. *Research Associate*, 1983 – 1987.

Union of Concerned Scientists, Cambridge, MA. Energy Analyst, 1982-1983.

EDUCATION

Boston University, Boston, MA

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Master of Business Administration, 1993

London School of Economics, London, England Diploma, Economics, 1991

Tufts University, Medford, MA Bachelor of Science in Mechanical Engineering, 1982 **Tufts University,** Medford, MA Bachelor of Arts in English, 1982

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Woolf, T. 1995. *Promoting Environmental Quality in a Restructured Electric Industry*. Tellus Institute for The National Association of Regulatory Utility Commissioners. Tellus Study No. 95-056.

Woolf, T. 1995. *Systems Benefits Funding Options*. Tellus Institute for Wisconsin Environmental Decade. Tellus Study No. 95-248.

Woolf, T. 1995. *Non-Price Benefits of BECO Demand-Side Management Programs*. Tellus Institute for Boston Edison Settlement Board. Tellus Study No. 93-174.

Woolf, T., B. Biewald. 1995. *Electric Resource Planning for Sustainability*. Tellus Institute for the Texas Sustainable Energy Development Council. Tellus Study No. 94-114.

TESTIMONY

Public Utilities Commission of New Hampshire (Docket No. DE 20-161): Direct Testimony of Tim Woolf and Ben Havumaki regarding Eversource's 2020 least-cost integrated resource plan. On behalf of the Office of the Consumer Advocate. August 19, 2022.

Colorado Public Utilities Commission (Proceeding No. 19AL-0687E): Cross-answer testimony and attachments of Tim Woolf regarding the need for a customer opt-out provision in Public Service Company of Colorado's proposed TOU rates plan. On behalf of Energy Outreach Colorado. May 21, 2020.

Colorado Public Utilities Commission (Proceeding No. 19AL-0687E): Answer testimony and attachments of Tim Woolf regarding Public Service Company of Colorado's proposal to establish mandatory Modified RE-TOU rates for residential customers. On behalf of Energy Outreach Colorado. April 24, 2020.

New York Public Service Commission (Cases 19-E-0065 and 19-G-0066): Direct testimony of Tim Woolf and Alice Napoleon regarding energy efficiency targets and incentives in Con Edison rate case. On behalf of the Natural Resources Defense Council. May 24, 2019.

Virginia State Corporation Commission (Case No. PUR-2018-00168): Direct testimony of Tim Woolf and Erin Malone regarding Virginia Electric and Power Company's application for approval to implement demand-side management programs and for approval of two updated rate adjustment clauses. On behalf of the Sierra Club. February 6, 2019.

Rhode Island Public Utilities Commission (Docket No. 4780): Direct testimony of Tim Woolf and Melissa Whited regarding National Grid's Power Sector Transformation proposals. On behalf of the Rhode Island Division of Public Utilities and Carriers. April 28, 2018.

Rhode Island Public Utilities Commission (Docket No. 4770): Direct testimony of Tim Woolf regarding National Grid's rate case. On behalf of the Rhode Island Division of Public Utilities and Carriers. April 6, 2018.

Rhode Island Public Utilities Commission (Docket No. 4770): Direct testimony of Tim Woolf and Melissa Whited regarding National Grid's proposed performance incentive mechanisms, benefit-cost analyses, and request for recovery of costs for its Advanced Metering Functionality study and distributed energy resources enablement investments. On behalf of the Rhode Island Division of Public Utilities and Carriers. April 6, 2018.

Rhode Island Public Utilities Commission (Docket No. 4783): Direct testimony of Tim Woolf and Melissa Whited regarding National Grid's Advanced Metering Functionality Pilot. On behalf of the Rhode Island Division of Public Utilities and Carriers. February 22, 2018.

New York Public Service Commission (Case 17-E-0459): Direct testimony of Tim Woolf regarding Energy Efficiency Earnings Adjustment Mechanisms proposed by Central Hudson Gas & Electric Company. On behalf of Natural Resources Defense Council. November 21, 2017.

New York Public Service Commission (Case 17-E-0238): Direct and rebuttal testimony of Tim Woolf and Melissa Whited regarding Earnings Adjustment Mechanisms proposed by National Grid. On behalf of Advanced Energy Economy Institute. August 25 and September 15, 2017.

Utah Public Service Commission (Docket No. 14-035-114): Direct and rebuttal testimony of Tim Woolf regarding the Pacificorp's analysis of the benefits and costs associated with distributed generation resources. On behalf of Utah Clean Energy. June 8, 2017 and July 25, 2017.

Massachusetts Department of Public Utilities (D.P.U. 17-05): Direct and surrebuttal testimony of Tim Woolf and Melissa Whited regarding performance-based regulation, the monthly minimum reliability contribution, storage pilots, and rate design in Eversource's petition for approval of rate increases and a performance-based ratemaking mechanism. On behalf of Sunrun and the Energy Freedom Coalition of America, LLC. April 28, 2017 and May 26, 2017.

Massachusetts Department of Public Utilities (D.P.U. 15-120, D.P.U. 15-121, D.P.U. 15-122/15-123): Direct testimony of Tim Woolf and Ariel Horowitz, PhD, regarding the petitions by National Grid, Unitil, NSTAR, and Eversource Energy for approval of their grid modernization plans. On behalf of Conservation Law Foundation. March 10, 2017.

Massachusetts Department of Public (D.P.U. 16-169): Direct testimony of Tim Woolf and Erin Malone regarding Nation Grid's petition for ruling regarding the provision of gas energy efficiency services. On behalf of the Cape Light Compact. November 2, 2016.

New Jersey Board of Public Utilities (Docket No. ER16060524): Direct testimony regarding Rockland Electric Company's proposed advanced metering program. On behalf of the New Jersey Division of Rate Counsel. September 9, 2016.

Colorado Public Utilities Commission (Proceeding No. 16AL-0048E): Answer testimony regarding Public Service Company of Colorado's rate design proposal. On behalf of Energy Outreach Colorado. June 6, 2016.

Georgia Public Service Commission (Docket No. 40161 and Docket No. 40162): Direct testimony regarding the demand-side management programs proposed by Georgia Power Company in its Certification, Decertification, and Amended Demand-Side Management Plan and its 2016 Integrated Resource Plan. On behalf of Sierra Club. May 3, 2016.

Massachusetts Department of Public Utilities (Docket No. 15-155): Joint direct and rebuttal testimony with M. Whited regarding National Grid's rate design proposal. On behalf of Energy Freedom Coalition of America, LLC. March 18, 2016 and April 28, 2016.

Maine Public Utilities Commission (Docket No. 2015-00175): Direct testimony on Efficiency Maine Trust's petition for approval of the Triennial Plan for Fiscal Years 2017-2019. On behalf of the Natural Resources Council of Maine and the Conservation Law Foundation. February 17, 2016.

Nevada Public Utilities Commission (Docket Nos. 15-07041 and 15-07042): Direct testimony on NV Energy's application for approval of a cost of service study and net metering tariffs. On behalf of The Alliance for Solar Choice. October 27, 2015.

New Jersey Board of Public Utilities (Docket No. ER14030250): Direct testimony on Rockland Electric Company's petition for investments in advanced metering infrastructure. On behalf of the New Jersey Division of Rate Counsel. September 4, 2015.

Utah Public Service Commission (Docket No. 14-035-114): Direct, rebuttal, and surrebuttal testimony on the benefit-cost framework for net energy metering. On behalf of Utah Clean Energy, the Alliance for Solar Choice, and Sierra Club. July 30, 2015, September 9, 2015, and September 29, 2015.

Nova Scotia Utility and Review Board (Matter No. M06733): Direct testimony on EfficiencyOne's 2016-2018 demand-side management plan. On behalf of the Nova Scotia Utility and Review Board. June 2, 2015.

Missouri Public Service Commission (Case No. ER-2014-0370): Direct and surrebuttal testimony on the topic of Kansas City Power and Light's rate design proposal. On behalf of Sierra Club. April 16, 2015 and June 5, 2015.

Missouri Public Service Commission (File No. EO-2015-0055): Rebuttal and surrebuttal testimony on the topic of Ameren Missouri's 2016-2018 Energy Efficiency Plan. On behalf of Sierra Club. March 20, 2015 and April 27, 2015.

Florida Public Service Commission (Dockets No. 130199-El et al.): Direct testimony on the topic of setting goals for increasing the efficiency of energy consumption and increasing the development of demand-side renewable energy systems. On behalf of the Sierra Club. May 19, 2014.

Massachusetts Department of Public Utilities (Docket No. DPU 14-86): Direct and rebuttal Testimony regarding the cost of compliance with the Global Warming Solution Act. On behalf of the Massachusetts Department of Energy Resources and the Department of Environmental Protection. May 16, 2014.

Kentucky Public Service Commission (Case No. 2014-00003): Direct testimony regarding Louisville Gas and Electric Company and Kentucky Utilities Company's proposed 2015-2018 demand-side management and energy efficiency program plan. On behalf of Wallace McMullen and the Sierra Club. April 14, 2014.

Maine Public Utilities Commission (Docket No. 2013-168): Direct and surrebuttal testimony regarding policy issues raised by Central Maine Power's 2014 Alternative Rate Plan, including recovery of capital costs, a Revenue Index Mechanism proposal, and decoupling. On behalf of the Maine Public Advocate Office. December 12, 2013 and March 21, 2014.

Colorado Public Utilities Commission (Docket No. 13A-0686EG): Answer and surrebuttal testimony regarding Public Service Company of Colorado's proposed energy savings goals. On behalf of the Sierra Club. October 16, 2013 and January 21, 2014.

Kentucky Public Service Commission (Case No. 2012-00578): Direct testimony regarding Kentucky Power Company's economic analysis of the Mitchell Generating Station purchase. On behalf of the Sierra Club. April 1, 2013.

Nova Scotia Utility and Review Board (Matter No. M04819): Direct testimony regarding Efficiency Nova Scotia Corporation's Electricity Demand Side Management Plan for 2013 – 2015. On behalf of the Counsel to Nova Scotia Utility and Review Board. May 22, 2012.

Missouri Office of Public Counsel (Docket No. EO-2011-0271): Rebuttal testimony regarding IRP rule compliance. On behalf of the Missouri Office of the Public Counsel. October 28, 2011.

Nova Scotia Utility and Review Board (Matter No. M03669): Direct testimony regarding Efficiency Nova Scotia Corporation's Electricity Demand Side Management Plan for 2012. On behalf of the Counsel to Nova Scotia Utility and Review Board. April 8, 2011.

Rhode Island Public Utilities Commission (Docket No. 3790): Direct testimony regarding National Grid's Gas Energy Efficiency Programs. On behalf of the Division of Public Utilities and Carriers. April 2, 2007.

North Carolina Utilities Commission (Docket E-100, Sub 110): Filed comments with Anna Sommer regarding the Potential for Energy Efficiency Resources to Meet the Demand for Electricity in North Carolina. Synapse Energy Economics on behalf of the Southern Alliance for Clean Energy. February 2007.

Rhode Island Public Utilities Commission (Docket No. 3765): Direct and Surrebuttal testimony regarding National Grid's Renewable Energy Standard Procurement Plan. On behalf of the Division of Public Utilities and Carriers. January 17, 2007 and February 20, 2007.

Minnesota Public Utilities Commission (Docket Nos. CN-05-619 and TR-05-1275): Direct testimony regarding the potential for energy efficiency as an alternative to the proposed Big Stone II coal project.

On behalf of the Minnesota Center for Environmental Advocacy, Fresh Energy, Izaak Walton League of America, Wind on the Wires and the Union of Concerned Scientists. November 29, 2006.

Rhode Island Public Utilities Commission (Docket No. 3779): Oral testimony regarding the settlement of Narragansett Electric Company's 2007 Demand-Side Management Programs. On behalf of the Division of Public Utilities and Carriers. November 24, 2006.

Nevada Public Utilities Commission (Docket Nos. 06-04002 & 06-04005): Direct testimony regarding Nevada Power Company's and Sierra Pacific Power Company's Renewable Portfolio Standard Annual Report. On behalf of the Nevada Bureau of Consumer Protection. October 26, 2006

Nevada Public Utilities Commission (Docket No. 06-06051): Direct testimony regarding Nevada Power Company's Demand-Side Management Plan in the 2006 Integrated Resource Plan. On behalf of the Nevada Bureau of Consumer Protection. September 13, 2006.

Nevada Public Utilities Commission (Docket Nos. 06-03038 & 06-04018): Direct testimony regarding the Nevada Power Company's and Sierra Pacific Power Company's Demand-Side Management Plans. On behalf of the Nevada Bureau of Consumer Protection. June 20, 2006.

Nevada Public Utilities Commission (Docket No. 05-10021): Direct testimony regarding the Sierra Pacific Power Company's Gas Demand-Side Management Plan. On behalf of the Nevada Bureau of Consumer Protection. February 22, 2006.

South Dakota Public Utilities Commission (Docket No. EL04-016): Direct testimony regarding the avoided costs of the Java Wind Project. On behalf of the South Dakota Public Utilities Commission Staff. February 18, 2005.

Rhode Island Public Utilities Commission (Docket No. 3635): Oral testimony regarding the settlement of Narragansett Electric Company's 2005 Demand-Side Management Programs. On behalf of the Division of Public Utilities and Carriers. November 29, 2004.

British Columbia Utilities Commission. Direct testimony regarding the Power Smart programs contained in BC Hydro's Revenue Requirement Application 2004/05 and 2005/06. On behalf of the Sierra Club of Canada, BC Chapter. April 20, 2004.

Maryland Public Utilities Commission (Case No. 8973): Oral testimony regarding proposals for the PJM Generation Attributes Tracking System. On behalf of the Maryland Office of People's Counsel. December 3, 2003.

Rhode Island Public Utilities Commission (Docket No. 3463): Oral testimony regarding the settlement of Narragansett Electric Company's 2004 Demand-Side Management Programs. On behalf of the Division of Public Utilities and Carriers. November 21, 2003.

California Public Utilities Commission (Rulemaking 01-10-024): Direct testimony regarding the market price benchmark for the California renewable portfolio standard. On behalf of the Union of Concerned Scientists. April 1, 2003.

Québec Régie de l'énergie (Docket R-3473-01): Direct testimony with Philp Raphals regarding Hydro-Québec's Energy Efficiency Plan: 2003-2006. On behalf of Regroupment national des Conseils régionaux de l'environnement du Québec. February 5, 2003.

Connecticut Department of Public Utility Control (Docket No. 01-10-10): Direct testimony regarding the United Illuminating Company's service quality performance standards in their performance-based ratemaking mechanism. On behalf of the Connecticut Office of Consumer Counsel. April 2, 2002.

Nevada Public Utilities Commission (Docket No. 01-7016): Direct testimony regarding the Nevada Power Company's Demand-Side Management Plan. On behalf of the Bureau of Consumer Protection, Office of the Attorney General. September 26, 2001.

United States Department of Energy (Docket Number-EE-RM-500): Comments with Bruce Biewald, Daniel Allen, David White, and Lucy Johnston of Synapse Energy Economics regarding the Department of Energy's proposed rules for efficiency standards for central air conditioners and heat pumps. On behalf of the Appliance Standards Awareness Project. December 2000.

US Department of Energy (Docket EE-RM-500): Oral testimony at a public hearing on marginal price assumptions for assessing new appliance efficiency standards. On behalf of the Appliance Standards Awareness Project. November 2000.

Connecticut Department of Public Utility Control (Docket No. 99-09-03 Phase II): Direct testimony regarding Connecticut Natural Gas Company's proposed performance-based ratemaking mechanism. On behalf of the Connecticut Office of Consumer Counsel. September 25, 2000.

Mississippi Public Service Commission (Docket No. 96-UA-389): Oral testimony regarding generation pricing and performance-based ratemaking. On behalf of the Mississippi Attorney General. February 16, 2000.

Delaware Public Service Commission (Docket No. 99-328): Direct testimony regarding maintaining electric system reliability. On behalf of Delaware Public Service Commission Staff. February 2, 2000.

Delaware Public Service Commission (Docket No. 99-328): Filed expert report ("Investigation into the July 1999 Outages and General Service Reliability of Delmarva Power & Light Company," jointly authored with J. Duncan Glover and Alexander Kusko). Synapse Energy Economics and Exponent Failure Analysis Associates on behalf the Delaware Public Service Commission Staff. February 1, 2000.

New Hampshire Public Service Commission (Docket No. 99-099 Phase II): Oral testimony regarding standard offer services. On behalf of the Campaign for Ratepayers Rights. January 14, 2000.

West Virginia Public Service Commission (Case No. 98-0452-E-GI): Rebuttal testimony regarding codes of conduct. On behalf of the West Virginia Consumer Advocate Division. July 15, 1999.

West Virginia Public Service Commission (Case No. 98-0452-E-GI): Direct testimony regarding codes of conduct and other measures to protect consumers in a restructured electricity industry. On behalf of the West Virginia Consumer Advocate Division. June 15, 1999.

Public Service Commission of West Virginia (Case No. 98-0452-E-GI): Filed expert report ("Measures to Ensure Fair Competition and Protect Consumers in a Restructured Electricity Industry in West Virginia," jointly authored with Jean Ann Ramey and Theo MacGregor) in the matter of the General Investigation to determine whether West Virginia should adopt a plan for open access to the electric power supply market and for the development of a deregulation plan. Synapse Energy Economics and MacGregor Energy Consultancy on behalf of the West Virginia Consumer Advocate Division. June 1999.

Massachusetts Department of Telecommunications and Energy (DPU/DTE 97-111): Direct testimony regarding Commonwealth Electric Company's energy efficiency plan, and the role of municipal aggregators in delivering demand-side management programs. On behalf of Cape and Islands Self-Reliance Corporation. January 1998.

Delaware Public Service Commission (DPSC 97-58): Direct testimony regarding Delmarva Power and Light's request to merge with Atlantic City Electric. On behalf of Delaware Public Service Commission Staff. May 1997.

Delaware Public Service Commission (DPSC 95-172): Oral testimony regarding Delmarva's integrated resource plan and DSM programs. On behalf of the Delaware Public Service Commission Staff. May 1996.

Colorado Public Utilities Commission (5A-531EG): Direct testimony regarding the impact of proposed merger on DSM, renewable resources and low-income DSM. On behalf of the Colorado Office of Energy Conservation. April 1996.

Colorado Public Utilities Commission (3I-199EG): Direct testimony regarding the impacts of increased competition on DSM, and recommendations for how to provide utilities with incentives to implement DSM. On behalf of the Colorado Office of Energy Conservation. June 1995.

Colorado Public Utilities Commission (5R-071E): Oral testimony on the Commission's integrated resource planning rules. On behalf of the Colorado Office of Energy Conservation. July 1995.

Colorado Public Utilities Commission (3I-098E): Direct testimony on the Public Service Company of Colorado's DSM programs and integrated resource plans. On behalf of the Colorado Office of Energy Conservation. April 1994.

Delaware Public Service Commission (Docket No. 96-83): Filed comments regarding the Investigation of Restructuring the Electricity Industry in Delaware (Tellus Institute Study No. 96-99). On behalf of the Staff of the Delaware Public Service Commission. November 1996.

Colorado Public Utilities Commission (Docket No. 96Q-313E): Filed comments in response to the Questionnaire on Electricity Industry Restructuring (Tellus Institute Study No. 96-130-A3). On behalf of the Colorado Governor's Office of Energy Conservation. October 1996.

State of Vermont Public Service Board (Docket No. 5854): Filed expert report (Tellus Institute Study No. 95-308) regarding the Investigation into the Restructuring of the Electric Utility Industry in Vermont. On behalf of the Vermont Department of Public Service. March 1996.

Pennsylvania Public Utility Commission (Docket No. I-00940032): Filed comments (Tellus Institute Study No. 95-260) regarding an Investigation into Electric Power Competition. On behalf of The Pennsylvania Office of Consumer Advocate. November 1995.

New Jersey Board of Public Utilities (Docket No. EX94120585Y): Initial and reply comments ("Achieving Efficiency and Equity in the Electricity Industry Through Unbundling and Customer Choice," Tellus Institute Study No. 95-029-A3) regarding an investigation into the future structure of the electric power industry. On behalf of the New Jersey Division of Ratepayer Advocate. September 1995.

ARTICLES

Malone, E., T. Woolf, D. Goldberg. 2019. "Assessing Resource Cost Effectiveness." A.E.S.P. Magazine, 2019 Edition, 8-10.

Woolf, T., E. Malone, C. Neme, R. LeBaron. 2014. "Unleashing Energy Efficiency." *Public Utilities Fortnightly,* October, 30-38.

Woolf, T., A. Sommer, J. Nielson, D. Berry, R. Lehr. 2005. "Managing Electricity Industry Risk with Clean and Efficient Resources." *The Electricity Journal* 18 (2): 78–84.

Woolf, T., A. Sommer. 2004. "Local Policy Measures to Improve Air Quality: A Case Study of Queens County, New York." *Local Environment* 9 (1): 89–95.

Woolf, T. 2001. "Clean Power Opportunities and Solutions: An Example from America's Heartland." *The Electricity Journal* 14 (6): 85–91.

Woolf, T. 2001. "What's New With Energy Efficiency Programs." *Energy & Utility Update, National Consumer Law Center*: Summer 2001.

Woolf T., B. Biewald. 2000. "Electricity Market Distortions Associated With Inconsistent Air Quality Regulations." *The Electricity Journal* 13 (3): 42–49.

Ackerman, F., B. Biewald, D. White, T. Woolf, W. Moomaw. 1999. "Grandfathering and Coal Plant Emissions: the Cost of Cleaning Up the Clean Air Act." *Energy Policy* 27 (15): 929–940.

Biewald, B., D. White, T. Woolf. 1999. "Follow the Money: A Method for Tracking Electricity for Environmental Disclosure." *The Electricity Journal* 12 (4): 55–60.

Woolf, T., B. Biewald. 1998. "Efficiency, Renewables and Gas: Restructuring As if Climate Mattered." *The Electricity Journal* 11 (1): 64–72.

Woolf, T., J. Michals. 1996. "Flexible Pricing and PBR: Making Rate Discounts Fair for Core Customers." *Public Utilities Fortnightly,* July 1996.

Woolf, T., J. Michals. 1995. "Performance-Based Ratemaking: Opportunities and Risks in a Competitive Electricity Industry." *The Electricity Journal* 8 (8): 64–72.

Woolf, T. 1994. "Retail Competition in the Electricity Industry: Lessons from the United Kingdom." *The Electricity Journal* 7 (5): 56–63.

Woolf, T. 1994. "A Dialogue About the Industry's Future." The Electricity Journal 7 (5).

Woolf, T., E. D. Lutz. 1993. "Energy Efficiency in Britain: Creating Profitable Alternatives." *Utilities Policy* 3 (3): 233–242.

Woolf, T. 1993. "It is Time to Account for the Environmental Costs of Energy Resources." *Energy and Environment* 4 (1): 1–29.

Woolf, T. 1992. "Developing Integrated Resource Planning Policies in the European Community." *Review of European Community & International Environmental Law* 1 (2) 118–125.

PRESENTATIONS

Woolf, T. B Havumaki. 2022. "Economic Assessment of Grid Modernization Plans." Presentation at the NASUCA 2022 Mid-Year Meeting.

Woolf, T. 2019. "Benefit-Cost Analysis for Utility-Facing Grid Modernization Investments." Distribution Systems and Planning Training for Mid-Atlantic Region and NARUC-NASEO Task Force on Comprehensive Electricity Planning. March 7-8, 2019.

Woolf, T. 2018. Stakeholder presentation on "Updating the Energy Efficiency Cost-Effectiveness Framework in Minnesota: Application of the National Standard Practice Manual to Minnesota." Synapse Energy Economics project for Minnesota Department of Commerce, Division of Energy Resources, supported by the Conservation Applied Research and Development (CARD) Program. St. Paul, Minnesota. September 2018.

Woolf, T. 2018. "Benefit-Cost Analysis for Investments in the Modern Grid: Recent trends in how to determine whether grid modernization investments will deliver value to customers." Smart Money Panel, NARUC Summer Policy Summit. Scottsdale, Arizona.

Woolf, T. 2018. "Benefit-Cost Analysis for New York Energy Investments." Training Session for Earthjustice.

Woolf, T. 2018. "National Standard Practice Manual for Energy Efficiency Cost-Effectiveness." Presentation at the NASUCA 2018 Mid-Year Meeting.

Woolf, T. 2018. "The National Standard Practice Manual and the Value of Energy Efficiency in New York." Presentation on behalf of the Natural Resources Defense Council at the Stakeholder Forum, Case 18-M-0084.

Woolf, T., M. Whited. 2016. "Show Me the Numbers: A Framework for Balanced Distributed Solar Policies." Presentation for Consumers Union Webinar, December 2016.

Woolf, T. 2016. "Show Me the Numbers: Balancing Solar DG with Consumer Protection." Public workshop on solar distributed generation for the Federal Trade Commission, June 2016.

Woolf, T. 2016. "Rate Designs for Distributed Generation: State Activities & A New Framework." Presentation at the NASUCA 2016 Mid-Year Meeting, June 2016.

Woolf, T., M. Whited. 2016. "3rd Annual 21st Century Electricity System Workshop – Implications of Different Rate Designs." Presentation at the Advanced Energy Economy Institute, April 2016.

Woolf, T., M. Whited. 2016. "Decoupling in Pennsylvania: Advantages, Disadvantages, and Design Issues." Presentation to Pennsylvania Decoupling Stakeholders, February 2016.

Woolf, T. 2016. "Earnings Impact Mechanisms: Energy Efficiency." Presentation at the New York REV Technical Conference, January 2016.

Lowry, M. N., T. Woolf. 2015. "Performance-Based Regulation in a High Distributed Energy Resources Future." Webinar on January 2016.

Woolf, T. 2015. "Performance Incentive Mechanisms: A Catalyst for Change." Webinar for Power Sector Transformation Group, December 2015.

Woof, T. 2015. "Energy Efficiency Valuation: Boogie Men, Time Warps, and other Terrifying Pitfalls." Presentation at ACEEE Conference on Energy Efficiency as a Resource, September 2015.

Woolf, T., M. Whited, A. Napoleon. 2015. "Thoughts on How to Design Clean Energy Performance Incentive Mechanisms." Webinar for the Western Clean Energy Advocates, April 2015.

Woolf, T. 2015. "Properly Valuing the Benefits and Costs of Energy Efficiency." Presentation at the 2015 National Efficiency Advocates Meeting, April 2015.

Woolf, T. 2015. "Non-Energy Benefits & Efficiency Program Screening." Presentation for Georgia DSM Work Group, March 2015.

Woolf, T. 2014. "Performance Incentive Mechanisms And Their Role in New Regulatory Models." Presentation at Acadia Center Conference, Envisioning Our Energy Future, December 2014.

Woolf, T., M. Whited., A. Napoleon. 2014. "Guiding Utility Performance: A Handbook for Regulators." Webinar for the Western Interstate Energy Board, December 2014.

Woolf, T. 2014. "Planning for Distributed Energy Resources." Presentation for Advanced Energy Economy Webinar, November 2014.

Woolf, T. 2014. "Benefit-Cost Analysis for Distributed Energy Resources in New York: A Framework for Accounting for All Relevant Costs and Benefits." Presentation to NARUC ERE Committee, November 2014.

Woolf, T. 2014. "Presenting the Full Value of Energy Efficiency: Creating a Better Message." Presentation at Sierra Club Beyond Coal Conference, October 2014.

Woolf, T., C. Neme. 2014. "Regulatory Policies to Support Energy Efficiency in Virginia." Presentation for the 2014 Virginia Energy Efficiency Workshop, October 2014.

Woolf, T. 2014. "Benefit-Cost Analysis for Distributed Energy Resources in New York: A Framework for Accounting for All Relevant Costs and Benefits." Presentation for Advanced Energy Economy Institute, October 2014.

Woolf, T. 2014. "Performance Incentive Mechanisms: Digging Deeper Into Performance-Based Regulation." Presentation for National Governor's Association Conference: Utility Business Models That Align with State Clean Energy Goals, September 2014.

Woolf, T. 2014. "The Resource Value Framework: Reforming Energy Efficiency Cost-Effectiveness Screening." Presentation at the ACEEE Summer Study, August 2014.

Woolf, T. 2014. "Cost-Effectiveness of Demand Response." Presentation at MADRI Working Group Meeting #34, July 2014.

Woolf, T. 2014. "Time to Overhaul Our Energy Efficiency Screening Practices." Presentation for U.S. Environmental Protection Agency Energy Efficiency Cost-Effectiveness Webinar, January 2014.

Woolf, T. 2013. "Survey of Energy Efficiency Screening Practices in the Northeast and Mid-Atlantic." Presentation for Northeast Energy Efficiency Partnerships EM&V Forum Annual Public Meeting, December 2013.

Woolf, T. 2013. "Recommendations for Reforming Energy Efficiency Cost-Effectiveness Screening in the United States." Presentation at the National Association of Regulatory Commissioners Annual Meeting, November 2013.

Woolf, T. 2013. "Energy Efficiency Program Screening: Let's Get Beyond the TRC Test." Presentation for 7th Annual ENERGY STAR Certified Homes Utility Sponsor Meeting, October 2013.

Woolf, T. 2013. "Decoupling in Maine: Why Decoupling is in Consumers' Interest." Presentation for Office of Public Advocate- Decoupling Debate, October 2013.

Woolf, T. 2013. "NHPC Efficiency Screening Initiative: Unleashing the Potential for Energy Efficiency." Presentation for Advocates Meeting, September 2013.

Woolf, T. 2013. "Energy Efficiency: Rate, Bill and Participation Impacts." Presentation for ACEEE's Energy Efficiency as a Resource Conference, September 2013.

Woof, T. 2013. "Energy Efficiency Screening: Challenges and Opportunities." Presentation for NARUC Summer Meeting Consumer Affairs Panel, July 2013.

Woolf, T., R. Sedano. 2013. "Decoupling Overview." Presentation for Finding Common Ground Meeting, July 2013.

Woolf, T. 2013. "Utility Incentives for Energy Efficiency." Presentation for Finding Common Ground Meeting, July 2013.

Woolf, T. 2013. "Energy Efficiency: Rate, Bill and Participation Impacts." Presentation for State Energy Efficiency Action Webinar, June 2013.

Woolf, T., B. Biewald, and J. Migden-Ostrander. 2013. "NARUC Risk Workshop for Regulators." Presentation at the Mid-Atlantic Conference of Regulatory Utility Commissioners, June 2013.

Woolf, T. 2013. "Energy Efficiency Screening: Accounting for 'Other Program Impacts' & Environmental Compliance Costs." Presentation for the Consortium for Energy Efficiency Summer Meeting, May 2013.

Woolf, T. 2013. "Best Practices in Energy Efficiency Program Screening." Presentation at ACI National Home Performance Conference, May 2013.

Woolf, T. 2013. "Utility Shareholder Incentives to Support Energy Efficiency Programs." Presentation to Common Ground, May 2013.

Woolf, T. 2013. "Energy Efficiency Screening: Accounting for 'Other Program Impacts' & Environmental Compliance Costs." Presentation for Regulatory Assistance Project Webinar, March 2013.

Woolf, T. 2013. "Energy Efficiency: Rates, Bills, Participants, Screening, and More." Presentation at Connecticut Energy Efficiency Workshop, March 2013.

Woolf T. 2013. "Best Practices in Energy Efficiency Program Screening." Presentation for SEE Action Webinar, March 2013.

Woolf, T. 2013. "Energy Efficiency: Rates, Bills and Participants." Presentation for Rhode Island Energy Efficiency Collaborative, February 2013.

Woolf, T. 2013. "Energy Efficiency Screening: Application of the TRC Test." Presentation for Energy Advocates Webinar, January 2013.

Woolf, T. 2012. "Best Practices in Energy Efficiency Program Screening." Presentation for American Council for an Energy-Efficient Economy Webinar, December 2012.

Woolf, T. 2012. Indian Point Replacement Analysis: A Clean Energy Roadmap. Presentation for Natural Resource Defenses Council and Environmental Entrepreneurs, November 2012.

Woolf, T. 2012. "In Pursuit of All Cost-Effective Energy Efficiency." Presentation at Sierra Club Boot Camp, October 2012.

Woolf, T. 2012. "Best Practices in Energy Efficiency Program Screening." Webinar for Northeast Energy Efficiency Partnerships, September 2012.

Woolf, T., L. Schwartz. "What Remains to be Done with Demand Response? A National Forum from the FERC National Action Plan on Demand Response Tries to Give an Answer." Presentation at NARUC National Town Meeting on Demand Response, July 2012.

Woolf, T. 2012. "Best Practices in Energy Efficiency Program Screening." Presentation at NARUC Summer Meetings – Energy Efficiency Cost-Effectiveness Breakfast, July 2012.

Woolf, T. 2012. "Avoided Cost of Complying with Environmental Regulations in MA." Presentation for Mass Energy Consumer's Alliance, January 2012.

Woolf, T. 2011. "Energy Efficiency Cost-Effectiveness Tests." Presentation at the Northeast Energy Efficiency Partnerships Annual Meeting, October 2011.

Woolf, T. 2011. "Why Consumer Advocates Should Support Decoupling." Presentation at the 2011 ACEEE National Conference on Energy Efficiency as a Resource, September 2011.

Woolf, T. 2011. "A Regulator's Perspective on Energy Efficiency." Presentation at the Efficiency Maine Symposium *In Pursuit of Maine's Least-Cost Energy*, September 2011.

Woolf, T. 2010. "Bill Impacts of Energy Efficiency Programs: The Importance of Analyzing and Managing Rate and Bill Impacts." Presentation at the Energy in the Northeast Conference, Law Seminar International, September 2010.

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