The Narragansett Electric Company d/b/a Rhode Island Energy

# **Advanced Metering Functionality Business Case**

# **Joint Direct Testimony of:**

William F. Watson, PhD and Robin W. Blanton, PE

April 28, 2023

RIPUC Docket No. 22-49-EL

**Submitted to:** Rhode Island Public Utilities Commission

Submitted by: Gregory L. Booth, PLLC on behalf of The Rhode Island Division of Public Utilities and Carriers

### STATE OF RHODE ISLAND PUBLIC UTILITIES COMMISSION

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In RE: The Narragansett Electric Company d/b/a Rhode Island Energy's Advanced Metering Functionality Business Case

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1		JOINT DIRECT TESTIMONY
2 3	I.	INTRODUCTION AND QUALIFICATIONS
4	Willi	am F. Watson, PhD
5	Q.	PLEASE STATE YOUR NAME AND THE BUSINESS ADDRESS OF YOUR
6		EMPLOYER.
7	А.	My name is William Franklin Watson. I am Principal and owner of Econalytics, LLC, a
8		Virginia consulting firm located at 1603 Logwood Circle, Richmond, Virginia 23238, and
9		am contracting with and filing testimony under Gregory L. Booth, PLLC ("Booth, PLLC"),
10		mailing address 14660 Falls of Neuse Road, Suite 149-110, Raleigh, North Carolina 27614.
11	Q.	ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS MATTER?
12	А.	I am testifying on behalf of the Rhode Island Division of Public Utilities and Carriers
13		("Division").
14	Q.	WOULD YOU PLEASE OUTLINE YOUR EDUCATIONAL BACKGROUND?
15	А.	I have a B.A. in Economics, a Master of Economics, and a PhD degree in Economics with
16		a Statistics minor, all from North Carolina State University. In addition to a broad and
17		general background in economics, the areas in which I concentrated for my doctoral degree
18		were industrial organization, regulation and econometrics. My PhD research and
19		dissertation was an analysis of the characteristics of energy substitution in United States
20		manufacturing, a topic that has taken on new relevance in today's push to find alternatives
21		to carbon-based fuels.
22	Q.	PLEASE STATE YOUR EXPERIENCE AND BACKGROUND.
23	A.	I have more than 40 years of experience in the field of utility regulation performing a wide

24 array of services. My first employment out of graduate school was in 1977 as the

1 departmental economist with the North Carolina Attorney General's office, which 2 ultimately led to a position of Director of the Economic Research Division for the Public 3 Staff of the North Carolina Utilities Commission, an entity formed to focus on the consumer in the regulation of utilities in North Carolina. There I led a team of economists 4 in developing cost-of-capital, load forecasting, rates, and cost-of-service analysis on behalf 5 6 of North Carolina electric, natural gas, telecommunications and water and sewer utilities, 7 providing testimony on all these topics before the NC Utilities Commission and the Federal 8 Energy Regulatory Commission in contested hearings.

9 From 1981 to 1999, I worked with ElectriCities of North Carolina, a corporation of 10 municipally owned electric systems, where I held different positions at the middle and 11 senior management level. My experience with ElectriCities centered on the generation and 12 transmission entities for forty-three locally owned municipal power distribution entities, 13 and included developing wholesale rates, forecasting loads and budgeting, including long-14 term strategic planning, negotiating power purchase agreements with power suppliers on 15 behalf of the municipalities, overall oversight of approximately 1400 megawatts of nuclear 16 and coal-fired generation of which the Power Agencies had joint ownership, and 17 development of plans for the building and operation of combustion turbine generation. I 18 also developed and implemented a retail rate assistance program used by many municipal 19 electric utilities. As Director of Power Supply, I managed a staff with engineering and 20 accounting backgrounds. As Director of Strategic Planning, I oversaw the transition of the 21 North Carolina Power Agencies and the municipal distribution systems into the world of 22 electric generation deregulation and served as the Chief Budget Officer and Planner for the 23 organization.

1 From 1999 to 2006, I worked with North Carolina Electric Membership Corporation 2 ("NCEMC"), the generation and transmission entity responsible for arranging, acquiring, 3 operating and financing the power supply needs of twenty-three distribution electric cooperative entities in North Carolina. My work focus was on strategic planning and power 4 supply. My experience included statistical analysis for wholesale rates, strategic plan 5 6 development, scenario planning, acquisition analysis and pricing, long-term rate 7 projections and working with the North Carolina Legislative Study Commission on the 8 deregulation of the electric industry in North Carolina. As the dust began to settle on 9 electric deregulation in North Carolina, my experience shifted to include statistical analysis 10 and hourly load forecasting for power supply budgets, developing strategies to optimize 11 Financial Transmission Rights revenue for NCEMC's participation in the PJM 12 Interconnection, working with renewable energy suppliers and individual electric 13 distribution cooperatives to develop mutually beneficial power purchase agreements, and 14 liaison with the North Carolina Utilities Commission which included overall responsibility 15 for the preparation of the NCEMC Annual Integrated Resource Plan. 16 From 2006 to 2009, I worked with PowerServices, Inc., a privately held electric 17 engineering and management consulting firm providing services to a range of small- to

18 large-sized electric utilities for municipal, cooperative, investor-owned, and industrial 19 electric power systems. My experience included analysis of cost-benefits of various 20 projects, cost-of-service studies with rate design and recommendations, long-range 21 planning for small to medium sized utilities, analysis of trends in the electric utility 22 industry, review of regulatory filings and analysis of loss, and assessment of system 23 valuation for acquisitions.

1 From 2009 to 2018, I worked with Old Dominion Electric Cooperative, a Virginia-based 2 generation and transmission entity responsible for arranging, acquiring, operating and 3 financing the power supply needs of eleven electric cooperative distribution entities in 4 Virginia, Maryland and Delaware. My experience included ensuring that Old Dominion 5 Electric Cooperative and its 11 electric distribution cooperatives met all federally mandated 6 requirements to provide reliable and secure electric service to their consumers and as an 7 integrated part of the national electric grid with entities such as the PJM interconnection. 8 This includes assisting in the development of regulatory standards to meet energy policy 9 requirements adopted by the United States Congress and under the supervision and 10 enforcement of the North American Electric Reliability Corporation ('NERC"). 11 In 2018, I formed Econalytics, LLC, a consulting firm specializing in working with utilities 12 in the application of the principles of economic analysis to meet existing operational 13 challenges and to develop and implement strategic plans to operate successfully in the 14 future environment. 15 In addition, I have held adjunct faculty positions at both North Carolina State University 16 in Raleigh, NC and Virginia Commonwealth University in Richmond, VA, where I have 17 taught a range of economics and statistics courses to undergraduate and graduate students. 18 While it has not been a focus of my employment, I have published papers on competition 19 and monopoly, and on the effectiveness of regulatory standards. 20 **Q**. WHAT EXPERIENCE DO YOU HAVE IN THE APPLICATION OF BENEFIT-21 COST ANALYSIS ("BCA")? 22 A. In the corporate positions that I have held, I have applied benefit-cost analysis a multitude 23 of times. Some examples include analyzing the benefits and costs of multiple load control

24 strategies constrained by excess capacity under uncertainty, analyzing benefits and costs

1		of different strategies of stranded cost recovery from deregulation of electric generation,				
2		analyzing positions in power supply negotiations and lawsuit settlements, and various				
3		studies of benefits and costs of distributed generation. I additionally taught the application				
4		of benefit-cost analysis in my foundations of economics classes to undergraduate				
5		engineering students at Virginia Commonwealth University.				
6	Q.	HAVE YOU PREVIOUSLY TESTIFIED AS AN EXPERT BEFORE				
7		<b>REGULATORY COMMISSIONS AND POLICY-MAKING BODIES?</b>				
8	А.	Yes. I have testified before the North Carolina Utilities Commission, the North Carolina				
9		General Assembly, and the Federal Energy Regulatory Commission. I have also testified				
10		before the Virginia State Corporation Commission and the Connecticut Public Utilities				
11		Regulatory Authority.				
12						
13	3 Robin W. Blanton, PE					
14	Q.	PLEASE STATE YOUR NAME AND THE BUSINESS ADDRESS OF YOUR				
15		EMPLOYER.				
16	A.	My name is Robin Wayne Blanton. I am a sole proprietor located at 1824 Yamacraw Drive,				
17		Knightdale, NC 27545, and am contracting with and filing testimony under Gregory L.				
18		Booth, PLLC ("Booth, PLLC"), mailing address 14660 Falls of Neuse Road, Suite 149-				
19		110, Raleigh, North Carolina 27614.				
20	Q.	ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS MATTER?				
21	A.	I am testifying on behalf of the Rhode Island Division of Public Utilities and Carriers				
22		("Division").				
23	Q.	WOULD YOU PLEASE OUTLINE YOUR EDUCATIONAL BACKGROUND?				

A. I have a B.S. in Electrical Engineering from Clemson University, and am a Registered
 Professional Engineer in 11 states. In addition, I have taken Continuing Education Courses
 to maintain my professional engineer licenses in each of these states, as well as attending
 numerous industry conferences and training seminars as provided by vendors and software
 companies.

# 6

### Q. PLEASE STATE YOUR EXPERIENCE AND BACKGROUND.

7 A. I have more than 40 years of experience in the field of utility electric engineering and 8 operations, and have performed a wide array of services. I currently work as a consulting 9 engineer providing engineering services in many states along the eastern United States to 10 electric utilities to include investor-owned utilities, electric cooperatives, and 11 municipalities together with regulatory clients. My electrical engineering consulting work 12 has included transmission, substation and distribution engineering, design, project 13 management and field services. I have performed numerous long-and short-range planning 14 studies, protective coordination studies, analysis of ISR Plans, and benefit cost analysis. I 15 have also investigated utility equipment failure, and personal injury and property damage 16 matters. I have provided consulting services to electric utilities on AMI Systems and 17 benefit analysis of these systems.

I have worked for electric utilities both nationally and internationally. While employed by an electric utility in Virginia, which had acquired a portion of an investor-owned utility system, I provided the engineering analysis, design, procurement and project management for the installation of a Mesh Network AMI system, which is similar to the AMF system currently proposed by RIE in its Business Case. I managed 5 substation rebuild projects which involved rebuilding a ring bus in two of these substations along with rebuilding a single circuit transmission line with a double circuit transmission line. I additionally was

1 responsible for the coordination of the distribution system and assisted with outage 2 restoration, and the grid modernization expansion including self-healing circuits. 3 I worked for National Rural Electric Cooperative Association ("NRECA") International on projects in Pakistan to improve reliability at the 9 distribution companies in the country, 4 5 installing an AMI system that used cellular service as the backhaul method, and provided 6 training to the utility employees to improve safety. 7 I was employed at an electric utility in North Carolina as Manager of Engineering and was 8 responsible for all engineering and construction projects. Part of my responsibilities were 9 the installation of a Landis & Gyr AMI System, completing Construction Work Plans and 10 Long-Range Plans, and coordination studies, and overseeing substation and transmission 11 line construction and repairs, outage restoration, distribution line design, and dispatch 12 operations. I was also responsible for the cost-benefit analysis of an AMI system, and then 13 the installation, implementation, and integration of the system with the billing, outage 14 management, and engineering analysis software. 15 Before that, I was employed at a major electric municipal utility in North Carolina as the 16 Utility Director. In this role, I was responsible for the complete engineering, construction, 17 operation, and planning of the electric system. 18 I then continued to provide electric engineering design and management services to many 19 types of electric utilities with several electric engineering consulting firms. 20 My over 40 years of experience includes transitioning metering systems from 21 electromechanical meters to AMR and solid-state meters and then to the most advanced 22 AMI/AMF metering systems. This has included as an employee at multiple electric utilities 23 as well as performing all aspects of engineering and implementation from procurement 24 analysis, specifications, managing field installations, troubleshooting meter and

1		communication system deficiencies and failures and integrating the metering data through				
2		outage management systems, billing and engineering software and utilization for				
3		engineering models and outage management and restoration activities. I was hands on with				
4		each aspect of the system implementation at multiple utilities.				
5	Q.	HAVE YOU PREVIOUSLY TESTIFIED AS AN EXPERT BEFORE				
6		<b>REGULATORY COMMISSIONS AND POLICY-MAKING BODIES?</b>				
7	A.	No, I have not. My regulatory experience is based on my years of providing electric				
8		engineering evaluation, analysis, and research assistance in various regulatory matters on				
9		behalf of Mr. Gregory L. Booth for regulatory entities in North Carolina, Virginia,				
10		Delaware, Rhode Island, and Connecticut.				
11						
11 12	II.	PURPOSE OF JOINT TESTIMONY				
	II. Q.	<u>PURPOSE OF JOINT TESTIMONY</u> WHAT IS THE PURPOSE OF THIS TESTIMONY?				
12						
12 13	Q.	WHAT IS THE PURPOSE OF THIS TESTIMONY?				
12 13 14	Q.	WHAT IS THE PURPOSE OF THIS TESTIMONY? The purpose of this testimony is to delineate the Division's position on the Advanced				
12 13 14 15	Q.	WHAT IS THE PURPOSE OF THIS TESTIMONY? The purpose of this testimony is to delineate the Division's position on the Advanced Metering Functionality ("AMF") Business Case and the deployment of AMF technology				
12 13 14 15 16	Q.	WHAT IS THE PURPOSE OF THIS TESTIMONY? The purpose of this testimony is to delineate the Division's position on the Advanced Metering Functionality ("AMF") Business Case and the deployment of AMF technology to replace the existing Rhode Island Energy ("RIE" or "Company") metering system. This				
12 13 14 15 16 17	Q.	WHAT IS THE PURPOSE OF THIS TESTIMONY? The purpose of this testimony is to delineate the Division's position on the Advanced Metering Functionality ("AMF") Business Case and the deployment of AMF technology to replace the existing Rhode Island Energy ("RIE" or "Company") metering system. This testimony is intended to outline areas of support and areas of concern, and to include				

#### III. AMF BUSINESS CASE EVALUATION PROCESS

# Q. WOULD YOU BRIEFLY OUTLINE THE PROCESS WHICH LEADS TO THE DIVISION'S COMMENTS, RECOMMENDATIONS AND SUPPORT FOR THE AMF DEPLOYMENT?

4 Yes. We will first start with a broader overview, and then provide details. During our A. 5 conferences with the Division and the Company, it became very evident that while the PPL philosophy was different than National Grid (partially discussed on pages 38 and 39 of 6 7 Walnock and Reder testimony), PPL had experience with AMF deployment and operation 8 which would assist RIE in its advancement of AMF and enhance the likelihood of meeting 9 the Company's proposal and some of its benefit propositions. In the review of the 10 Company's filed testimony and Business Case, we evaluated the AMF deployment, 11 engineering and operation issues and the Business Case in six distinct areas of evaluation. 12 These are: 1) the need to replace an aged metering plant and rapidly replace metering 13 technology; 2) the engineering, procurement and advancement decisions and assumptions; 14 3) the evaluation of the BCA and its assumptions; 4) the revenue requirement, AMF factor 15 and mechanisms to protect the ratepayer from overly aggressive assumptions and promises; 16 5) data governance assessment; and 6) load and distributed energy resources ("DER") 17 projects for interconnection on the distribution system.

# 18 Q. YOU STATED THAT DURING THE CONFERENCES AND IN THE COMPANY'S 19 FILING IT WAS EVIDENT THE PPL AND RIE PHILOSOPHY IS DIFFERENT 20 THAN THE EARLIER NATIONAL GRID APPROACH. WOULD YOU 21 ELABORATE?

A. Certainly. Early in this process, RIE indicated that PPL had already installed AMF and was
 well along with its integration, including into the advanced distribution management

1 system ("ADMS"). PPL is providing its ADMS to RIE and that will be advanced much 2 more quickly than would have occurred under National Grid. The RIE timeline is 3.5 years, 3 whereas National Grid presented a much longer timeline spanning over 5 years. Additionally, RIE may be using the same vendors and equipment deployment as has been 4 advanced by PPL. Each of these differences in philosophy should enhance the likelihood 5 6 of meeting the deployment timeline proposed by RIE. 7 Q. WOULD YOU PROVIDE AN OVERVIEW OF YOUR CONCERNS AND HOW 8 YOU HAVE ORGANIZED YOUR TESTIMONY TO PRESENT YOUR 9 **POSITION?** 10 Certainly. While the Division supports the installation of AMF, it will provide the A. 11 Commission timeline options which will mitigate short term rate impacts. We are 12 presenting areas of concern with the claimed benefits of AMF by the Company in the 13 Benefit-Cost Analysis. Our testimony will first present the engineering, operation and 14 deployment areas of disagreement or which require further clarification to establish a more

complete regulatory record. We then address the BCA and the areas we find that need
adjustment. We also outline areas of potential protection for the ratepayer. Lastly, we have
summarized our position and delineated our recommendations.

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## 19 IV. ENGINEERING, OPERATION AND DEPLOYMENT ANALYSIS

# 20 Q. PLEASE SUMMARIZE THE ENGINEERING AND OPERATION ISSUES THAT

## 21 **ARE ADDRESSED IN THIS TESTIMONY.**

# A. We are not addressing every engineering detail since most are a function of implementation of any AMF system and the overall deployment process. The items specifically being addressed include: 1) The necessity for the replacement of the existing metering

1		infrastructure; 2) the timeline proposed and required; 3) the AMF system manufacturer
2		selected and the deployment scheme including the Mesh Network and web based
3		utilization; 4) the selection of all residential meters having a disconnect means; 5) the
4		Business Case assumption of a 22 minute outage restoration improvement resulting from
5		the AMF system; 6) unaccounted for new system deployment difficulties and impacts; 7)
6		time varying rate ("TVR") assumptions; and 8) overall AMF system transition.
7	Q.	YOU HAVE LED THE TRANSITION FROM AN AMR METERING SYSTEM TO
8		AN AMF METERING SYSTEM AT MULTIPLE UTILITIES. DO YOU AGREE
9		WITH THE COMPANY'S CHARACTERIZATION OF THE URGENCY OF
10		IMPLEMENTATION?
11	А.	We do not agree with the level of urgency placed on the AMF system implementation by
12		the Company for several reasons.
13	Q.	WHAT ARE THE REASONS YOU DISAGREE WITH THE LEVEL OF
14		URGENCY?
15	А.	We agree the existing meters are nearing the end of their depreciated life. This, however,
16		is an accounting life function and not the real operational life. The industry continues to
17		support automatic meter reading ("AMR") systems and will for some time due to the fact
18		there remain many systems in place at electric utilities, including in New England (such as
19		Eversource). Aging does not mean nonfunctional or extremely short lived. Additionally,
20		AMR systems allow for customer choice, TVR, and other functionality that does not
21		degrade reliability or safety. Additionally, there is no evidence that the use of AMR has
22		resulted in adverse operations associated with DER. The Walnock and Reder witness
23		testimony on page 12, lines 1 through 3, overstates the urgency and that AMF somehow

1 would provide safe and reliable service which has not been provided over the years to the 2 Rhode Island customers. 3 Q. HAVE YOU CONFIRMED THE AMR METER AND EQUIPMENT CURRENTLY 4 IN PLACE REMAINS SUPPORTED BY THE MANUFACTURER? 5 A. Yes. We have discussed the level of support with the manufacturer and they indicated they 6 still manufacture the meters and equipment and will be supporting this technology for some 7 time into the future. The industry will be supporting AMR technology for no less than ten 8 years considering the volume of AMR equipment currently in service. 9 IS THE DIVISION SUGGESTING A DEFERRAL IN IMPLEMENTATION OF **O**. 10 AMF? 11 No. While the Division supports the Company's proposed timeline, we feel it is essential A. 12 for the Commission to understand that AMF deployment is not as urgent as characterized 13 by the Company. Our opinion is that safety and reliability will not be compromised if AMF 14 implementation is slower than proposed. It is also our opinion that DER integration and 15 transition toward the State Act on Climate goals will not suffer if AMF implementation 16 does not meet the Company's timeline. AMF is the right technology, and it is the right time 17 to invest in AMF. However, the implementation timeline and full incorporation of all 18 functionalities could be spread out over a longer period if the Commission deemed it 19 appropriate to lessen the short-term rate impact. Furthermore, the first step is the 20 replacement of the meter itself and the completion of the communication system for AMF. 21 The other functionalities such as Load Disaggregation, Carbon Footprint Calculator, and 22 Grid Edge Computing can follow years later and not compromise safety and reliability. 23 **Q**. ARE THERE CONCERNS THE COMMISSION SHOULD BE AWARE OF 24 ASSOCIATED WITH THE METERING SYSTEM VENDOR SELECTED AND

# 1THE TYPE OF DESIGN AND DEPLOYMENT? WHAT ARE THOSE2CONCERNS?

3 A. The Company is proceeding with a sole source vendor and is not proceeding through the 4 customary process of solicitation in the open marketplace, nor is it performing the customary engineering design analysis for system selection and optimization. The 5 6 Company has assumed that using the PPL selected AMF system vendor with a mesh 7 network and web-based system is the most appropriate and advantageous manner to 8 proceed. Absent a detailed analysis for Rhode Island, it can neither be disputed nor 9 confirmed that this assumption is accurate and is the most economical direction for Rhode 10 Island. Engineering and economic logic would support that Rhode Island utilizing the same AMF system and design as the rest of the PPL system may have some advantages, however, 11 12 the Commission should recognize there is no study or detailed analysis to support that 13 hypothesis.

# Q. DOES THE DIVISION RECOMMEND A DETAILED STUDY BE COMPLETED BEFORE THE COMPANY PROCEEDS WITH THE PROPOSED AMF IMPLEMENTATION?

A. No, the Division does not believe a study of vendor options is necessary. The level of
assumptions that may drive a different vendor selection or system design would always be
questioned and could never be verified to be accurate years or decades from now with PPL
operating one system and RIE operating a different system. While using the same vendor
may not be the most economical decision in the short term, there is no compelling reason
to deviate from the PPL AMF selection and, thus, it should provide the most expeditious
implementation path with the least likelihood of extensive implementation problems and

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the utilization of meter disconnect technology be completed.

## 3 Q. WHY DOES THE DIVISION RECOMMEND A SEPARATE BCA AND ANALYSIS

customer disruptions. The Division does recommend that a separate BCA and analysis of

## 4 OF THE UTILIZATION OF METER DISCONNECT TECHNOLOGY?

5 A. It will cost at least an additional \$16,000,000, at \$30 or more per meter, to have remote 6 disconnect and reconnect technology on each residential meter. This technology is not 7 currently available for larger commercial and industrial applications since the disconnect 8 means is not offered on three-phase meters and current transformer type meter installations. 9 The existing tariffs and restrictions on customer disconnects combined with the relatively 10 low number of disconnects implemented makes it very expensive to install every meter 11 with this capability when very few would be used for this function. Furthermore, the 12 Company charges the customer for disconnect/reconnect services, which means the 13 customer responsible for the disconnect pays the cost rather than a \$16,000,000 cost to be 14 imposed on every customer when the vast majority are never disconnected. Also, the 15 Company is already collecting the cost of disconnect and reconnect operation and 16 maintenance in its rates. Therefore, customers paying for this technology would be paying 17 twice for the same service and at a much higher cost than is now being incurred. 18 Additionally, the typical utility business practice for customer changes at a residence is to 19 just take final meter readings as move-in/out residential occupancy changes as opposed to 20 disconnecting service and then reconnecting the service. This is aligned with RIE's current 21 practices.

# Q. THE COMPANY HAS ASSUMED A 22 MINUTE OUTAGE RESTORATION TIME IMPROVEMENT RESULTING FROM THE AMF SYSTEM. IS THAT A REALISTIC ASSUMPTION?

A. Our experience and knowledge of outage restoration on systems prior to and after AMF
 implementation does not support a significant improvement in outage restoration time. We
 disagree with the 22 minutes characterized by the Company.

# Q.

4

# 5

# RESTORATION IMPROVEMENT CHARACTERIZED BY THE COMPANY.

EXPLAIN WHY YOU DISAGREE WITH THE 22 MINUTE OUTAGE

The Company only made a vague reference as to how it estimates the 22-minute outage 6 A. 7 restoration improvement in its filing. The Company's responses to a series of Division data 8 requests provides some additional insight. There is no statistical analysis of circuits 9 comparable to RIE and the overall operations of the system. We will address the 10 Company's response to data requests later in this testimony. Our experience with other 11 utilities, including direct management of system metering, outage management system and 12 outage restoration at three utilities indicate only a very small marginal improvement, and 13 only on circuits with 10 or fewer customers. The improvement of beyond one minute only 14 occurred when a long single-phase lateral serving 3 to 10 customers was out of service. In 15 those instances you may only have 1 or so customers at home and thus only have one call 16 go through the outage management system to initiate the troubleshooting process. When 17 larger three-phase line outages occurred, there would be numerous outage calls and the 18 Outage Management System ("OMS") would have a service person or crew dispatched 19 immediately. Thus, AMF would only produce a 30 to 60 second improvement in 20 notification. RIE has 524,677<sup>1</sup> customers on 400 circuits which is an average of over 1,300 21 customers per circuit. Based upon the small geographic footprint of RIE and the customer 22 density, our experience with numerous utilities would indicate that AMF contributes an

 $<sup>^1</sup>$  Book 2 of 3, p 232

outage notification improvement closer to one minute as opposed to RIE's estimated 22
 minutes.

3 **O**. DID YOU REVIEW THE COMPANY'S RESPONSES TO DIVISION DATA 4 REQUESTS DIVISION 3-1 THROUGH 3-21 WHICH PROVIDED 5 EXPLANATION OF THE MANNER PPL USED TO DETERMINE THE 6 AVERAGE 22-MINUTES IN IMPROVEMENT IN OUTAGE NOTIFICATION 7 **USING AMF?** 

8 A. Yes.

# 9 Q. WHY DOES THAT NOT CONVINCE YOU THAT AMF WOULD RESULT IN 10 THE 22-MINUTE IMPROVEMENT IN OUTAGE NOTIFICATION?

11 There are multiple reasons. First, PPL had AMF fully deployed by August 2019 and this is A. 12 when it started their sampling. Thus, the majority of customers would have been aware the 13 new meters automatically reported the outages; and therefore, the customers would be 14 much less likely to call in an outage immediately. The customer would typically only call 15 in an outage well after it had occurred, when they thought the response was not rapid 16 enough, and would not call as they would have when they did not expect the meter to 17 automatically notify the utility. Second, as PPL states, the outage duration was not affected. 18 That would be because the crew notification and truck roll should be nearly the same since 19 it occurs upon initial OMS notification, which would be close-if not identical to the 20 notification timeline whether initiated by a customer's call or conversely, via an AMF 21 automatic notification. The SAIDI and CAIDI times would not be different since the outage 22 time starts as soon as you are aware, therefore the duration is from the time that notification 23 was received to the time of power restoration. Additionally, as the engineer responsible for 24 three different utility systems, prior to AMF implementation we received multiple outage

1 calls almost immediately upon the outage. Once AMF was implemented, for instances 2 where a customer chose to call in an outage, the change in time of notice was seconds, not 3 minutes. Third, it is illogical that in Pennsylvania or Rhode Island a customer on average 4 would wait 22-minutes to call in an outage. The time difference analysis by PPL is after 5 AMF is deployed, and one would not expect calls to arrive based on customer knowledge 6 until the customer felt the response was too slow, and a customer would not likely ever 7 wait an average of 22-minutes to call in an outage. Fourth, the PPL data shows IVR customer calls went from 45 percent in 2019 to 13 percent in 2021. This serves as further 8 9 support that people recognized the meters were sending the automated notification. 10 Additionally, in my experience, calls that were not immediately received were typically 11 people inquiring when the power would be restored, not to notify the utility of the outage. 12 The 22-minute differential in notification time should not be used.

# 13 Q. IF THE COMMISSION ACCEPTS THE BCA AND THE 22-MINUTE OUTAGE

14 15

# RESTORATION IMPROVEMENT IN BENEFITS, WHAT WOULD YOU RECOMMEND IN ORDER TO PROTECT THE CUSTOMER?

16 A. The customer should receive some form of protection from the claims being put forth by 17 the Company associated with AMF economic benefits. The 22-minute outage 18 improvement claim should be validated through Commission imposed reliability 19 performance requirements with penalties for failure to achieve specific thresholds. The 20 Company has claimed under the ISR Plan Vegetation Management approach the change of 21 a 15 to 18 percent reduction in outage frequency. This should be combined with the 22-22 minute claim. The existing threshold is 1.05 for SAIFI and 71.9 for SAIDI. These 23 thresholds should be reduced to 0.80 for SAIFI and 55.0 for SAIDI to validate the benefit 24 claims made by the Company as a justification for AMF rapid advancement. The

Commission would require annual reporting on actual performance compared to
 thresholds, and apply penalties when applicable.

# 3 Q. THE COMPANY IS SUBSCRIBING SOME VVO/CVR BENEFITS TO THE AMF 4 SYSTEM. DO YOU AGREE WITH THAT?

5 A. No. Over the course of numerous conferences and presentations by the Company, it has 6 sent many mixed messages. The Commission needs to understand that the preponderance 7 of VVO/CVR was demonstrated in the ISR Plan pilot program and could have continued 8 with the then selected technology. The Company demonstrated demand and energy savings 9 which were conservatively 3 percent and appeared could reach 5 percent. Later, when the 10 Company was asked how much savings had been forever lost as a result of the suspension 11 of the VVO/CVR expansion, it answered none since the DER penetration has essentially 12 eliminated the VVO benefits. We believe there will be VVO/CVR benefits and the program 13 should not be forever suspended. The BCA for the AMF, however, should not incorporate 14 these VVO/CVR benefits since they were always part of the earlier ISR Plan program for 15 VVO/CVR and AMF will produce little if any incremental benefit. Furthermore, if the 16 Company's claim that DER has eliminated the VVO/CVR benefits then, again, this is an 17 additional argument not to include VVO/CVR benefits in the BCA.

# 18 Q. THE COMPANY CHARACTERIZES AMF AND GRID MODERNIZATION AS 19 MAJOR SOLUTIONS FOR RELIABILITY AND OUTAGE REDUCTION. 20 COULD YOU PROVIDE SOME EXAMPLES OF WHY THAT IS AN 21 EXAGGERATION?

A. A recent Duke Energy outage in December 2022 which resulted from a severe cold snap
 in North Carolina is one example. Significant portions of the system were down for
 multiple days and rolling blackouts were necessary, even though Duke Energy has had

1 AMF in place for years and has many grid modernization technologies installed, including 2 self-healing circuits. None of this technology solved the major overload condition or 3 mitigated the outage duration. The Duke Energy Moore County, North Carolina substation failure resulting in 45,000 customers being out for 8 days is another example of technology 4 5 not being the solution. Both these examples demonstrate that a utility with AMF and a 6 massive investment in grid modernization technology cannot overcome the basic need for 7 capacity and infrastructure in order to provide for a safe and reliable system. The Company 8 is overstating the value of the metering technology. That is not to say it should not be 9 deployed. What the Division recommends is a more measured and structured approach to 10 the deployment with a greater sense of mitigating the rate impact on the customer.

# 11 Q. DO YOU EXPECT COMMUNICATIONS AND TECHNOLOGY DEFICIENCIES 12 WILL ADVERSELY IMPACT THE PERFORMANCE?

13 A. Yes. The deployment of any new technology will have growing pains and a series of 14 deficiencies which will create operational difficulties and customer disruption in the first 15 few years. There will be areas with communication problems and manual meter reading at 16 times will be required. There are areas which will require a series of solutions to 17 unsatisfactory communications coverage. These issues occur on every AMF system 18 installation. There is customer dissatisfaction and extra company expense to resolve these 19 issues. None of this has been outlined in the Company's Business Plan or BCA. The 20 Company has failed to incorporate any costs in the BCA associated with these eventualities. 21

### 22 Q. ARE THERE OTHER COMMUNICATION SYSTEM ISSUES?

A. Yes. In the Company's ISR Plan FY2024 filing it removed the advancement of the fiber
 optic plant installation as a result of supply chain delays. The communication industry is

1 rapidly expanding with fiber and new cellular technology. Additionally, electric utilities, 2 particularly rural utilities, are rapidly expanding broadband on their electric poles to serve 3 the very underserved rural communities. This is placing an unprecedented burden on the 4 communication material manufacturers. Further delays in the supply chain can be expected, thus a complete roll out of all the AMF functionality in the 3.5 year estimated time frame 5 6 is overly optimistic. Since the communication system full functionality is essential to gain 7 all the benefits of AMF and to achieve full ADMS functionality, it is only prudent to 8 estimate a longer timeline and mitigate rate impact. Also, the Company needs to develop 9 and implement a plan for communication system coverage difficulties. There will be gaps 10 in the coverage, interference from existing Wi-Fi devices, and structures will block the 11 signal path. As such, additional communication equipment will be needed and will have to 12 be installed in a timely manner so metering data will be available for billing. There will be 13 a much larger number of estimated bills during the transition, and this will be disruptive 14 and create customer dissatisfaction. Some utilities have taken years to overcome these 15 issues. Without a seamless communications scheme, which is most certainly not going to 16 be the case, the full benefits of the AMF deployment will not be available. There may, in 17 fact, be a loss of confidence in the new system by some customers. These delays and costs 18 should be incorporated into the plan and the BCA.

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# THE COMPANY HAS INDICATED THAT TIME VARYING RATES CANNOT BE IMPLEMENTED WITHOUT AMF. DO YOU AGREE?

A. This is not accurate. Utilities have implemented time of use rates going back to the early
 1980's, long before advanced metering technology. The AMR metering system affords the
 ability to advance TVR. While AMF adds to the flexibility and variability of TVR, it is not

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essential in order to implement. RIE incorrectly attributes all the benefits of TVR to AMF meters. For that reason, the benefits of TVR should be removed from any BCA.

### 3 Q. CAN AMF IMPROVE THE PLANNING FUNCTIONS OF RIE?

4 With 15-minute data, RIE will have the exact load at every meter during the hour of the Α. 5 system peak and this information can be used to better plan where system improvements 6 will be required to handle growth. This data could be compared to supervisory control and 7 data acquisition ("SCADA") data to verify the accuracy of both sets of data. RIE will also know which DER systems are operational during the system peak and during off peak 8 9 periods, which will then allow contingency cases to be explored if DER is not available. 10 RIE will also know the minimum load on each section of line which can assist them to 11 determine if additional DER can be supported and not create reverse power flow. The data 12 will also aid in calculating system losses and developing action plans for improvements 13 where needed. Overall, AMF data will dramatically improve the CYME engineering 14 software model and, thus, the Long-Range Planning and ISR Plans.

# 15 Q. SHOULD THERE BE SOME FORM OF ASSURANCE THE COMPANY

# 16 **ADVANCES ALL THE ENGINEERING BENEFITS FROM THE AMF SYSTEM?**

A. Yes. We have seen promises of AMF system benefits fail to be advanced. There needs to
be some mechanism to assure that all the AMF proposed benefits are realized and actually
advanced by the Company. We do not currently have a proposal for such a mechanism,
since the AMF funding is being proposed to be outside the ISR Plan, while historically all
metering capital costs were captured under the ISR Plan Non-Discretionary category.

# 22 Q: RIE HAS BOTH ELECTRIC AND GAS UTILITIES UNDER ITS CORPORATE

## 23 UMBRELLA, AND HAS PLANS TO INSTALL AN AMF METERING SYSTEM

# FOR BOTH. DOES THIS IMPACT THE DEPLOYMENT OF AMF METERING FOR THE ELECTRIC UTILITY?

3 A. Given that the Company plans to deploy an AMF metering system for the electric utility 4 first, it will need to have all the infrastructure in place for this deployment. While the advanced meters for the electric utility are not compatible with gas utility meters, there are 5 6 systems in common that can be used jointly. For example, the mesh network may be used 7 for both electric and gas operations. It is also possible that some of the billing hardware and 8 software can be shared. In that these systems can and should be used in common, costs 9 should be allocated and shared appropriately according to cost-of-service principles and 10 each utility's share in the benefits from any economies of scale arising from common use 11 of systems.

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13 **V.** I

## **BENEFIT-COST ANALYSIS**

# 14 Q. TURNING TO YOUR ANALYSIS OF RIE'S BCA, HOW HAVE YOU 15 APPROACHED THIS ISSUE?

A. First, we focused on the benefits side of the analysis. We took a broad overall look at the
BCA to determine if there are general issues that impact the overall analysis of the
estimated benefits and are not category-specific. Then we turned to the specific benefit line
items contained in the BCA and looked at RIE's determination of benefits by category.

20

### Q. WHAT HAVE YOU FOUND IN YOUR REVIEW OF THE OVERALL BCA?

21 A. There are four areas of interest arising from our overview of RIE's estimated benefits -a)

22 the use of a discount rate specific to data taken from the AESC-2021 Report to determine

23 present value, b) the use of estimates of the social cost of carbon taken from this same data

source, c) the overall assessment of the benefits of time-dependent rates, and d) specific
 categories of benefits included and excluded in the Company's BCA.

#### **3 Q: WHY IS THE DISCOUNT RATE IMPORTANT AND HOW DOES RIE APPLY**

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IT?

5 A. RIE is requesting authority to make some large upfront investments to replace AMR meters 6 and equipment with AMF meters and systems that are expected to provide benefits 7 accruing a considerable time after these costs are incurred – over the next 20 years in the 8 RIE analysis. To make decisions about whether to proceed, it is imperative to compare 9 benefits and costs on an equivalent basis to get Net Present Value. The general purpose of 10 the discount rate is to determine the equivalence between the value of all benefits and costs 11 as if they were received and incurred today – present value – and the value of all benefits 12 and costs received and incurred over the expected life – nominal or future value. To do this 13 the Company will need to discount expected future benefit and costs over the projected 14 time frame by a factor that will yield equivalence to present values of these expectations. 15 This factor is the discount rate.

16 The discount rate that yields this equivalence is the opportunity  $\cos t - a$  measure of what 17 must be given up to get something else. Stated in the language of finance, it is the foregone 18 rate of return. The discount rate that approximates the opportunity cost has three 19 components: 1) a true return component – the time value of money measured by the 20 prevailing real interest rate in a risk-free investment, 2) an expectation of future inflation 21 component as measured by a projection of future inflation, and 3) a premium component 22 to compensate for the risk of not realizing expected benefits after the costs are incurred. In 23 the field of public utilities, this is generally set at the regulated utility's allowed post-tax 24 weighted average cost of capital ("WACC"), as this is what the regulating authority has

1	decided is a fair rate of return of comparable risk for both the regulated utility and the
2	consumer which incorporates all three of these components in a discount rate. RIE uses
3	the WACC as a discount rate in the determination of the present value of many of its
4	benefits and all its costs. However, it also uses a different discount rate in the determination
5	of present value of benefits from categories using AESC-2021 Report derived data as well
6	as for data estimating benefits to society for emissions reductions. In its BCA, the Company
7	employs three different discount rates for benefits.
8	RIE uses a discount rate of 2.00% to determine the present value of expected future benefits
9	for all of its estimates that are based on AESC-2021 Report data. On this RIE states <sup>2</sup> :
10 11 12 13 14 15 16 17 18 19 20 21 22	"The AESC discount rate of 2.0 percent was derived as described in Section 11.2, p.136, of the AMF Business Case: 'The Company chose the 2% discount rate because the avoided cost values developed in the AESC 2021 report are shown in \$2021 dollars ("real" dollars) regardless of which year was being forecast. Rhode Island Energy inflated these values by 2% to develop the nominal values and discounted them by 2% to get back to the initial "real" values, adjusted to be \$2022.' The inflation rate was determined by looking at the inflation rate included in the AESC report (2.0% shown on page 361 of the 2021 AESC Report developed by Synapse Energy Economics) and the average U.S. inflation rate for the past 20 years. Because the AESC report values were in real values, the discount rate needed to match the inflation/escalation rate to match the real values."
23	only accounts for an estimate of the expected future inflation and does not account for the
24	other two components of a discount rate - the time value of money and any risk of not
25	achieving the expected benefits. Therefore, the 2.00% rate used by RIE is unrealistically
26	low and drives the BCA ratio much higher <sup>3</sup> . Using the WACC (adjusted to reflect that
27	2.00% inflation has been included in the RIE discount rate) to determine the present value

<sup>&</sup>lt;sup>2</sup> RIE response to Division data request Division 1-22.

<sup>&</sup>lt;sup>3</sup> It should be noted that in its initial application to implement an AMF metering system, National Grid used its most recently approved WACC to determine the present value of many of the benefits that Rhode Island Energy has used the lower 2.0% discount rate.

1		of expected future benefits as estimated using the AESC provided data on cost estimates,
2		the Present Value ("PV") of benefits is reduced significantly. Using the adjusted WACC
3		for a discount rate, instead of a 2.00% discount rate for all the benefit categories that are
4		derived from AESC-2021 data, reduces the RIE estimate of PV of benefits from \$729.2
5		million to \$600.0 million and the benefit-cost ratio from 3.9 to 3.2. I recommend using the
6		WACC discount rate as this more realistically represents the opportunity cost.
7		As for the 3.00% discount rate that RIE used to determine the present value of emissions
8		reducing benefits, there has been and continues to be debate within the environmental and
9		economics communities about the appropriate discount rate. The debate centers around
10		how much weight to give to future generations in determining the appropriate discount
11		rate, since the traditional use of a discount rate may not provide enough weight to the long-
12		term future. While there still exists some disagreement, the present state of the argument
13		tends toward the lower 3.00% rate as this is the rate that is often seen used in governmental
14		analysis of emissions-reducing projects. While I do not propose that the RIE analysis of
15		the emissions reduction benefits be reassessed using the more traditional WACC discount
16		rate, I note that if this were to be done, present value of benefits would be further reduced
17		to \$513.1 million and the benefit-cost ratio to 2.7.
18	Q.	WHY IS THE ESTIMATE OF THE SOCIAL COST OF CARBON IMPORTANT

#### Q. WHY IS THE ESTIMATE OF THE SOCIAL COST OF CARBON IMPORTANT

19

# AND HOW DOES RIE USE IT IN THE BCA?

20 A. The AMF metering system, when fully deployed, will allow greater data transparency 21 through two-way communication on the RIE distribution system to both the Company and 22 consumers. This data transparency will enable more efficient deployment of Company 23 resources and strategies to reduce consumer energy usage. Both of these are expected to have important impacts on electricity usage - particularly at times of system peak - and 24

therefore provide a very sizable incremental boost in achieving the climate mandates that
 the Rhode Island legislature has enacted.

The estimate of the social cost of carbon dioxide and greenhouse gas ("GHG") emissions in general forms the basis for the determination of benefit estimation for any of the characteristics of the AMF system that allow for additional reduction in these emissions. Any reduction of energy has the potential to reduce GHG emissions and other emissions because of the reduced demand to generate electric energy using carbon-based fuels. This is particularly true for energy usage reduced during on-peak times, as these times are more prone to employ generators that are GHG emitters.

10 RIE uses estimates of the social cost of carbon (as well as NOx and public health benefits) 11 to estimate the benefits of the incremental reductions in energy usage and demand due to 12 the enhanced transparency enabled by the AMF metering system. These estimated benefits 13 arch over several of the program categories included in RIE's BCA and are derived by 14 determining results that are enabled by the enhanced capabilities of an AMF metering 15 system from all the appropriate program categories of benefits, estimating the impact of 16 each of these program categories, and applying an estimate of the avoided cost per unit of each of these expected emissions reductions in each program category. These overarching 17 18 program categories are: Energy Insights Savings, VVO/CVR, Whole House TOU/CPP -19 Opt-In,  $EV/TVR - Opt-In^4$ .

# The predominant driver of benefits from emissions reduction is from the reduction in carbon emissions, so our general critique of the RIE BCA expected benefit estimates is focused on this source, although the same concerns are attributable to the estimates of

<sup>&</sup>lt;sup>4</sup>Remote Metering, Reduced Field Investigations and AMF Meter Reading are also included, but these expected benefits are derived from reduced vehicle usage and are not directly associated with the reduction in electric usage.

- expected benefits from NOx reductions and those attributable to public health benefits. If
   the initial estimates of the avoided costs from reduced electric usage are wrong, then the
   estimates of the expected benefits will be wrong.
- RIE bifurcates the estimates of expected benefits from carbon reduction into two separate
  benefit categories monetized and non-embedded. The estimates of expected monetized
  benefits arise from the avoided cost of not having to pay the Renewable Portfolio Standard
  ("RPS") compliance charge on the energy avoided from each program category. The
  estimates of expected non-embedded benefits arise from the avoided social cost from less
  carbon emissions from less generation of electricity from carbon-based fuels needed to
  serve load.

# 11 Q. HOW DOES RIE ESTIMATE THE EXPECTED BENEFITS FOR THE 12 MONETIZED PORTION OF CARBON REDUCTION?

13 A. The estimated expected benefits for the monetized portion of carbon reduction are 14 straightforward. The estimated amount per MWh that represents direct payments for Renewable Portfolio Standards ("RPS") compliance is multiplied by the amount of energy 15 expected to be reduced by the respective program categories. It is reasonable to expect that 16 as Rhode Island experiences more renewable distributed energy resources on its system, 17 18 and more renewable generation is added to the overall supply, the RPS Compliance Charge 19 should be reduced; up to and including to zero as Rhode Island approaches achieving a 20 zero-carbon economy. It appears that RIE has not addressed this in its estimates of 21 monetized benefits from AMR.

# Q. HOW DOES RIE ESTIMATE THE EXPECTED BENEFITS FROM THE NON EMBEDDED PORTION OF CARBON REDUCTION?

1 A. The estimate of the expected benefits from the non-embedded portion of carbon reduction 2 is based on an estimate of the societal cost of carbon ("SCC") multiplied by the anticipated 3 reduction in energy usage from the respective program categories. There are two issues with the way that RIE estimated the expected benefits from non-embedded carbon 4 reduction. First, there is debate as to the appropriate estimate for avoided cost of carbon to 5 6 society. I will refer to this as the marginal impact. Second, it is reasonable to assume some 7 recognition of the value of RIE's efforts regarding meeting the climate mandate goals in Rhode Island which require increasing amounts of renewables in the generation of 8 9 electricity and ultimately a zero-carbon economy. I will refer to this as the inframarginal 10 impact. 11 As to the marginal impact, there is considerable debate as to what the SCC is. The AESC-12 2021 Report, from which RIE adopts data, reports a range of SCC estimates taken from a 13 meta-analysis of between \$53 and \$870 per short ton of carbon in 2021 dollars (p. 176). 14 The SCC that RIE uses from the AESC-2021 Report assumes a relatively high value of 15 SCC and with it an estimate of the expected benefits from the marginal impact. Using a

lower estimate of the SCC will lower the nominal and the present value estimates of these
program category benefits from the marginal impact.

As for the inframarginal impact, if RIE is successful in meeting the requirements for renewables as set forth in the state's recently adopted goals for renewable content of the electricity supply, the result will be less carbon reduced per MWh of energy avoided by the affected program categories due to diminishing returns to scale. This diminishing return occurs because meeting the renewables mandate will 1) make the entire system less carbon intensive in the future, and 2) diminish the incremental carbon reduction benefit from each 1 MWh of avoided energy usage. Both the marginal and the inframarginal impact suggest 2 that the RIE estimates of these non-embedded benefits are overstated.

### **3 Q. HOW DOES RIE ASSESS THE BENEFITS OF ITS TIME-DEPENDENT RATES?**

A. The menu of the Company's time-dependent rates includes its offerings of whole-house
time-of-use ("TOU"), whole-house Critical Peak Pricing ("CPP") and an Electric Vehicle
time-varying rates charging rate ("EV/TVR"). Utilities have been successfully offering
time-dependent rates such as these to their consumers for many years prior to the advent
of smart meters. RIE could have time-varying rates with existing metering technology.

9 10

### Q. DO YOU HAVE OBSERVATIONS REGARDING EV/TVR BENEFITS?

Attributing all the benefits of time-dependent rates to AMF meters is an overstatement.

11 Yes. The Company estimates benefits of \$112.4 million on a nominal basis and \$79.5 A. 12 million on a PV basis due to consumers opting in to EV time varying rates. However, the 13 Company has not considered how EV/TVR will be implemented or administered. During 14 the PUC technical session held February 22, 2023, the Company indicated that the business 15 case did not assume that consumers with EV chargers connected "behind the meter" would 16 require a second AMF meter to specifically measure and bill EV charging consumption. If 17 the primary AMF meter at a consumer site is utilized, then that consumer could participate 18 in a whole house TVR. However, the AMF data would not distinguish EV charger usage 19 from any other home appliance with the accuracy required for utility billing. Alternatively, 20 the Company could offer EV managed charging options that provide consumer incentives 21 to adjust charging times by relying on smart charger data, vehicle telematics or other 22 devices. This would not require an AMF meter, and in fact, can be accomplished without 23 utility meters. The point is that if an AMF meter is not used to apply and administer EV 24 time varying rates or manage charging, there is not an associated AMF benefit. This is an

1 area that requires more detailed evaluation and potential adjustments, taking into 2 consideration that EV charging programs are not dependent on AMF and that the benefits 3 are overstated. To be clear, we are not recommending that all EV chargers be separately 4 metered which would require unnecessary infrastructure. The Company is treating EV load 5 separately from any other customer loads that would be targeted in a demand reduction 6 program. It is not clear why that separation is required when the Company must manage 7 system capacity requirements considering aggregate loads. If the Company desires to 8 pursue a separate EV load management program, however, we are advocating for a cost-9 effective approach to manage EV charging which may be a separate solution with its own 10 set of costs and benefits. The EV benefits captured in the Company's BCA should be 11 removed since they are not directly attributable to the AMF system. This is an overreach 12 by the Company. AS FOR THE SPECIFIC CATEGORIES OF BENEFITS CONTAINED IN THE 13 **Q**.

14

## RIE BCA, PLEASE DISCUSS WHAT YOUR ANALYSIS DETERMINED.

A. This testimony will address the concerns about the specific estimates of expected benefits
 that were raised during our analysis of the BCA, beginning with the biggest estimate of
 present value ("PV") expected benefit and proceeding down through smaller estimated
 expected benefits.

WHAT WAS THE BIGGEST CONTRIBUTOR TO THE OVERALL ESTIMATE

19 20 **Q**.

### OF EXPECTED BENEFITS IN THE RIE BCA?

A. The biggest estimate of expected benefit arises from Faster Outage Notification. The
 estimate of expected PV benefits is \$169.2 million or 23.2% of the total RIE estimated
 expected benefits. First, as discussed above, the estimated benefit of 22 minutes faster
 notification due to the difference between the notification from Last Gasp by the AMF

1		meters and the consumer call in protocol by the AMR meters is an overreach. Based on
2		this analysis, the benefit should be no more than one minute of improved notification time.
3		Another issue of concern is the use of the Interruption Cost Estimate ("ICE") Calculator to
4		derive the implied value to the consumer of reduced time based on the inner workings of
5		the calculation. The immediate question is whether the ICE Calculator is the appropriate
6		tool for this evaluation. While the ICE Calculator is a robust tool developed from a mega-
7		analysis of many different estimates of outage costs that attempts to adjust the findings to
8		tailor results on a state-by-state basis, there are several questions that come into play. First,
9		the ICE Calculator appears to use the Rhode Island mix of commercial and industrial
10		consumers and their associated valuations of lost load to determine the non-residential
11		consumer component of an avoided cost estimate of an outage to impute a benefit from
12		system improvement. RIE has indicated that its largest industrial consumers already have
13		MV-90 meters which are not being replaced as a part of the AMF metering replacement
14		program. The use of the ICE Calculator that incorporates industrial estimates of benefits
15		would therefore overstate the expected benefits, since these meters are not being replaced
16		with AMF meters.
17		Finally, the estimate of the expected benefit from faster outage notification uses a discount
18		rate of 3.00% to derive its present value for the BCA, which the Company states is the
19		Societal Discount rate. For the reasons amplified above, this seems to be out of touch with
20		the concept of opportunity cost which would be better approximated by the discount rate –
21		also used in RIE's BCA – of its most recently authorized rate of return- at 6.97%.
$\mathbf{r}$	0	ADE THEDE OTHED ESTIMATES OF EXDECTED RENEFITS THAT

# Q. ARE THERE OTHER ESTIMATES OF EXPECTED BENEFITS THAT CONTRIBUTE HEAVILY TO THE RIE BCA BENEFITS ANALYSIS?

1	<b>A.</b>	Yes. The next two biggest estimated expected benefits categories are non-embedded CO2
2		benefits: VVO/CVR and non-embedded CO2 benefits: Energy Insights, both of which are
3		addressed in our general BCA comments on non-embedded benefits above. Moving down
4		the list, the next biggest contributor is Electric Bill Reduction. The estimate of expected
5		benefits from this category is derived by multiplying the expected annual savings from
6		some consumers reducing their energy usage through access to more granular and much
7		more timely data. This estimated energy usage reduction is then multiplied by the expected
8		residential and commercial rates over the 20-year BCA period. The amount of energy
9		savings from the reduction in the commodity component of the all-in power rate is then
10		backed out for an estimate reduction in billing units applied to the non-commodity
11		components of the consumer's rate schedule. Care should be taken here not to exclude
12		charges that are deemed to be non-bypassable in the billing tariffs.

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#### **O**. ARE THERE ANY OMISSIONS IN THE RIE BCA THAT YOU HAVE FOUND

#### 14 THAT YOU RECOMMEND TO BE INCLUDED?

15 RIE estimates the AMF benefit from reduction in theft at \$60.61 million (nominal) and A. 16 \$24.46 million (present value). The Company treats this as a transfer – not to be included in net benefits - because it states: "...reducing the theft increases the amount those stealing 17 18 electricity pay and reduces the amount the rest of the consumers pay." We would argue 19 from a rate-making standpoint that this should be included in benefits as it flows to the 20 bottom line for rate-setting purposes. This would improve the overall benefit-cost ratio by 21 0.1 point.

22 RIE also estimates the benefit of electromechanical meter accuracy given that older EM 23 meters tend to slow down as they age while digital meters do not. The estimates of this 24 benefit are \$31.47 million (nominal) and \$17.89 million (present value). Considering the 1 Company's meter testing and accuracy requirements, this benefit is significantly 2 overstated. Even so, the Company treats these as a transfer and not as a benefit. We would 3 suggest at a minimum, considering this, at least partially as a qualitative benefit as it 4 accrues to the bottom line for rate-setting.

5

### Q. ARE THERE OTHER CONCERNS ABOUT THE RIE BCA?

6 A. The BCA as presented by RIE is a complex model of many moving parts. There are 37 7 benefit categories for which RIE has provided detailed estimates totaling approximately \$706.1 million PV. In addition, there are 41 benefit categories for which RIE adopted the 8 9 previous estimates provided by National Grid totaling approximately \$23.1 million PV, 10 bringing the total Company estimate of expected benefits to \$729.2 million PV. Many of 11 these estimated expected benefits are intertwined with other benefits that, if assumptions 12 are misstated or if there are mathematical errors, will impact more than just the benefit 13 being estimated.

# 14 Q. HAVE YOU PREPARED A SUMMARY OF THE CHANGES THAT YOU

- 15 SUGGEST IN THE BENEFIT-COST ANALYSIS?
- A. Table 1 shows the incremental changes to the expected benefits relative to the RIE BCA
  that I have discussed above, along with the incremental changes in the B-C ratio.
- 18
- 19
- 20 21

### TABLE 1: CHANGES TO EXPECTED BENEFITS ANALYSIS

Adjustment	Nominal	Present Value	Diff in PV	B-C Ratio
RIE BCA (AS FILED)	1059.3	729.2		3.9
Use WACC Discount rate for AESC-2021 numbers	1059.3	600.0	(129.2)	3.2
Remove 22-minute faster restoration benefit	815.5	430.8	(169.2)	2.3
Remove VVO/CVR benefit	646.6	346.4	(84.4)	1.8
Remove whole house TOU/CPP benefit	531.5	291.5	(54.9)	1.6
Remove EV/TVR benefit	419.1	241.7	(49.8)	1.3
Lower societal cost of carbon				

	Lowe	er RPS These would lower the overall present value of benefits but are qualitative and not calculated
1	Add	theft benefit         479.7         266.2         24.5         1.4
2	VI.	<u>REVENUE RECOVERY</u>
3	Q.	HAVE YOU ANALYZED RIE'S PROPOSED PLAN FOR COST RECOVERY?
4	А.	Yes, I have. RIE proposes to institute an AMF Factor designed to recover actual costs
5		incurred during a prior six-month period through a non-bypassable volumetric (\$/kWh)
6		charge assessed to each rate schedule using allocation factors that were developed for RIE's
7		latest distribution rate filing and agreed to in a settlement agreement. The AMF Factor is
8		proposed to be adjusted every six months for known actual incremental increases in costs
9		at least until the next Company filing for an increase in base distribution rates. Such filing
10		is barred for at least 3 years from May 25, 2022 in accordance with the terms of the
11		Division's Order in Docket No. D-21-09.
12	Q.	WHAT ARE YOUR CONCERNS ABOUT THE PROPOSED PLAN?
13	А.	First, the Commission rules and regulations have procedures in place for cost recovery.
14		These are: 1) annual Infrastructure, Safety and Reliability ("ISR") Plan filings in which
15		capital expenditures are proposed, analyzed for reasonableness and approved for recovery
16		in rates as appropriate, and 2) periodic base distribution rate filings for operation and
17		maintenance expenditures are proposed, analyzed for reasonableness and approved for
18		recovery in rates as appropriate. Given these existing procedures, the Company proposal
19		for cost recovery through an AMF Factor is not necessary. Second, cost recovery by a
20		volumetric (\$/kWh) charge to recover costs that are mostly fixed in nature runs against
21		general principles of electric rate-setting. Third, the allocation to each of RIE's rate classes
22		is based on revenue allocation analysis which draws on data from an allocated cost of

service study ("ACOSS") that is at least six years old and further, the allocation factors
 were developed with an overarching goal to make significant progress toward a more
 unified rate class contribution to RIE's allowed overall rate of return on capital.

YOUR CONCERNS REFER TO COMMISSION PROCEDURES FOR COST

4 **Q**:

5

**RECOVERY. DO YOU HAVE A RECOMMENDATION?** 

6 A: Yes. I would recommend that the Commission require the Company to use the ISR Plan 7 filing for AMF capital cost recovery; and base rate proceedings for AMF O&M, IT costs, 8 and for assessments and tracking of how well the Company has met its promises of the 9 benefits of AMF metering. These procedures have long statutory standing and allow for 10 complete review of costs for reasonableness, and have the benefit of being all inclusive and 11 transparent. Furthermore, the issues of rate-setting principles and cost-of-service principles 12 can be addressed during base distribution rate filings at the same time as costs are reviewed 13 for reasonableness.

## 14 Q: YOU REFER TO USING A VOLUMETRIC CHARGE (\$/KWH) TO RECOVER 15 THE COSTS OF AMF DEPLOYMENT. WHAT SPECIFICALLY IS YOUR 16 CONCERN?

17 A. General rate-setting principles posit that expenses that vary by the number of consumers 18 be recovered through a customer charge (\$/Customer-month), that expenses that vary by 19 capacity requirements be recovered through a demand charge (\$/kW-month), and that 20 expenses that vary by energy usage be recovered through an energy or volumetric charge 21 (\$/kWh). In its presentation on benefits and costs, RIE separates out costs by capital and 22 operating expenses. Of the total estimated nominal costs of AMF deployment of \$289 23 million, nominal capital expenses account for \$169 million, or 59%, with nominal 24 operating expenses accounting for the remainder of \$120 million or 41%. Capital expenses

are generally fixed in nature and therefore represent customer-related or demand-related expenses. Most of the estimated operating expenses arise from annual software licensing and, while these annual expenses relate to operations, in projects like this one it is customary to capitalize some of the operating expenses related to the initial installation of equipment and systems. The bulk of the project expenses are capital-related and do not vary by energy usage.

Nearly all these expenses are created by the number of consumers whose meters will be replaced by AMF meters and are, therefore, customer-related expenses. If there are expenses that vary by either capacity requirements or by energy usage, we are not aware of them. Capital expenses are fixed in nature and are generally added to the rate base so that the costs for recovery through rates are determined by depreciation, tax expense and a return on investment over an extended period.

Therefore, if general rate-setting principles are a guiding principle, consideration should be given to cost recovery through at least a partial assessment from an increase in the customer charge in each rate class and not rely exclusively on a volumetric charge that carries with it an assumption that the cost varies with energy usage. These concerns can be assessed in the Company's next base distribution rate case.

# 18 Q. WOULD YOU PLEASE ELABORATE ON YOUR CONCERN THAT THE 19 COMPANY'S PROPOSED PLAN FOR COST RECOVERY SHOULD ACCOUNT 20 FOR THE RISK OF FAILURE TO DELIVER EXPECTED BENEFITS TO THE 21 CONSUMER?

A. The Company provided estimates for deployment of the AMF meters and the associated
 systems of \$289 million (nominal) and \$188 million (PV) with estimated expectations of
 benefits of \$1059 million (nominal) and \$729 million (PV). The expected benefits are

1		estimated over a 20-year period, with many accruing in the later years of this time frame
2		due to gradual acceptance by customers, while a significant portion (71%) of the costs are
3		for initial capital investment and are accrued during the first four years of deployment. This
4		leaves the ratepayer open to a high degree of risk that the benefits may not be realized.
5		While we are not proposing that the Company not be allowed to recover prudently incurred
6		costs associated with the installation of an AMF metering system, the Company's Business
7		Case has listed an array of benefits expected to be forthcoming from this system and should
8		be held accountable if the promised benefits fail to materialize. The Company should
9		propose how it plans on assuring the promised benefits accrue to the ratepayers. RIE should
10		develop, for PUC approval, mechanisms that will be used to record and track costs and
11		benefits in a manner that allows the PUC and stakeholders to compare the plan to actual
12		results.
13		Finally, in its proposed plan the Company proposes that they retain 20% of non-outage
14		O&M benefits as an incentive for the Company to maximize benefit realization until the
15		next base distribution rate filing, meaning that 80% of the non-outage O&M benefits would
16		be used to offset incurred costs in the six-month AMF Factor. We propose that 100% of
17		the benefits be offset against costs, as opposed to just 80%.
18		
19		
20	VII.	DATA GOVERNANCE
21	Q.	HAVE YOU REVIEWED THE COMPANY'S DATA GOVERNANCE AND
22		PRIVACY STATEMENTS AS A PART OF ITS APPLICATION?
23	А.	Yes. We have reviewed both of RIE's statements contained in its Application in Book 2,
24		Section 10.2 Cyber and Privacy Protections Using Data Governance. We have also reviewed
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RIE's policies as set forth in its Application in Book 2 – Attachment G: Cybersecurity,
 Data Privacy and Data Governance Plan, along with the plan as set forth by the Company's
 predecessor, National Grid.

DO YOU HAVE ANY CONCERNS ABOUT RIE'S DATA GOVERNANCE AND

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## PRIVACY STATEMENTS AND POLICIES?

6 A. In the documents included in its Application, RIE provides an overview of its approach to 7 customer data privacy in Section L of Attachment G, which consists of a brief statement as to which guidelines it will follow in conducting "...a privacy impact assessment (PIA) 8 9 before any deployment". Further, it states that the PIA will help in identifying and 10 managing any privacy risks and meeting legal requirements. In contrast, Section 5 of the 11 data governance statements submitted by National Grid is 13 pages long and contains 12 detailed information regarding how National Grid's AMF deployment intended to meet its 13 obligations to preserve customer privacy that is consistent with cybersecurity requirements 14 and that facilitates data access in furtherance with grid modernization and clean energy 15 objectives. The National Grid policy is very detailed in its overarching concern that the 16 customer has the right to access their data, to share the data with third parties, and to 17 integrate this data with home-enabled devices. The Company should be required to present 18 a detailed Data Governance plan for assessment by the stakeholders and Commission.

#### 19

## 9 Q. DO YOU HAVE ANY RECOMMENDATIONS REGARDING THE ISSUE OF

20

## DATA GOVERNANCE?

A. We recommend that RIE be required to adopt policies proposed by National Grid in Docket
 5113 and, further, that any monetary benefits that the Company receives from the
 customer-approved sale of data be fully accounted for as an offset to revenue requirements
 for rate-setting purposes.

#### 2 VIII. IMPACT OF INCREASING ELECTRIC LOADS

### **3 Q. WHAT HAVE YOU FOUND REGARDING EXPECTATIONS OF ADOPTION OF**

#### 4 ELECTRIC VEHICLES IN THE U.S. FUTURE?

5 A. The current projections for the expansion of electric vehicles ("EV") in the United States 6 exhibit a range depending on the source. A sampling of this range for EV growth over the 7 next five years is in the range of 23 to 30% percent compounded per year with the increasingly upward trend showing no sign of abatement in the near term. The passage of 8 9 the Infrastructure and Investment Jobs Act which became law on November 15, 2021, 10 provided, among other things, \$7.5 billion in new spending to expand the nationwide 11 network of EV charging stations. This breakdown of a major barrier to EV adoption, 12 coupled with an increase in attention to National energy security through energy 13 independence and aggressive national goals to achieve zero carbon emissions should only 14 enhance this trend of increasing penetration of EVs in the United States.

#### 15 **Q.**

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#### WHAT HAS RIE PROJECTED FOR GROWTH IN EVS IN THE STATE?

A. RIE has included inputs into its BCA of benefits from EVs through various programs. This
requires an estimate of expected numbers of EVs in the state along with an estimate of the
expected energy usage of these vehicles. RIE has included projections of EV penetration
in the state that exhibit a 35% annual compound growth rate from 2022 to 2027 and a 24%
annual compound growth rate for 2022 to 2041. The Company is relying on the GMP load
forecast which does not appear achievable, particularly when the Department of Energy<sup>5</sup>
indicates that there were 2,500 light duty EVs registered in Rhode Island in 2021 while

<sup>&</sup>lt;sup>5</sup> https://afdc.energy.gov/vehicle-registration

1		RIE expects that number to grow to 10,605 in 2023. These projections show an expected
2		increase faster than the national statistics cited above, with a slowing as saturation levels
3		increase over time as one would expect. The expected annual compound growth estimates
4		of the electric usage to charge these additional EVs is 38% from 2022 to 2027 and 25%
5		from 2022 to 2041.
6	Q.	WHAT HAVE YOU FOUND REGARDING EXPECTATIONS OF CONVERSIONS
7		TO ELECTRIC HEAT PUMPS AS A HEATING SOURCE IN THE U.S.?
8	А.	The latest data available from US Department of Energy – Energy Information
9		Administration compiled from 2020 surveys shows the Northeast continuing to be the least
10		reliant region in the continental United States on electricity as a primary heating source.
11		The Northeast as a region continues to lag the national average with a little over one-half
12		the national average of electric heat usage. As a state, Rhode Island ranks 45 out of the
13		lower 48 states and the District of Columbia in electric heat adoption at 13% of total heat
14		source being electric with carbon-based fuels accounting for 84% of the total heat source.
15		Further, the International Energy Agency projects that the heat pump stock will jump from
16		the current level of 180 million to 600 million by 2030 for a 16% per year increase. Recent
17		improvements in the technological efficiency of heat pumps have continued to make the
18		heat pump an increasingly viable alternative to carbon-based heating and less efficient
19		cooling methods. All of this would indicate that the heat pump may continue to make
20		inroads into the United States energy picture going forward.
21	Q.	WHAT HAS RIE PROJECTED FOR HEAT PUMP ENERGY USAGE GROWTH

22 IN THE STATE?

A. RIE, in the development of its estimate of expected benefits in its BCA, shows an increase
 in electricity usage from heat pumps increasing at an annual compounded growth rate of
 34% from 2022 to 2027 and 21% from 2022 to 2041.

HOW DO THESE ESTIMATES OF EXPECTED GROWTH IN ELECTRIC USE

#### 4 5

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#### FROM EVS AND HEAT PUMPS AFFECT RIE?

6 A. RIE can expect the demands on its electric distribution system to increase as a result of 7 the incremental loads from EVs and heat pumps. The Company has not demonstrated that 8 operational issues exist or will arise from these increasing loads in the near term, and the 9 probability of achieving the Company's forecasted pace and level of EV and heat pump 10 adoption is low. RIE should be able to sufficiently manage increasing loads with current 11 infrastructure and technology, including the Company's demand response program and 12 possibly implementing an EV managed charging program that does not rely on advanced 13 metering as previously discussed. Advanced metering will certainly help in system 14 planning to project and evaluate longer term needs. In the future state where RIE must 15 manage system peaks and also balance load and distributed generation on a more granular 16 level, the Company will rely on AMF metering functionality for more complex rate 17 structures and, ultimately, invest in technologies such as those presented in Grid 18 Modernization Docket 22-56-EL. That future state, however, is not as imminent as RIE 19 suggests. Furthermore, if EV and heat pump loads outstrip any actualization of the potential 20 of end use rates or future load management programs, or if usage patterns do not shift the 21 periods of maximum demand to non-traditional times of the day, RIE may need to expand 22 the capacity of the electric distribution system to accommodate these incremental demands.

23

#### 24 IX. SUMMARY, CONCLUSION AND RECOMMENDATIONS

1	Q.	PI	LEASE BRIEFLY SUMMARIZE YOUR FINDINGS.
2	А.	Th	e findings that we have made are as follows.
3	1.	En	gineering, Operations and Deployment Analysis
4		•	Replacing AMR meters with AMF metering technology is necessary as AMR meters
5			age, degrade and increasingly become less mainstream for maintenance and
6			replacement, but is not as urgently necessary as the RIE timeline suggests.
7		•	RIE should have a separate Benefit-Cost Analysis for meter disconnect technology.
8		•	Benefits associated with faster outage notifications should be reduced to 1-minute.
9		•	Benefits associated with VVO/CVR enhancement should not be included in AMF
10			benefits since these were part of an earlier ISR plan.
11		•	Communications issues have not been adequately addressed.
12		•	AMF metering technology is not necessary for the implementation of time-varying
13			rates, and Company estimates of expected benefits should reflect this.
14		•	The costs of any facilities used in common with RIE's gas utility be appropriately
15			assigned using cost-of-service principles to recognize these economies of scale.
16	2.	Be	enefit-Cost Analysis
17		•	The discount rate that represents opportunity costs should be applied to get the present
18			value of the estimate of expected benefit for benefit categories that use data taken from
19			the AESC-2021 Report.
20		٠	When estimating any expected benefits from the reduction of energy usage attributable
21			to AMF metering technology, the impact of: a) alternative, lower estimates of future
22			Renewable Portfolio Standard compliance fees due to less GHG emissions per MWh,
23			b) diminishing returns to scale of carbon reduction per MWh as generation sources

1	become more carbon-free as a result of Climate Mandate goals, and c) the appropriate
2	Societal Cost of Carbon, should be recognized.
3	• The benefits from time-varying rates should not be considered in the benefits of AMF
4	deployment since these rates are not dependent on having AMF meters.
5	• Electric Vehicle time-varying rates can be implemented without the use of AMF
6	metering technology, and the estimates of expected benefits should not be assigned to
7	AMF.
8	• The benefits of reduced meter theft for AMF metering technology should be included,
9	and the qualitative benefits of meter efficiency for AMF metering technology should
10	be recognized.
11	3. Revenue Recovery
12	• Revenue recovery for capital costs should be through the ISR mechanism and non-
13	capital costs should be deferred for consideration in the Company's next distribution
14	base rate case. This will have the benefit of full and transparent review, including an
15	updated cost-of-service study, a full review of rate-setting principles on rate design,
16	and a forum for the assessment of achievement of the Company's obligation to provide
17	certain levels of benefits.
18	4. Data Governance
19	• Provide for full privacy of ratepayer data and ratepayer consent for distribution of the
20	data. Adopt a code of conduct to guide the Company in providing consumer protections
21	equal to the provisions proposed by the National Grid AMF filing in Docket 5113.
22	5. Impact of Increasing Loads
23	• The Company projections of electric load expansion from expected future adoption of
24	electric vehicles and heat pumps are optimistic when compared to national trends.

1		• Even with lowered expected future growth rates in these two technologies. RIE will
2		need to assess system distribution and transmission capacity expansion and
3		accommodate these incremental demands through system expansion as needed.
4	Q.	WOULD YOU SUMMARIZE YOUR RECOMMENDATIONS?
5	А.	Yes, we have 5 recommendations. These recommendations as discussed throughout our
6		testimony are summarized in the following list.
7		The Company should obtain bid prices for the meters with and without the remote
8		disconnect/reconnect feature.
9		1. The Company should be required to perform a separate BCA associated with the
10		remote disconnect/reconnect feature. It should not incorporate the remote
11		disconnect/reconnect feature in all the meters if the BCA does not demonstrate a
12		clear benefit to the customer.
13		2. The AMF system Business Case BCA should be adjusted in the following manner:
14		a. The Present Value of all data derived from AESC-2021 Report should be
15		calculated using adjusted WACC as the discount rate;
16		b. The benefits of time dependent and EV/TVR should be excluded from the
17		analysis;
18		c. The benefits of VVO/CVR should be excluded from the analysis;
19		d. The benefits of improved outage restoration notification using the ICE
20		Calculator should be adjusted down from 22-minutes to 1-minute <sup>6</sup> ;
21		e. The ICE Calculator analysis should be adjusted to remove any benefits
22		associated with large C&I customers; and

<sup>&</sup>lt;sup>6</sup> If this recommendation is not adopted, RIE's actual reliability performance should be measured against thresholds of 0.80 for SAIFI and 55.0 for SAIDI with penalties for failure to meet requisite targets.

1		f. The benefit from theft reduction should be included in AMF metering
2		benefits.
3		3. Each system component and software integration not directly related to reading the
4		meters and sending retail bills should be deferred to by 2 years in order to allow the
5		meter reading and billing bugs to be reconciled first, and to mitigate the rate impact
6		of the system capital and O&M costs.
7		4. The Company should incorporate the AMF metering data into its CYME
8		engineering software modeling and the ISR Plan process within five years.
9		5. The Company should develop, for PUC approval, mechanisms that will be used to
10		record and track costs and benefits in a manner that allows the PUC and
11		stakeholders to compare the plan to actual results on an annual basis.
12	Q.	DO YOU AND THE DIVISION SUPPORT THE PROPOSED RIE ADVANCED
13		METERING FUNCTIONALITY DEPLOYMENT?
14	А.	Yes. As has been stated several times throughout this testimony, the Division finds that,
15		with the noted exceptions and recommendations for changes, the Company should proceed
16		with the deployment of replacing its metering system with the AMF metering technology.
17	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?

18 A. Yes.

#### RESUME OF: WILLIAM FRANKLIN WATSON, PH.D.

#### Education

B.A., Economics, North Carolina State UniversityMaster of Economics, North Carolina State UniversityDoctor of Philosophy with major in Economics and minor in Statistics, North Carolina State University

#### Experience

January 2018 to Present Principal, Econalytics, LLC

Econalytics is a consulting firm specializing in working with utilities in the application of the principles of economic analysis to meet existing operational challenges and to develop and implement strategic plans to operate successfully in the future environment.

August 2013 to May 2021 Adjunct Faculty member, Virginia Commonwealth University, School of Business

Taught undergraduate and graduate classes in economics and statistics.

January 2009 to January 2018 Regulatory Compliance Specialist Old Dominion Electric Cooperative (ODEC) www.odec.com

ODEC is a generation and transmission cooperative based in Richmond, VA that provides wholesale power to 11 full requirements electric distribution cooperatives in the states of Virginia, Delaware and Maryland.

Experience includes ensuring that ODEC and its 11electric distribution cooperatives met all federally mandated requirements to provide reliable electric service to their customers and as an integrated part of the national electric grid with entities such as the PJM Interconnection. This includes assisting in the development of regulatory standards to meet the energy policy requirements adopted by the United States Congress

February 2006 to December 2008 Financial Analyst PowerServices, Inc. www.powerservices.com

PowerServices, Inc. was a management consulting firm based in Raleigh, NC specializing in small to medium sized electric utilities.

Experience included analysis of cost-benefits of various projects, cost-of-service studies with rate design and recommendations, long-range planning for small to medium sized utilities, analysis of trends in the electric utility industry, review of regulatory filings and analysis of loss and assessment of system valuation for acquisitions.

January 2004 to January 2006 Senior Resource Analyst Power Supply Division North Carolina Electric Membership Corporation (NCEMC) www.ncemc.com

NCEMC is a generation and transmission cooperative that provides wholesale power to 22 full requirements and 4 partial requirements electric distribution cooperatives in the state of North Carolina.

Experience included statistical analysis and hourly load forecasting for power supply budgets, developing strategies to optimize financial transmission right revenue for NCEMC's participation in the PJM Interconnection, working with renewable energy suppliers and individual electric distribution cooperatives to develop mutually beneficial power purchase agreements, liaison with North Carolina Utilities Commission which included overall responsibility for the preparation of the NCEMC Annual Integrated Resource Plan.

October 1999 to January 2004 Director, Strategic Analysis Strategic Services Division North Carolina Electric Membership Corporation www.ncemc.com

Experience included statistical analysis for wholesale rates, strategic plan development, scenario planning, acquisition analysis and pricing, long-term rate projections and working with the NC Legislative Study Commission on the deregulation of the electric industry in North Carolina.

June 1981 to October 1999 Various positions with ElectriCities of North Carolina, including senior management www.electricities.com

ElectriCities of North Carolina is an umbrella organization for North Carolina Municipal Power Agency Number 1 and North Carolina Eastern Municipal Power Agency (Power Agencies). These two Power Agencies are the wholesale suppliers of 19 and 32 municipally owned electric utilities in North Carolina, respectively. Experience included development of wholesale rates for the Power Agencies, load forecasting and budgeting including long-term strategic planning, power purchase agreement negotiations with power suppliers, overall oversight of approximately 1400 megawatts of nuclear and coal-fired generation of which Power Agencies had joint ownership, development of plans for combustion turbine generation. I also developed a retail rate assistance program for Power Agency municipal utilities. As Director of Power Supply, I managed a staff of 6-8 people with engineering and accounting backgrounds and served as the Chief Budget Officer and Planner for the organization.

February 1978 to June 1981 Director of Economic Research Division North Carolina Utilities Commission (NCUC) www.pubstaff.commerce.state.nc.us

Experience included preparing expert rate and rate of return testimony in electric, natural gas telephone and water utilities petitions before the NCUC for increase in rates. Testified in numerous NCUC cases and one Federal Energy Regulatory Commission case subject to cross-examination by utilities' counsel. Also responsible for load forecasting and overall economic and statistical analysis of the utility industry. Managed a staff of 5 economists. Also worked on various antitrust cases providing expert economic analysis with the North Carolina Department of Justice.

#### Academic Experience

Adjunct Faculty member of the School of Business, Virginia Commonwealth University Taught the following courses

- Foundations of Economics
- Business Statistics II

Adjunct Assistant Professor, Department of Economics, North Carolina State University. Taught the following courses

- Introduction to Macroeconomics
- Economics of the Firm
- Statistics for Business Majors (first semester course)
- Statistics for Economists (second semester course)

#### Military

Commissioned Second Lieutenant, US Army Reserves, Armor Branch Honorable Discharge from US Army Reserves, First Lieutenant

Other Accomplishments and Achievements

- Member and former chairman of the Graduate School Board of Advisors, North Carolina State University
- Former member of the College of Management Board of Advisors and former chairman of the Faculty Advisory Committee, North Carolina State University
- Former chair of the American Public Power Association's Pricing and Market Analysis Committee
- Member of the Southern Economic Association

#### **Recent Publications**

"NERC mandatory reliability standards: a 10-year assessment", The Electricity Journal, March 2017.

"Reforming reliability standards: A perspective from economics", The Electricity Journal, April 2018.

#### **RESUME OF: ROBIN W. BLANTON, PE**

#### EDUCATION: CLEMSON UNIVERSITY, Clemson, SC BS – Electrical Engineering

NRECA Management Internship Program - 2008

<u>REGISTRATIONS</u> Registered as Professional Engineer in North Carolina, South Carolina, Georgia, Tennessee, Florida, Mississippi, Kentucky, New Jersey, Maryland, Alabama, and Virginia

> Member of the NRECA System Planning Subcommittee – The Subcommittee assist RUS in updating existing Standards and Bulletins and creating new ones such as the new Distributed Generation (DG) Interconnection Standard, System Planning Guide, Voltage Conversion Guide, Long-Range Planning Guide.

Participate with SERC as part of the audit staff of other utilities to ensure compliance with NERC and SERC Reliability Standards

IEEE Member assisting in writing the IEEE 1547-DG Interconnection Standards

Durham County Public Health Board 2000 – 2008

#### EXPERIENCE:

I am a registered Professional Engineer with a BS in Electrical Engineering and over 35 years of experience in engineering, operations, and maintenance of electric utility systems. I have worked for two electric cooperatives and a municipal electric system. I have been responsible for the implementation of an AMI system along with an outage management system, GIS, SCADA, and an automated staking system. I have also been responsible for the construction management of numerous substations and transmission lines along with upgrading relays and controls at existing substations. During my 30 plus years with utilities, I led storm recovery efforts after ice storms, snowstorms, and hurricanes. My experience includes storm assessment to determine the number of crews required, determination of the areas crews should work so that most consumers have service restored as quickly as possible, working with crews in the field, and post storm review to determine any changes needed.

2023 - Present President R. W. Blanton, PLLC Knightdale, NC

> Assist PUCs in Rhode Island and Delaware on rate cases. Assist utilities to analyze events on transmission and distribution lines. Provide forensic engineering and accident investigation services.

#### 2020 - 2023 Chief Operating Officer UtilityEngineering, LLC Raleigh, NC

Responsible for substation design, planning, relay programming, and testing substation relays, assisting with event analysis, and construction. Also, involved in substation commissioning and distribution line design. Work with clients on coordination issues and troubleshooting equipment malfunctions. Performs cost benefit analysis on various construction projects and assists with studies and reports to meet client needs. Assist clients with NERC/FERC requirements.

#### 2017 - 2020 Engineering Manager **PowerServices/Pike Engineering** Raleigh, NC

Responsible for programming and testing substation relays, assisting with event analysis, substation design, and construction. Work with clients to install and implement grid modernization projects such as automatic distribution restoration systems and micro grids. Performs cost benefit analysis on various construction projects and assists with studies and reports to meet client needs. Completed interconnection agreements on solar projects up to 75 MVA.

#### 2014 - 2017 Coordinator of Outside Services **A&N Electric Cooperative** Tasley, VA

Coordinate the work of contractors and ANEC crews to upgrade substations due to acquisition of over 20,000 consumers from Delmarva Power. Involved in managing projects at several substations at the same time. I also supervised the Staking Engineers and was also responsible for maintenance of the distribution equipment throughout the system. Assisted with development of a maintenance work plan to complete the required maintenance in the most cost-effective method. Additionally assisted Accounting Department with improvement of the warehouse and CPR systems. Assistance with installation of a new AMI System to improve meter reading and a new SCADA system as part of a substation upgrades.

2013 - 2014 Distribution Engineer Pakistan

Worked with the distribution utilities in Pakistan to improve system reliability, metering capabilities with the use of an AMI system, install new

meters, and improve the voltage drop and power factor throughout the systems.

#### 2000 - 2013 Manger of Engineering Piedmont Electric Membership Corporation Hillsborough, NC

Managed Engineering Department of 21 employees, with responsibility for Long- and Short-Range Planning, staking for new services and system upgrades, mapping, dispatching, and substation and transmission line construction and maintenance. Completed 4-year Construction Work Plans in accordance with RUS requirements. During my employment, PEMC implemented an automated metering system (Landis & Gyr), and an automated staking system, as well as installation of a Volt/VAR system to assist in peak load reduction. Was additionally responsible for compliance with NERC and SERC Reliability Standards. PEMC serves over 32,000 consumers in 6 counties.

## 1982 - 1987Director of Electric UtilitiesCity of Morganton<br/>Morganton, NC

Managed all aspects of the Electric System for a municipal system of 7,000 consumers.