

**BEFORE THE  
PUBLIC UTILITIES COMMISSION  
OF THE  
STATE OF RHODE ISLAND  
AND PROVIDENCE PLANTATIONS**

**IN THE MATTER OF**

**The National Grid 2011  
Distribution Adjustment  
Charge Filing**

)  
)  
)

**Docket No. 4269**

**DIRECT TESTIMONY OF WITNESS  
BRUCE R. OLIVER**

On Behalf of

**The Division of Public Utilities and Carriers**

*October 12, 2011*

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**I. INTRODUCTION**

**Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS FOR THE RECORD.**

A. My name is Bruce R. Oliver. My business address is 7103 Laketree Drive, Fairfax Station, Virginia, 22039.

**Q. BY WHOM AND IN WHAT CAPACITY ARE YOU EMPLOYED?**

A. I am employed by Revilo Hill Associates, Inc., and serve as President of the firm. I manage the firm's business and consulting activities, and I direct its preparation and presentation of economic, utility planning, and policy analyses for our clients.

**Q. ON WHOSE BEHALF DO YOU APPEAR IN THIS PROCEEDING?**

A. My testimony in this proceeding is presented on behalf of the Division of Public Utilities and Carriers (hereinafter "the Division").

**Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

A. This testimony addresses the request of National Grid (hereinafter "National Grid" or "the Company") for a change in its Distribution Adjustment Charge ("DAC") which is set forth in Direct Testimony filed on August 1, 2011, and Supplemental Testimony dated September 13, 2011 by witness John F. Nestor on behalf of the Company. More specifically, this testimony discusses all elements of the Company's DAC calculations with the exception of the Earnings Sharing Mechanism (ESM), Pension

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1 and Post-Retirement Benefits (PBOP), and the Capital Expenditures Tracker  
2 (CAPX)/Accelerated Replacement Program (ARP). Issues associated with the  
3 Company's ESM, PBOP, and CAPX/ARP adjustments to the DAC will be discussed  
4 in separate testimony to be filed on behalf of the Division by Mr. David Effron.

5  
6 **II. DISCUSSION OF ISSUES**

7  
8 **Q. WHAT IS THE DAC RATE THAT THE COMPANY PROPOSES IN THIS**  
9 **PROCEEDING?**

10 A. Attachment NG-JFN-1 to the Company's September 13, 2011 Supplemental Direct  
11 Testimony computes a **net charge** of **\$0.0061** per therm. By comparison, the Com-  
12 pany's present DAC reflects a **net charge** of **\$0.0098 per therm**. Thus, the  
13 Company's proposed DAC charge in this proceeding represents a **decrease** from  
14 the currently effective DAC charge of **\$0.0037 per therm**. After inclusion of ISR  
15 charges, which are differentiated by rate class, the Final DAC rates that would be  
16 applied as of November 1, 2011 (unless altered by the Commission) are:

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Rate Class	Proposed November 1, 2011 Final DAC Rates (per Therm)
Res-NH	\$0.0196
Res-NH-LI	\$0.0196
Res-H	\$0.0130
Res-H-LI	\$0.0130
Small	\$0.0141
Medium	\$0.0113
Large LL	\$0.0108

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1	<b>Large HL</b>	<b>\$0.0096</b>
2	<b>XL-LL</b>	<b>\$0.0080</b>
3	<b>XL-HL</b>	<b>\$0.0074</b>

4 As shown below the effective dollars per therm change is the same for all rate  
 5 classifications, but the percentage changes in the effective per therm charges differ  
 6 by rate class.

7		<b>Proposed</b>			
8		<b>11/1/2011</b>		<b>Percent</b>	
9	<b><u>Rate Class</u></b>	<b><u>DAC Rates</u></b>	<b><u>DAC Rates</u></b>	<b><u>Change</u></b>	
10		<b>(per therm)</b>	<b>(per therm)</b>	<b>(per therm)</b>	
11				<b><u>Change</u></b>	
12	<b>Res-NH</b>	<b>\$0.0233</b>	<b>\$0.0196</b>	<b>(\$0.0037)</b>	<b>-15.9%</b>
13	<b>Res-NH-LI</b>	<b>\$0.0233</b>	<b>\$0.0196</b>	<b>(\$0.0037)</b>	<b>-15.9%</b>
14	<b>Res-H</b>	<b>\$0.0167</b>	<b>\$0.0130</b>	<b>(\$0.0037)</b>	<b>-22.2%</b>
15	<b>Res-H-LI</b>	<b>\$0.0167</b>	<b>\$0.0130</b>	<b>(\$0.0037)</b>	<b>-22.2%</b>
16	<b>Small</b>	<b>\$0.0178</b>	<b>\$0.0141</b>	<b>(\$0.0037)</b>	<b>-20.8%</b>
17	<b>Medium</b>	<b>\$0.0150</b>	<b>\$0.0113</b>	<b>(\$0.0037)</b>	<b>-24.7%</b>
18	<b>Large LL</b>	<b>\$0.0145</b>	<b>\$0.0108</b>	<b>(\$0.0037)</b>	<b>-25.5%</b>
19	<b>Large HL</b>	<b>\$0.0133</b>	<b>\$0.0096</b>	<b>(\$0.0037)</b>	<b>-27.8%</b>
20	<b>XL-LL</b>	<b>\$0.0117</b>	<b>\$0.0080</b>	<b>(\$0.0037)</b>	<b>-31.6%</b>
21	<b>XL-HL</b>	<b>\$0.0111</b>	<b>\$0.0074</b>	<b>(\$0.0037)</b>	<b>-33.3%</b>

22

23 **Q. WHAT ARE THE MAJOR COMPONENTS OF THE COMPANY'S DISTRIBUTION**  
 24 **ADJUSTMENT CHARGE (DAC) CALCULATIONS?**

25 A. National Grid's DAC calculations comprise twelve (12) components. The  
 26 components of the Company's Distribution Adjustment Charge calculations include:

- 27 1. A System Pressure (SP) Factor
- 28 2. An Advanced Gas Technology Program (AGT) Factor
- 29 3. A Low Income Assistance Program (LIAP) Factor
- 30 4. An Environmental Response Cost (ERC) Factor
- 31 5. A Pension Costs and Post-Retirement Benefits (PBOP) Factor
- 32 6. A Capital (CAPX)/Accelerated Replacement Program (ARP) Factor
- 33 7. An On-System Margin Credits (MC) Factor
- 34 8. A Service Quality Performance (SQP) Factor

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- 1           9.     A Weather Normalization (WN) Factor
- 2           10.    An Earnings Sharing Mechanism (ESM)
- 3           11.    A Reconciliation (R) Factor
- 4           12.    An Allowance for Uncollectibles
- 5

6   **Q.    HOW IS YOUR DISCUSSION OF THE ABOVE REFERENCED FACTORS**  
7   **ORGANIZED?**

8   A.    In Sections A through G below, each of the factors identified above will be discussed  
9        in the order listed, with the exception of the PBOP, CAPX/ARP, and ESM factors  
10       which will be addressed in the testimony of witness David Efron. In each section  
11       the data and calculations upon which the Company relies to compute its proposed  
12       DAC factors are reviewed and evaluated. The last component of the DAC is the  
13       Allowance for Uncollectibles. That allowance was last established by the  
14       Commission in its January 29, 2009 Decision and Order in Docket No. 3943.  
15       Section H addresses the composite effects of all of the DAC adjustments that  
16       National Grid proposes in this proceeding as reflected in its September 13, 2011  
17       Update filing.

18  
19   **Q.    DOES YOUR REVIEW OF NATIONAL GRID'S DAC FILING RESULT IN ANY**  
20   **PROPOSED CHANGES IN THE DAC RATES THAT WOULD BECOME**  
21   **APPLICABLE TO THE COMPANY'S RHODE ISLAND CUSTOMERS AS OF**  
22   **NOVEMBER 1, 2011?**

23   A.    No, it does not. As I will explain below, an in-depth review of the data and  
24        calculations supporting the Company's DAC rates for all factors other than the

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1 PBOP, CAPX/ARP, and ESM factors has been undertaken, and no adjustments to  
2 those factors are found to be required at this time.

3

4 **A. System Pressure Factor**

5

6 **Q. WHAT IS THE PURPOSE OF THE SYSTEM PRESSURE ADJUSTMENT?**

7 A. Since the beginning of rate unbundling for firm service customers, this Commission  
8 has recognized that a portion of the Company's use of its LNG facilities is for  
9 maintaining adequate operating pressures on the gas distribution system. Given  
10 that both sales service and transportation service customers benefit from the  
11 maintenance of system operating pressures, it is appropriate that such costs be  
12 recovered from customers in both of those service classifications. In the absence of  
13 the System Pressure Adjustment, all of the Company's LNG costs would be  
14 recovered through its Gas Cost Recovery (GCR) charges and paid for by only sales  
15 service customers. Thus, it is necessary for the Company to allocate a portion of its  
16 LNG costs to system pressure maintenance, and collect those costs through  
17 charges that are applied to both firm sales service and firm transportation service  
18 customers. The System Pressure factor within the DAC mechanism accomplishes  
19 this objective.

20

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1 **Q. HOW IS THE SYSTEM PRESSURE FACTOR DETERMINED?**

2 A. National Grid has computed the System Pressure Factor in its filing in this case by  
3 applying an allocation factor to the sum of the Company's forecasted LNG  
4 Withdrawal Commodity Costs, LNG Inventory Costs, and LNG Demand Costs for  
5 the 2011-12 GCR period and then dividing that result by forecasted firm throughput  
6 for the 2011-12 GCR period. In response to concerns raised by the Division in  
7 Docket No. 4196, National Grid has updated the allocation factor that is applied to  
8 LNG costs in those calculations. The Company's "updated" allocation factor is  
9 18.12%. The allocation factor used by the Company in its last DAC proceeding  
10 (Docket No. 4196) was 16.80%.

11 Attachment NG-JFN-2S to witness Nestor's Supplemental provides the data  
12 from which that factor was derived. As shown therein, National Grid arrived at the  
13 18.12% factor by dividing the amount of LNG required for Pressure Support (i.e.,  
14 3,410 Dth/hr) during a peak hour by the Company's 2010-11 Peak Hour Sendout  
15 requirement as represented by its Total Utility & Non-Utility Customer System  
16 Sendout (i.e., 18,820 Dth/hr). Thus, as computed by National Grid the System  
17 Pressure allocation factor for LNG costs equals:

18

19

$$3,410 \text{ Dth/hr} / 18,820 \text{ Dth/hr} = 18.12\%$$

20



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1 **Q. WHAT IS THE SYSTEM PRESSURE FACTOR THAT NATIONAL GRID**  
2 **PROPOSES IN THIS DOCKET?**

3 A. Using the 18.12% allocation factor that National Grid has computed for this  
4 proceeding, the Company proposes a **System Pressure Factor** of **\$0.0026 per**  
5 **therm**. That System Pressure Factor results from multiplying the Company's  
6 forecasted LNG costs of **\$5,159,137** by the 18.12% factor (which yields \$934,836 of  
7 forecasted System Pressure costs) and dividing the forecasted System Pressure  
8 Costs by the Company's forecasted throughput for the 2011-12 GCR period

9  
10 **Q. DOES NATIONAL GRID'S UPDATED ALLOCATION FACTOR APPROPRIATELY**  
11 **REFLECT THE PORTION OF THE COMPANY'S ANNUAL LNG COSTS THAT IS**  
12 **USED FOR THE MAINTENANCE OF SYSTEM PRESSURE?**

13 A. No, it does not. The formula National Grid has used has three problems.

14 First, to compute the System Pressure Factor in its filing in this case the  
15 Company has focused on Peak Hour data. This data does not capture the use of  
16 LNG for pressure support during times other than the system peak hour.

17 Second, the Company's division of LNG Required for System Pressure by  
18 total system sendout does not depict the portion of total LNG costs that is used for  
19 system pressure purposes. Since LNG costs are what is being allocated, any  
20 allocation factor used should be focused on the portion of total LNG-related costs  
21 that is attributable to System Pressure requirements.

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1           Third, Attachment NG-JFN-2S, page 2 of 2, indicates that the peak hour  
2           sendout measure used includes requirements for “Non-Utility Customers.” To the  
3           extent those requirements are non-zero, they are inappropriate for consideration in  
4           the allocation of LNG costs to utility customers. Likewise, if there are any LNG-  
5           related costs that can and should be associated with service to non-utility  
6           customers, those should be identified and excluded from LNG costs before this  
7           allocation is made to the DAC.

8           The LNG allocation factor should reflect the portion of total LNG requirements  
9           that is represented by the amount of LNG Required for Pressure Support. As  
10          conceived when the System Pressure Factor was first developed, the allocation  
11          percentage was intended to reflect the total annual volumes of LNG used for System  
12          Pressure purposes divided by total annual LNG sendout. I have recently requested  
13          the Company to provide additional analyses that would aid the construction of such  
14          an allocator, but that information is not yet available. Thus, the Division reserves the  
15          right to update its position on this System Pressure allocation when the requested  
16          analyses are completed.

17          I recognize, however, that demand-related LNG costs might be more  
18          appropriately allocated based on the ratio of peak hour LNG Required for Pressure  
19          Support to Total Peak Hour LNG Sendout Capability. Using the information  
20          provided in witness Nestor’s peak hour basis that calculation would be as follows:  
21

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	LNG Facility	Dedicated Vaporization Capacity	Required for Pressure Support	Ratio
1				
2				
3				
4				
5	Cumberland	1,333	0	
6	Allen's Ave (Prov)	3,958	2,999	
7	Exeter 750	0	411	
8	Portsmouth	<u>325</u>	<u>0</u>	
9	Total	5,616	3,410	<b>60.72%</b>
10				

11 The foregoing assessment would yield a very different allocation for demand-  
12 related LNG costs than National Grid has used in its development of its System  
13 Pressure Factor.

14

15 **Q. HOW DOES THE SYSTEM PRESSURE FACTOR THAT NATIONAL GRID**  
16 **COMPUTES FOR THIS PROCEEDING COMPARE WITH THE SYSTEM**  
17 **PRESSURE FACTOR THAT IS INCLUDED IN THE COMPANY'S CURRENT DAC**  
18 **CHARGES?**

19 **A.** As shown in Attachment A to the Commission's December 21, 2010 Report and  
20 Order in Docket No. 4196, the Company's current System Pressure Factor is  
21 **\$0.0024 per therm.** Thus, National Grid's proposed System Pressure Factor in this  
22 proceeding of \$0.0026 represents an **increase of \$0.0002 per therm.**

23

24 **B. Advanced Gas Technology Program Factor**

25

26 **Q. WHAT IS THE PURPOSE OF THE ADVANCED GAS TECHNOLOGY PROGRAM**  
27 **FACTOR?**

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1 A. The goal of the AGT program is to promote the installation of gas technologies that  
2 increase utilization of natural gas during periods of low demand. The Advanced Gas  
3 Technology (AGT) Program Factor provides the Commission a mechanism for  
4 reflecting differences between actual expenditures for AGT program rebates and the  
5 amount of funding provided annually through base rates.

6  
7 **Q. AS OF JUNE 2011, WHAT LEVEL OF FUNDING WAS AVAILABLE FOR NEW**  
8 **AGT PROJECTS?**

9 A. The August 1, 2011 Direct Testimony of National Grid witness Nestor indicates that  
10 the AGT program balance of available funds as of the end of June 2011 was  
11 **\$1,599,537**. The balance represents an increase of **\$623,935** over the comparable  
12 AGT program balance as of June 30, 2010, and reflects accumulated ratepayer  
13 contributions to the program at a rate of \$600,000 annually (i.e., \$300,000 through  
14 base rates and \$300,000 through the DAC) plus interest on the monthly net balance  
15 for the program.

16  
17 **Q. DOES NATIONAL GRID REQUEST FURTHER FUNDING OF THE AGT**  
18 **PROGRAM IN THE COMPANY YEAR?**

19 A. Yes. National Grid asks that the current \$600,000 annual level of funding be  
20 continued. The Company submits that the increase in AGT program funding that  
21 the Commission approved in Docket No. 4196 has stimulated renewed interest in  
22 AGT programs. Although no AGT program funds have been expended over the

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1 past year, National Grid's response to Division Data Request 2-2d indicates it is  
2 continuing to work with four customers regarding possible AGT projects.

3

4 **Q. HAS THERE BEEN ACTIVITY IN THE AGT PROGRAM IN RECENT YEARS?**

5 A. No AGT project has been funded over the last three years. The last reported  
6 expenditure of AGT program funds was \$12,916 in February 2008 (i.e., more than  
7 three-and-half years ago). In the context of the total level of funding that has been  
8 provided for the AGT program over the last four years, the reported \$12,916  
9 expenditure appears somewhat trivial.

10 My review of the Company's forecasted sales and throughput through 2017  
11 (provided in the Company's response to Division Data Request 2-11) suggests that  
12 little, if any, improvement in overall gas use per customer is foreseen by the  
13 Company over that forecast period.

14

15 **Q. DOES THE DIVISION SUPPORT FURTHER FUNDING OF NATIONAL GRID'S**  
16 **AGT PROGRAM AT THIS TIME?**

17 A. Based on the Company's representations of renewed interest in the program, and  
18 the potential that one or more new projects being considered could warrant funding  
19 in excess of \$500,000, the Division supports one more year of funding for the AGT  
20 program at the current \$600,000 annual funding rate. This rate of funding will give  
21 the Company the largest pool of funds it has ever had to pursue such programs, and  
22 could be sufficient to facilitate two or more large projects over the next year.

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1           However, after three years of inactivity during a time when economic stimulation was  
2           needed, the Division suggests that the level of funding for National Grid's AGT  
3           program be earmarked for further review in the Company's next annual DAC filing.  
4           Another year of limited or no activity under the AGT program should cause the  
5           Commission to question the propriety of its continuance as currently configured.

6

7           **C. Low Income Assistance Program Factor**

8

9           **Q.     WHAT IS THE PURPOSE OF THE LOW INCOME ASSISTANCE PROGRAM**  
10           **(LIAP) FACTOR?**

11          A.     The Low Income Assistance Program (LIAP) Factor performs a function similar to  
12           that of the AGT Factor. It provides a mechanism for the Commission to adjust the  
13           funding of the Company's Low Income Heating Assistance Program (LIHEAP) and  
14           Low Income Weatherization Program activities outside the context of a base rate  
15           proceeding.

16

17          **Q.     WHAT IS THE LEVEL OF FUNDING PROVIDED FOR NATIONAL GRID'S LOW**  
18           **INCOME ASSISTANCE PROGRAMS THROUGH ITS BASE RATE CHARGES?**

19          A.     As set forth in the Company's tariff, Section 3, Distribution Adjustment Charge,  
20           Schedule A, Sheet 4, paragraph 3.3, the LIAP funding presently embedded in base  
21           rates for National Grid is **\$1,785,000** per year. That amount includes \$1,585,000  
22           for LIHEAP and \$200,000 for Low Income Weatherization Program activities.

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1

2 **Q. DOES NATIONAL GRID SEEK ADDITIONAL LIAP FUNDING THROUGH ITS**  
3 **PROPOSED LIAP FACTOR IN THIS PROCEEDING?**

4 A. No, it does not. Therefore, the LIAP factor in the Company's DAC calculations  
5 remains at \$0.0000 per therm. Witness Nestor also notes that recent legislation  
6 signed into law will establish a state fund that will provide an additional \$6.5 to \$7.5  
7 million of annual funding for LIHEAP eligible electric and gas customers through a  
8 LIHEAP Enhancement Plan charge rate.

9

10 **Q. IS CONTINUATION OF THE CURRENT LEVEL OF FUNDING SUPPORT FOR**  
11 **LIAP PROGRAMS REASONABLE?**

12 A. Yes. With the recent legislation and proposed reductions in both National Grid's  
13 GRC and DAC, the effective amount of LIAP funding is substantially increased.  
14 Thus, continuation of the current LIAP factor appears reasonable, and the LIAP  
15 factor included in the Company's DAC calculations should remain at \$0.0000 per  
16 therm.

17

18 **D. Environment Response Cost Factor**

19

20 **Q. PLEASE DESCRIBE THE PURPOSE OF THE ENVIRONMENTAL RESPONSE**  
21 **COST (ERC) FACTOR?**

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1 A. The primary function of the ERC Factor is to provide the Company a means of  
2 recovering “reasonable and prudently incurred” environmental response costs while  
3 limiting impacts on customers’ bills. Costs subject to recovery through the ERC  
4 Factor include:

5

6 (1) Costs for evaluation, remediation and clean-up of sites associated  
7 with National Grid’s ownership and operation of manufactured gas  
8 plants, manufactured gas storage facilities, and manufactured gas  
9 plant-related off-site waste disposal locations;

10

11 (2) Costs for removal and disposal of mercury regulators and meters;

12

13 (3) Costs for acquiring property associated with the clean up of such  
14 sites; and

15

16 (4) Litigation costs, claims, judgments, and settlements associated with  
17 environmental clean up activities.

18

19 **Q. WHAT IS THE ERC FACTOR THAT NATIONAL GRID PROPOSES IN THIS**  
20 **PROCEEDING?**

21 A. Witness Nestor’s Supplemental Direct Testimony, filed on September 13, 2011  
22 proposes an ERC Factor of **\$0.0001** per Dth (or \$0.001 per therm).



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**Q. HOW ARE REASONABLE AND PRUDENTLY INCURRED ENVIRONMENTAL RESPONSE COSTS RECOVERED THROUGH THE ERC FACTOR?**

A. According to the terms of the settlement approved by this Commission in Docket No. 3401, Environmental Response Costs shall be recovered through a 10-year straight-line amortization, subject to the restriction that the ERC Factor shall be limited to an increase of no more than \$0.10 per dekatherm (i.e., \$0.01 per therm) in any annual DAC filing. Moreover, the ERC Factor is computed to reflect an adjustment to the \$1,310,000 of Environmental Response Costs that is presently included in National Grid's base rate charges. Thus, the dollar amount subject to recovery through the ERC Factor in any year reflects the sum of all applicable 10-year ERC amortizations less the \$1,310,000 of budgeted base rate recoveries, and the ERC Factor reflects that net dollar amount divided by forecasted firm throughput.

**Q. IN THIS PROCEEDING, WHAT IS THE NET DOLLAR AMOUNT THAT NATIONAL GRID PROPOSES FOR RECOVERY THROUGH ITS ERC FACTOR?**

A. As originally filed on August 1, 2011, in Attachment NG-JFN-4, National Grid seeks net recovery of a net of **(\$27,029)**. This net dollar amount reflects:

1. A 10-year amortization of \$12,510,252 of net ERC costs incurred through the end of FY 2002;

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- 1           2.     A 10-year amortization of (\$6,012,673) of net ERC costs for FY 2003;  
2
- 3           3.     A 10-year amortization of (\$472,960) of net ERC costs for FY 2004;  
4
- 5           4.     A 10-year amortization of \$136,707 of net ERC costs for FY 2005;  
6
- 7           5.     A 10-year amortization of \$436,020 of net ERC costs for FY 2006;  
8
- 9           6.     A 10-year amortization of (\$758,291) of net ERC costs for FY 2007;  
10
- 11          7.     A 10-year amortization of (\$45,755) of net ERC costs for FY 2008 and  
12           adjustment for FY 2007;  
13
- 14          8.     A 10-year amortization of \$1,844,698 of net ERC costs for FY 2009;  
15
- 16          9.     10-year amortization of \$2,088,264 of net ERC costs for FY 2010;  
17
- 18          10.    10-year amortization of \$1,337,029 of net ERC costs for FY 2011; and  
19
- 20          11.    An annual deduction of \$1,310,000 for ERC costs embedded in base  
21           rates.  
22

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1 **Q. WHAT IS THE NET BALANCE OF THE ENVIRONMENTAL REMEDIATION**  
2 **COSTS THAT REMAIN TO BE RECOVERED THROUGH THE COMPANY'S ERC**  
3 **FACTOR?**

4 A. In its August 1 filing, the Company reported a net balance of unrecovered  
5 Environmental Response Costs at the end of FY 2011 of **\$2,344,330**. That  
6 represents an decrease of roughly \$885,000 or 27% from the net balance of  
7 **\$3,229,062** reported at the end of FY 2010.

8

9 **Q. WHAT ARE THE MAJOR ELEMENTS OF THE ENVIRONMENTAL RESPONSE**  
10 **COSTS THAT NATIONAL GRID CLAIMS FOR FY 2011?**

11 A. In the Company's August 1, 2011 DAC filing, National Grid claimed a net  
12 Environment Response Cost for FY 2010 of \$4,522,947. That amount represented  
13 \$4,578,360 of new environmental expenditures less \$55,413 of Insurance  
14 Settlement proceeds. National Grid had nine (9) active projects for which  
15 expenditures were reported, plus \$602,506 of insurance recovery expenditures. As  
16 shown below, two of those projects accounted for over 75% of the total new  
17 Environmental Response Costs incurred by National Grid during the twelve months  
18 ended June 30, 2011. A breakdown of the Company's 2011 expenditures is  
19 provided below:

20

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1	➤	Project --	Thames & Wellington	\$ 1,895,610	41.4%
2	➤	Project 379	Petroleum Site	\$ 952,237	20.8%
3	➤	Project 782	Tidewater	\$ 598,383	13.1%
4	➤	Insurance Recovery		\$ 602,506	13.1%
5	➤	All Other Projects		\$ <u>529,588</u>	<u>11.6%</u>
6		Total		\$ 4,578,360	100.0%
7					

8 **Q. HAVE YOUR REVIEWED SUPPORTING DETAIL FOR THE ENVIRONMENTAL**  
9 **RESPONSE COSTS THAT THE COMPANY CLAIMS FOR THE TWELVE**  
10 **MONTHS ENDED JUNE 2011?**

11 A. Yes. I have reviewed the calculations supporting its requested ERC Factor, the full  
12 detail of the Company's August 1, 2011 Annual Environmental Report, and National  
13 Grid's responses to a number of Division data requests for further supporting detail  
14 for its actual FY 2011 Environmental Costs.

15  
16 **Q. DO YOU FIND ANY REASON TO QUESTION THE PRUDENCE OF THE**  
17 **ENVIRONMENTAL RESPONSE COSTS THAT NATIONAL GRID INCURRED**  
18 **DURING THE 12 MONTHS ENDED JUNE 30, 2011?**

19 A. No. Through discovery the Division sought and the Company has provided consid-  
20 erable additional detail to support its costs claims in the form of invoices for amounts  
21 paid, copies of studies and reports provided by contractors, and explanations of  
22 work performed. Although the Division's review of this material does not constitute a  
23 full audit of those expenditures, I generally find the Company's expenditures (other  
24 than the \$602,506 of Insurance Recovery expenditure) to be reasonable and well-  
25 documented.

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1

2 **Q. PLEASE DISCUSS THE \$602,506 OF INSURANCE RECOVERY EXPENSE THAT**  
3 **IS INCLUDED IN THE COMPANY'S CLAIMED ENVIRONMENTAL EXPENSE**  
4 **FOR THE TWELVE MONTHS ENDED JUNE 2011?**

5 A. As noted at pages 11-12 of witness Nestor's August 1, 2011 testimony in this  
6 proceeding, the only insurance payment reflected in the Company's Environmental  
7 Response costs for the twelve months ended June 30, 2011 is \$55,413, and that  
8 amount represents "*the last insurance payment under the \$4 million environmental*  
9 *cap from the merger*" (e.g., the last payment from Southern Union to National Grid).  
10 The claimed \$602,506 expenditure is targeted toward new insurance settlements,  
11 and relate to a legal proceeding that is yet to be resolved. National Grid's response  
12 to Division Data Request 2-7 shows that the vast majority of the claimed \$602,506  
13 (roughly 99%) reflects attorneys' fees associated for litigation of a case in which the  
14 Company is seeking recovery of environmental costs associated with the Tidewater  
15 and Woonsocket sites. In that context, it does not appear that the reasonableness  
16 and prudence of the Company's claim for \$602,506 of Insurance Recovery expense  
17 can be assessed at this time.

18 Yet, my review of prior Annual Environmental Response Reports from  
19 National Grid finds no previous instance in which National Grid has included  
20 Insurance Recovery expense in its annual claim for environmental cost recovery.  
21 Although the Company's response to Division Data Request 2-7c indicates, "The  
22 Company is seeking to recover all amounts it is legally entitled to recover from the

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1 insurance carriers up to the applicable policy limits.” That response also notes that  
2 the case involves several layers of coverage, policies that are applicable to periods  
3 from 1945 to 1986, complicated issues of fact and law, and uncertain amounts of  
4 future site-related expenditures. As a result, the exact amount of the Company’s  
5 claims cannot be quantified at this time. Nor is it possible at this time to predict  
6 either the Company’s total costs for pursuing these claims or the likely amount of  
7 any final payment under those claims. Thus, the Commission may wish to reserve  
8 the right to further assess the prudence of the Company’s claimed Insurance  
9 Recovery expenditures until an ultimate resolution of the pending litigation is known.

10  
11 **Q. EXCLUDING THE INSURANCE RECOVERY EXPENSES DISCUSSED ABOVE,**  
12 **DO YOU FIND ANY REASON TO QUESTION THE ACCURACY AND**  
13 **RELIABILITY OF THE COMPANY’S ERC FACTOR COMPUTATIONS IN THIS**  
14 **PROCEEDING?**

15 **A.** No, I do not. I can state that the updated ERC Factor computations are mathe-  
16 matically accurate and appear to be performed in a manner consistent with the tariff  
17 and this Commission’s prior determinations relating to rate treatment of such costs.  
18 Further the claimed costs are supported in considerable detail by documentation  
19 (such as environmental reports, studies, and invoices) which was provided in  
20 response to the Division’s discovery requests.

21

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1 **E. On-System Margin Credits**

2

3 **Q. WHAT IS THE ROLE OF THE ON-SYSTEM MARGIN CREDIT (MC) FACTOR?**

4 A. The current On-System Margin Credit (MC) factor is designed to distribute to firm  
5 customers margin revenue collected from sixty-four (64) Dual Fuel customers in  
6 excess of the annual margin target for such customers of \$2,816,000 that was  
7 established in the Company's last base rate case (Docket No. 3943).

8

9 **Q. DID NATIONAL GRID ACHIEVE MARGINS DURING FY 2011 THAT EXCEEDED**  
10 **THE \$2,816,000 THRESHOLD?**

11 A. Yes. Attachment NG-JFN-7S shows a total margin to be distributed to National  
12 Grid's RI customers through the On-System Margin Factor of \$778,043.

13

14 **Q. HAVE YOU ASSESSED THE REASONABLENESS OF NATIONAL GRID'S FY**  
15 **2011 MARGIN REVENUE DETERMINATIONS?**

16 A. Yes. I have reviewed in detail the margin revenue calculations that National Grid  
17 has presented in Attachment NG-JFN-7S for both Firm and Non-Firm Dual Fuel  
18 customers as well as the Company's responses to Division data requests regarding  
19 the data supporting its On-System Margin determinations. Based on that review, I  
20 find the Company's margin revenue determinations to be mathematically correct and  
21 free of significant analytic or data shortcomings.

22

1 **F. Service Quality Performance (SQP) Factor**

2

3 **Q. DESCRIBE THE PURPOSE OF THE SERVICE QUALITY PERFORMANCE**  
4 **FACTOR?**

5 A. The Service Quality Performance factor is used to credit customers any penalties  
6 reflected in the Company's annual Service Quality Report.

7

8 **Q. WHAT PENALTY AMOUNTS WERE APPLICABLE TO THE COMPANY BASED**  
9 **ON ITS PERFORMANCE DURING FY 2011?**

10 A. No penalties are reflected in the Company's FY 2011 Annual Report on Service  
11 Quality. Therefore, the SQP Factor is set at **\$0.0000 per therm.**

12

13 **G. Weather Normalization Factor**

14

15 **Q. WHAT IS THE INTENDED ROLE OF NATIONAL GRID'S WEATHER NORMAL-**  
16 **IZATION FACTOR?**

17 A. The Weather Normalization (WN) Factor provides a mechanism for moderating the  
18 impacts of weather on the Company's base revenue. When winter weather, as  
19 measured in Heating Degree Days (HDDs), is warmer than normal, National Grid's  
20 collection of fixed costs through its charges for distribution service declines below  
21 the level anticipated under normal weather conditions. If the resulting decline in  
22 heating degree days is significant, a positive Weather Normalization Factor is



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1           computed for the subsequent DAC period to compensate the Company for a portion  
2           of the revenue foregone due to reduced system throughput. On the other hand,  
3           colder than normal winter weather causes system throughput and distribution charge  
4           revenue to increase relative to expected revenue levels under normal weather  
5           conditions. If recorded HDDs are greater than anticipated normal degree day levels,  
6           a negative Weather Normalization Factor (credit) returns a measure of excess  
7           revenue collections to customers during the subsequent DAC period.

8                         However, the Weather Normalization Factor only addresses heating degree  
9           days recorded for each year that are more than 2% above or below normal heating  
10          degree day levels when accumulated over the defined winter season (i.e., the  
11          months of November through April). If recorded actual HDDs are within plus or  
12          minus 2% of normal levels for the winter season, no adjustment to revenue is  
13          permitted and the Weather Normalization Factor for the subsequent DAC period is  
14          zero. On the other hand, if total HDDs for the winter season are beyond the range  
15          defined by normal HDD expectations plus or minus 2%, each heating degree day  
16          beyond that range is multiplied by \$9,000 per degree day to obtain the total dollar  
17          amount to be recovered from, or credited to, customers through the Weather  
18          Normalization Factor.

19  
20   **Q.    ARE THERE ANY CHANGES IN THE METHODOLOGY THAT NATIONAL GRID**  
21   **HAS USED IN ITS CALCULATION OF ITS PROPOSED WEATHER NORMAL-**

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1           **IZATION FACTOR FOR THE 2010-2011 WINTER PERIOD WHEN COMPARED**  
2           **WITH THE METHODS USED IN ITS PRIOR DAC FILINGS?**

3    A.    Yes, there is one change.

4                    With the Commission's approval of a statutorily-mandated Revenue  
5            Decoupling Mechanism ("RDM") for National Grid's Gas service in Rhode Island, the  
6            Company's Weather Normalization mechanism was terminated. Given the April 1,  
7            2011 effective date for the RDM, the Weather Normalization adjustment for the  
8            winter of 2010-11 was only applicable through March of 2011. As a result, the  
9            calculations presented in Attachment NG-JFN-8S filed with Mr. Nestor's September  
10           13, 2011 Supplemental Testimony reflect zero values for actual and normal heating  
11           degree days for the month of April 2011.

12

13   **Q.    WAS THE 2010-2011 WINTER SEASON SUFFICIENTLY WARMER OR COLDER**  
14   **THAN NORMAL TO TRIGGER THE COMPUTATION OF A NON-ZERO**  
15   **WEATHER NORMALIZATION FACTOR FOR NATIONAL GRID?**

16    A.    Yes. As shown in Attachment NG-JFN-8S filed by witness Nestor on September 13,  
17           2011, the actual number of heating degree days (HDDs) for the months of  
18           November 2010 through March 2011 was **4,628**. That was 333 HDDs colder than  
19           normal and **247 HDDs** above the 2% colder than normal threshold for a Weather  
20           Normalization adjustments.

21

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1 **Q. WHAT IS THE MAGNITUDE OF THE REVENUE ADJUSTMENT THAT NATIONAL**  
2 **GRID COMPUTES ON THE BASIS OF THE REPORTED HIGHER THAN NORMAL**  
3 **HEATING DEGREE DAYS FOR THE 2010-2011 WINTER SEASON?**

4 A. Based on 247 HDDs in excess of the colder than normal threshold for revenue  
5 adjustments, the Company proposes a credit of \$2,223,000 for its RI customers.  
6 The \$2,223,000 amount equates to 247 HDD degree day excess (above the 2%  
7 threshold) multiplied by the established revenue adjustment of \$9,000 per HDD.  
8 Dividing that result by the Company's forecasted firm throughput for the 2011-12  
9 DAC year, Attachment NG-JFN-8S shows a computed WN Factor of **(\$0.0061) per**  
10 **therm.**

11  
12 **Q. DO YOU FIND ANY BASIS FOR QUESTIONING THE COMPANY'S DEGREE**  
13 **DAY CALCULATIONS FOR THE WINTER OF 2010-11?**

14 A. No, I do not. I have independently verified the heating degree day measures used  
15 by National Grid, as well as the mathematical accuracy of the calculations the  
16 Company presents in support of its proposed WN Factor.

17  
18 **H. Reconciliation Factor**

19  
20 **Q. HOW IS THE RECONCILIATION (R) FACTOR COMPUTED?**

21 A. The Reconciliation (R) Factor component of the Company's DAC adjusts for  
22 differences between revenue collections associated with each component of DAC

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1 and either actual costs or budgeted revenue by component, adjusted for interest on  
2 deferred balances. In this proceeding, the R Factor computations include recon-  
3 ciling adjustments for Advanced Gas Technology, Low Income Assistance,  
4 Environmental Response Costs, System Pressure Costs, On-System Margin  
5 Credits, Weather Normalization, Earnings Sharing, and the previous Reconciliation  
6 Factor. It also includes a one-time adjustment for Lost Revenue associated with the  
7 timing of the rate increase implemented at the conclusion of Docket No. 3943.

8  
9 **Q. WHAT IS THE RESULT OF NATIONAL GRID'S "R" FACTOR COMPUTATIONS?**

10 A. Updated Attachment NG-JFN-9S, page 1 of 1, indicates that in aggregate the  
11 Company's reconciliations reflect an over-collection of \$255,063. That over-  
12 collected balance results in a computed Reconciliation Factor **credit** of **(\$0.0007)**  
13 **per therm** for application during the Company's 2011-2012 DAC period.

14  
15 **Q. HAVE YOU REVIEWED THE COMPANY'S SUPPORT FOR ITS RECON-**  
16 **CILIATION FACTOR COMPUTATIONS?**

17 A. Yes, I have reviewed the full detail of the computations provided in Attachment NG-  
18 JFN-9S filed on September 13, 2011.

19  
20 **Q. DO YOU QUESTION THE REASONABLENESS OF ANY ELEMENT OF THE**  
21 **COMPANY'S COMPUTED RECONCILIATION ADJUSTMENTS?**

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1 A. No. I do not. I find the Company's reconciliation analyses to be mathematically  
2 accurate and appropriately constructed.  
3

4 **I. Distribution Adjustment Charge Summary**

5

6 **Q. PLEASE SUMMARIZE THE CHANGES THAT YOU PROPOSE TO THE**  
7 **COMPANY'S FILED DAC?**

8 A. At this time I recommend no changes to the Company's DAC calculations.  
9 However, I reserve the right to update my position regarding National Grid's System  
10 Pressure Factor determinations.  
11

12 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

13 A. Yes, it does.  
14  
15  
16  
17  
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